

Agenda for a meeting of the Policy & Regulatory Committee to be held in the Council Chambers, District Office, 15 Galileo Street, Ngaruawahia on **TUESDAY, 11 JULY 2023** commencing at **9.30am**.

I. APOLOGIES AND LEAVE OF ABSENCE

2. CONFIRMATION OF STATUS OF AGENDA

3. <u>DISCLOSURES OF INTEREST</u>

The register of interests is no longer included on agendas, however members still have a duty to disclose any interests under this item.

1

4. CONFIRMATION OF MINUTES

Meeting held on Monday, 29 May 2023

5

5. ACTIONS REGISTER

12

6. REPORTS

6.1 Proposed new Freedom Camping Bylaw adoption for consultation

14

6.2 District Plan Forward Works Programme

166

7. **EXCLUSION OF THE PUBLIC**

GJ Ion

CHIEF EXECUTIVE

POLICY & REGULATORY COMMITTEE

Reports to: Council

Chairperson: Deputy Mayor Carolyn Eyre

Deputy Chairperson: Cr Crystal Beavis

Membership: The Mayor and all Councillors

Meeting frequency: Six-weekly

Quorum: Majority of the members (including vacancies)

Purpose

The Policy & Regulatory Committee is responsible for the Council's governance policies and bylaws, reviewing the District Plan and overseeing civil defence and emergency management issues.

In addition to the common delegations on page 10, the Policy & Regulatory Committee is delegated the following Terms of Reference and powers:

Terms of Reference:

- I. To establish, implement and review the governance policy framework that will assist in achieving the Council's strategic priorities and outcomes.
- 2. To develop, review and approve the consultation process for Council bylaws.
- 3. To consider and determine changes to the schedules and parking restrictions in the Public Places Bylaw 2016, including hearing any submissions relating to those proposed changes.
- 4. To hear and determine matters arising under current bylaws, including applications for dispensation from compliance with the requirements of bylaws, unless such matters are otherwise delegated by Council.
- 5. To administer the Council's District Plan in accordance with the Resource Management Act 1991.
- 6. To monitor the performance of regulatory decision-making by the District Licensing Committee¹, Regulatory Subcommittee and officers under their respective delegations.
- 7. To monitor the Council's Civil Defence and Emergency Management framework.

Waikato District Council Policy & Regulatory Committee

¹ For clarity, the District Licensing Committee is a committee of Council under the Sale and Supply of Alcohol Act 2012.

The Committee is delegated the following powers to act:

Governance Policies

- Develop and agree governance policies for the purpose of consultation/engagement.
- Recommend to Council policy for adoption, amendment or revocation.
- Monitor and review policy, including recommending amendments to any policy as and when required.

Bylaws

- Develop and approve the statement of proposal for new or amended bylaws for consultation.
- Recommend to Council new or amended bylaws for adoption.

District Plan

- Review and approve for notification a proposed district plan, a proposed change to the District Plan, or a variation to a proposed plan or proposed plan change (excluding any plan change notified under clause 25(2)(a), Schedule I of the Resource Management Act 1991)
- Withdraw a proposed plan or plan change under clause 8D, Schedule I of the Resource Management Act 1991.
- Make the following decisions to facilitate the administration of plan changes, variations, designation and heritage order processes:
 - a. To decide whether a decision of a Requiring Authority or Heritage Protection Authority will be appealed to the Environment Court by the Council and authorise the resolution of any such appeal, provided such decisions are consistent with professional advice.
 - b. To consider and approve Council submissions on a proposed plan, plan changes, and variations.
 - c. To monitor the private plan change process.
 - d. To accept, adopt or reject private plan change applications under clause 25, Schedule 1, Resource Management Act 1991.

Other Resource Management Issues

 Pursuant to Section 34(1) of the Resource Management Act 1991, to exercise all of the Council's functions, powers and duties under that Act, except the functions, powers and duties:

- a. that cannot be delegated or that are otherwise retained by the Council under its terms of reference; or
- b. expressly delegated to other Council committees or decision-making bodies, or officers.
- Monitor and approve submissions in relation to National Policy Statements.

Civil Defence and Emergency Management

- Monitor the performance of Waikato District's civil defence and emergency management response against Council's requirements under the Civil Defence and Emergency Management Act including:
 - a. implementation of Government requirements; and
 - b. co-ordinating with, and receiving reports from, the Waikato Region Civil Defence and Emergency Management Group Joint Committee.

Other Delegations

- Exercise all of the Council's functions, powers and duties under the Building Act 2004, the Health Act 1956, and the Food Act 2014, and the respective regulations made under these Acts, except the functions, powers and duties:
 - a. that cannot be delegated or that are otherwise retained by the Council under its terms of reference; or
 - b. expressly delegated to other Council committees or decision-making bodies, or officers
- Approval of attendance of elected members at conferences, seminars, training or events, in accordance with Council policy.



Open - Information only

To Policy and Regulatory Committee

Report title | Confirmation of Minutes

Date: 3 July 2023

Report Author: Lynette Wainwright, Democracy Advisor

Authorised by: Gaylene Kanawa, Democracy Manager

1. Purpose of the report

Te Take moo te puurongo

To confirm the minutes for a meeting of the Policy and Regulatory (P&R) Committee held on Monday, 29 May 2023.

2. Staff recommendations

Tuutohu-aa-kaimahi

THAT the minutes for a meeting of the Policy & Regulatory Committee meeting held on Monday, 29 May 2023 be confirmed as a true and correct record.

3. Attachments

Ngaa taapirihanga

Attachment 1 – Minutes for P&R Committee meeting held on Monday, 29 May 2023



Minutes for a meeting of the Policy & Regulatory Committee of the Waikato District Council held in the Council Chambers, District Office, 15 Galileo Street, Ngaruawahia on **MONDAY**, **29 MAY 2023** commencing at **9.30am**.

Present:

Cr CA Eyre (Chairperson)

Cr C Beavis

Her Worship the Mayor, Mrs JA Church

Cr JM Gibb

Cr M Keir

Cr K Ngataki

Cr EM Patterson

Cr M Raumati

Cr P Thomson

Cr T Turner

Cr D Whyte

Attending:

Mr G Ion (Chief Executive)

Mr T Whittaker (Chief Operating Officer)

Ms S O'Gorman (Customer Support General Manager)

Ms A Diaz (Chief Financial Officer)

Ms N Hubbard (Corporate Planning Team Leader)

Mr T McIntyre (Policy Advisor)

Ms E Saunders (Democracy Advisor)

The meeting was opened with a karakia.

APOLOGIES AND LEAVE OF ABSENCE

Resolved: (Crs Ngataki/P Thomson)

That the apologies for:

- a. non-attendance as absent on Council business from Her Worship the Mayor, Mrs JA Church and Cr L Thomson be accepted; and
- b. non-attendance from Cr V Reeve & Cr P Matatahi-Poutapu be accepted.

CARRIED P&R2305/01

ı

CONFIRMATION OF STATUS OF AGENDA ITEMS

Resolved: (Cr Eyre/Gibb)

THAT:

- a. the agenda for a meeting of the Policy & Regulatory Committee held on Monday, 29 May 2023 be confirmed; and
- b. all items therein being considered in open meeting; and
- c. all reports be received.

CARRIED P&R2305/02

CONFIRMATION OF MINUTES

Agenda Item 4

Resolved: (Cr Beavis/Whyte)

a. THAT the minutes for a meeting of the Policy & Regulatory Committee meeting held on Tuesday, 7 March 2023 be confirmed as a true and correct record; and

CARRIED P&R2305/03

Resolved: (Crs Gibb/Beavis)

b. THAT the minutes for a meeting of the Policy & Regulatory Committee (Public Places and Traffic Bylaws Hearing and Deliberations) meeting held on Tuesday, 11 April 2023 and Wednesday, 12 April 2023 be confirmed as a true and correct record; and

CARRIED P&R2305/04

Resolved: (Crs Beavis/Whyte)

c. THAT the minutes for a meeting of the Policy & Regulatory Committee (Trade Waste and Wastewater Hearing and Deliberations) meeting held on Wednesday, 22 February 2023 and Monday, I May 2023 be confirmed as a true and correct record; and

CARRIED P&R2305/05

Resolved: (Crs Ngataki/Patterson)

d. THAT the minutes for a meeting of the Policy & Regulatory Committee (Cemeteries Bylaw Hearing and Deliberations) meeting held on Monday, I May 2023 be confirmed as a true and correct record.

CARRIED P&R2305/06

DISCLOSURES OF INTEREST

There were no disclosures of interest.

ACTIONS REGISTER

Agenda Item 5

The report was received [P&R2303/02 refers] and the following discussion was held:

Traffic Management Plan Discussion:

A robust discussion with all Councillors took place around the Traffic Management Plan legislation and the impact these requirements have on Community Groups with the following points noted:

• It was noted that a Traffic Management Plan (TMP) is not required under the District Plan but the costs are still excessive in this area, particularly for a consultant. Councillors would like to have another discussion about this.

ACTION: General Manager, Customer Support would discuss with Service Delivery options available for small community events that require traffic management plans.

- It was noted due to legislation and regulations and it was not something that could not be ignored or disregarded. It was noted that Community Events in particular (like Anzac Parades and Christmas Parades) were becoming too expensive to the point that communities are reluctant to do these events.
- There also appears to be inconsistency with different events with an example of the Cherry Blossom Festival event in Tamahere used this event did not require a Traffic Management Plan what constitutes the requirement? Should our communities get smarter about how they word applications?
- The Community of Huntly would like to have flags flying through the main street but the costs of the Traffic Management Plan to hang these flags is \$5,000 which is a ridiculous amount of money. The flags would be going up at 5.30am and it was questioned whether traffic management was necessary at this time of the day.
- A potential solution is that there are open traffic management plans for Huntly Main Street for gardening and it turns out that the flags might be able to piggy-back onto this.

- It was noted that this was a national issue which had been raised with Regional Transport Committee for a couple of years now. Waka Kotahi were looking at this also but at a slow pace as the issue is not high on their agenda.
- Local Government NZ conference is coming up is this issue something that can be raised in that forum? It would be good to potentially partner with other councils who see Traffic Management as an issue in their communities and see what Local Government can do.

ACTION:

Traffic Management Plan discussion with the Executive Leadership Team to take place prior to the next Policy & Regulatory Committee Meeting with an update to be given to the Committee on potential solutions moving forward.

REPORTS

Policy and Bylaw Review Update
Agenda Item 6.1

The report was received [P&R2303/02 refers] and the following discussion was held:

- It was highlighted under the Executive Summary that there had been a lot of progress with the policies being reviewed and updated.
- Concern was raised around the policies being so out of date.
- It was noted that there are a few reviews that are under progress at this stage. There are a number of others that are under review but the projects are quite large and we want to make sure we get this right.
- Policies that are required to be reviewed by legislation are a high priority and sometimes are actioned quicker than others. Council do not have any policies that are overdue under legislation.
- It was noted that Council could try and provide very high-level indicative timeframe as
 to when this would be done but staff also rely heavily on subject matter experts in the
 business. An update from relevant staff comes to the Executive Leadership Team every
 month and the onus is taken to ensure business owners are reviewing policies in their
 areas. The Executive Leadership Team get confirmation on dates for the business
 owners to have the review completed.
- The Reserves & Beaches bylaw that was quashed by the high court in 2022 was discussed extensively by Councillors. The bylaw Council adopted was not sent to the Minister for review, therefore it was quashed once objected to.
- It was noted that Council were under-resourced and did not have anyone to look at the bylaw at this time. We need to ascertain whether there are any issues now that we have not had a bylaw for some time and determine what those issues are before any further action.
- The Local Alcohol Policy was well underway with feedback being received which then goes to the Licensing Committee for review.

Te Reo Maaori Policy Agenda Item 6.2

The Chief Operating Officer spoke to the report which was taken as read [P&R2303/02 refers] and the following discussion was held:

- The Chief Operating Officer thanked the Maaori Councillors for their assistance with this policy and noted that what Councillors have in front of them today is Councils commitment.
- This policy was initially brought to and adopted by Council but is underpinned by the
 work Council continue to do in Our Plan; Maaori Strategy and the practices we now
 have in place within council like karakia and powhiri. This document is a reinforcement
 of our policy.
- Point: 11.1.2 if someone wanted to speak in Te Reo in a council meeting do we have translators available to make that happen? It should not be councillors in the Chambers that do the translation so do we have this provision with both meetings and hearings. Legislation advises that it must be advised prior to the meeting if Te Reo is going to be used so a translator can be arranged.
- It was noted overall by Councillors that this policy is a very good one which is supported.
- Cr Raumati provided some feedback on the policy which noted:
 - i. do we have translators that can be of service for Te Reo? Section 81 of the Local Government Act ensures that mazori can contribute and participate in meetings so it would be good to know that this can happen.
 - ii. every iwi has their own dialect and Waikato District Council might want to ensure that we are speaking specifically to the Waikato with our dialect something to consider.
 - iii. Section 8 Implementation: This is more of an operational thing but it would be good to see this align to a kaupapa maaori framework and Cr Raumati would be happy to support that if this happens.
 - iv. Strategic Goal I Point 8.2 ensuring consultation with iwi and haapu who within Council determines what is appropriate? Is it appropriate to have this point in there?
 - v. Strategic Goal 2 Point 9.1 Could this also apply to councillors as well and not just staff to broaden their skills? As councillors I think we should lead out on this, and it particularly relates to point 9.1.4 bilingual competency. This speaks to the accredited translators in the country.
 - vi. Point 10.1.3 remove the word preference and replace with word dialect.

- The Chief Operating Officer confirmed happy to take any feedback on board for this
 policy and it was all in the spirit of what we are trying to achieve so if there are better
 ways of reflecting things in this policy than that would be good. The key issue for this
 policy is the macron vs double vowel.
- It was noted by Councillor Whyte that the Huntly Community Board in the last triennium had the issue on the naming of the Huntly Train Station. There were very strong views held by some people about the name of the train station (Huntly or Raahui Pookeka) and given the strong views held by individuals does this policy help guide in this space? Or do issues like this need to be resolved on a case-by-case basis with local iwi providing guidance? It was confirmed that these issues would be looked at on a case by case basis.
- It was good to see the double vowel filtering through and being adopted.
- It was noted that some thought might be required around publications and how we translate these to meet auditing requirements. Do we have anyone that can do this at speed particularly when reports need to be adopted by Council quite quickly? This is something to think about.

Resolved: (Crs Ngataki/Raumati)

THAT the Policy and Regulatory Committee agrees to adopt the revised Te Reo Maaori Policy with minor amendments to be made by the Chief Operating Officer and circulated to the Committee for approval.

<u>CARRIED</u> P&R2303/07

ACTION: COO to update policy as per the meeting recommendations and circulate to Councillors for feedback to enable adoption at the next Council meeting.

There being no further business the meeting was declared closed at 10.42am

Minutes approved and confirmed this day of 2023.

CA Eyre
CHAIRPERSON



Open - Information only

To Policy and Regulatory Committee

Report title | Actions Register - July 2023

Date: 11 July 2023

Report Author: Elaine Digby, EA to the General Manager Customer Support

Authorised by: Sue O'Gorman, General Manager Customer Support

1. Purpose of the report

Te Take moo te puurongo

To update the Policy and Regulatory Committee on the actions arising from the previous meeting.

2. Staff recommendations

Tuutohu-aa-kaimahi

THAT the Policy and Regulatory Committee receives the Actions Register for July 2023.

3. Attachments

Ngaa taapirihanga

Attachment 1 – Policy and Regulatory Committee Actions Register July 2023

Policy and Regulatory Committee Actions Register July 2023

| | Action | Responsible to Action | Status/Update/Response |
|----|--|---|--|
| 1. | General Manager, Customer Support would discuss with Service Delivery options available for small community events that require traffic management plans. | Sue O'Gorman, GM Customer Support and Megan May, GM Service Delivery | A verbal update will be provided at the meeting as internal meetings had not been completed at the time of the agenda closing. |
| 2. | Traffic Management Plan discussion with the Executive Leadership Team to take place prior to the next Policy & Regulatory Committee Meeting with an update to be given to the Committee on potential solutions moving forward. | Sue O'Gorman, GM Customer Support and Megan May, GM Service Delivery? | A verbal update will be provided at the meeting as internal meetings had not been completed at the time of the agenda closing. |
| 3. | COO to update Te Reo policy as per the meeting recommendations and circulate to Councillors for feedback to enable adoption at the next Council meeting. | Tony Whittaker, Chief Operating Officer | Complete and adopted by Council at meeting on 7 th June. |



Open

To Policy and Regulatory Committee

Report title | Proposed new Freedom Camping Bylaw

adoption for consultation

Date: 11 July 2023

Report Author: Emma Wright McHardie, Corporate Planning Contractor

Authorised by: Sue O'Gorman, General Manager Customer Support

Purpose of the report Te Take moo te puurongo

To present a draft proposed new Freedom Camping Bylaw for approval and to seek approval to commence public consultation on the proposed new Freedom Camping Bylaw 2023.

2. Executive summary Whakaraapopototanga matua

Council made a Freedom Camping Bylaw on 12 September 2016 (the 2016 Bylaw) under the Freedom Camping Act 2011 (the Act). Under the Act, the 2016 Bylaw was due for review by 12 September 2021, however it continues to have legal effect under section 160A of the Local Government Act 2002 until it is automatically revoked on 12 September 2023. This report presents a draft proposed new bylaw (the Proposed Bylaw) for Council to consider for approval for public consultation to replace the lapsing 2016 Bylaw.

The Proposed Bylaw contained within the Statement of Proposal is included in **Attachment 1**. A track changed version showing the differences between the 2016 Bylaw and the Proposed Bylaw is attached as **Attachment 2**.

The Proposed Bylaw is intended to be made under section 11 of the Freedom Camping Act 2011, for the purposes of restricting or prohibiting freedom camping in some areas in the Waikato District.

The Self-contained Motor Vehicles Legislation Act 2023 came into force on 6 June 2023 amending the Freedom Camping Act 2011, and these amendments have been reflected where appropriate in the Proposed Bylaw. A comprehensive explanation of the legislative changes is available on the Ministry of Business, Innovation and Employment's website at https://www.mbie.govt.nz/freedomcamping. Nation-wide changes made by the amendment Act include the following:

- The definition of and certification process for self-contained vehicles
- The default position is that freedom camping on local authority land is restricted to self-contained vehicles only
- Increased infringement fees and fines.

While the Freedom Camping Act 2011 is the main instrument used by Council to empower its regulatory function for enforcing rules for freedom camping, the Reserves Act 1977 provides additional regulation on reserve land. Under the Reserves Act 1977, freedom camping is prohibited on Council reserves unless the area has been identified in a reserve management plan as being suitable for camping. This default prohibition across reserve land is the opposite approach to the Freedom Camping Act 2011, which is permissive by default.

Staff have reviewed the 2016 Bylaw with consideration of the amendments to the Freedom Camping Act 2011 as well as feedback received from early engagement. The proposed changes include:

- Amendment of the purpose of the Bylaw to align it with the Act.
- Incorporation of key definitions found within the Act by reference to ensure the
 most up-to-date interpretation of key terms are able to be used by the bylaw (such
 as freedom camp, self-contained, and local authority area), and to allow for Council
 to respond to the two-year transition period from one certification regime to
 another.
- Incorporating a reference to the NZ Standard 5465:2001 to support and provide further information to the definition of self-contained.
- Clarification and amendment of the district-wide restriction to apply a maximum number of nights a person can freedom camp in a particular area (previously, three, increased to five), and setting a requirement that they move at least 500 metres away once they have stayed in an area up to that maximum.
- Clarifying the process and requirements for people who may wish to apply for an exception to a prohibition or restriction.
- Providing more information on what communications and publicity the public can expect from Council when it exercises its power to temporarily close an area to freedom camp.

- Changes to specific areas which are prohibited or restricted as summarised below:
 - Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia extension of current prohibited area to include the squash club
 - Sunset Beach, Port Waikato extension of current prohibited area to include entire car park
 - Raglan CBD –exclusion of Stewart Street from the current prohibited area and redesignation of Stewart Street as a restricted area
 - o Wainui Road, Raglan (near water treatment ponds) new prohibited area
 - o Wainui Road, Raglan (near Wainui Reserve bush park) new prohibited area
 - Te Kauwhata Domain, Mahi Road, Te Kauwhata reduction of current area where vehicles that are not self-contained can freedom camp, to limit freedom camping to one end of the car park

Staff recommend that the Proposed Bylaw be approved for consultation. Section 11(5) of the Freedom Camping Act 2011 requires councils to use the special consultative procedure in section 83 of the Local Government Act 2002 when making freedom camping bylaws.

Staff assess this decision to be of moderate significance and have conducted early engagement with mana whenua, Community Boards and Committees and the public to gauge the perception of freedom camping in the district and the operation of the current rules. This feedback has informed the Proposed Bylaw.

If approved, it is anticipated that the special consultative procedure as required by the Local Government Act 2002 (LGA) will run from 13 July until 14 August to seek formal public feedback on the proposal. Hearings and deliberations are intended to be held in September with the Policy and Regulatory Committee, with the final new Bylaw planned for adoption at the 9 October 2023 Council meeting.

3. Staff recommendations Tuutohu-aa-kaimahi

THAT the Policy and Regulatory Committee:

- a. determines it is necessary to make a bylaw under section 11(2) of the Freedom Camping Act 2011 for one or more of the following purposes:
 - i. to protect an area:
 - ii. to protect the health and safety of people who may visit an area:
 - iii. to protect access to an area;

b. confirms that:

- i. the Draft Proposed New Freedom Camping Bylaw 2023 is the most appropriate and proportionate way of addressing the perceived problem in relation to that area; and
- ii. the Draft Proposed New Freedom Camping Bylaw 2023 is not inconsistent with the New Zealand Bill of Rights Act 1990;
- c. approves the statement of proposal, which includes the Draft Proposed New Freedom Camping Bylaw for public consultation in Attachment 1;
- d. approves consultation to commence in accordance with s83 of the Local Government Act 2002 on the Draft Proposed New Freedom Camping Bylaw 2023 for the period 13 July until 14 August 2023; and
- e. authorises the Chief Executive to make any editorial or layout changes to the statement of proposal that may be necessary before it is made publicly available.

4. Background Koorero whaimaarama

4.1 Freedom camping legislation

The Freedom Camping Act 2011 is permissive by default, which means its starting point is to allow freedom camping on all public land. The Act does recognise that some areas may not be suitable for freedom camping. Freedom camping bylaws can identify areas where freedom camping is prohibited and restricted to manage how and where freedom camping can occur.

The Self-contained Motor Vehicles Legislation Act 2023 came into force in June 2023. This

legislation makes several amendments to the Freedom Camping Act 2011. The changes include:

- Changes to where you can freedom camp. In general, you can only freedom camp on local authority land if your vehicle is certified self-contained.
- Changes around certifying self-contained vehicles. Vehicles with a portable toilet are no longer able to be certified self-contained, with a two-year transition period.
- Changes to infringement fees and fines. The original infringement fee of \$200 has been increased to \$400 and will be replaced by new tiered penalties which will come into force from 13 July 2023.

The Ministry of Business, Innovation and Employment (MBIE) keeps their freedom camping website up to date with the most recent developments: https://www.mbie.govt.nz/freedomcamping.

4.2 Freedom camping in the Waikato District

Freedom camping is of high community interest in the Waikato District, particularly in the areas of Raglan, Ngaaruawaahia and Port Waikato. Each year, Council receives numerous complaints about freedom campers and freedom camping areas regarding:

- Littering
- Overstaying
- Noise
- Unsightly/structures and laundry
- Alcohol consumption.

In response to these issues, the Council made a Freedom Camping Bylaw in 2016 (the 2016 Bylaw) with the purpose of addressing these issues within the scope and authority of the Freedom Camping Act 2011.

The 2016 Bylaw came into force on 17 October 2016 with the purpose of:

- Protecting our unique environment and our residents from issues associated with freedom camping.
- Providing information on areas within the district that are appropriate for freedom camping.

The 2016 Bylaw was made under the Freedom Camping Act 2011 (the Act). Under section 13(1) the Act, the 2016 Bylaw was due for review five years after it was made; by 12 September 2021. It was not reviewed by this date, however the 2016 Bylaw continues to have legal effect within the two-year grace period under section 13(6) of the Act until it is automatically revoked on 12 September 2023. To ensure minimal disruption to the regulation of freedom camping in the district, it is intended that the proposed new Bylaw will replace the lapsing 2016 Bylaw. It is planned that this new bylaw will be in place in October 2023.

A summary of the service requests (SRs) received since 1 June 2018 in Table 1, below, demonstrates the spread of issues across the district. The 20 locations listed below returned a result when the report was run. The remaining 59 locations around the District did not have any service requests (SRs) within the time period of 1 June 2018 and 1 June 2023.

It is important to note that the period between 2020 and 2022 was impacted by the border closures due to the COVID-19 pandemic response which would have affected the total number of SRs received, however the proportion of SRs indicate that the majority of issues related to freedom camping are experienced in Raglan, with 46% of the total SRs. This data informs Council's enforcement strategy where proactive patrols are undertaken in Raglan.

Table 1 Freedom camping service requests received district-wide between 1 June 2018 - 1 June 2023

| Location | # SRs between 1/6/18 - 1/6/23 | % of total SRs |
|---------------|----------------------------------|-------------------|
| Raglan | 87 | 46% |
| Ngaaruawaahia | 30 | 16% |
| Tuakau | 20 | 11% |
| Port Waikato | 14 | 7% |
| Ruapuke | 4 | 2% |
| Huntly | 4 | 2% |
| Pokeno | 4 | 2% |
| Te Kauwhata | 4 | 2% |
| Waerenga | 3 | 2% |
| Mercer | 3 | 2% |
| Pukekohe | 3 | 2% |
| Pukemiro | 3 | 2% |
| Te Uku | 2 | 1% |
| Tamahere | 2 | 1% |
| Whale Bay | 1 | 1% |
| Horsham | 1 | 1% |
| Downs | | |
| Kopuku | 1 | 1% |
| Okete | 1 | 1% |
| Te Kowhai | 1 | 1% |
| Te Mata | 1 | 1% |
| Total | 189 | 100% |

4.3 What is freedom camping?

Freedom camping is defined in the Act. It means camping within 200 metres of a motor vehicle accessible area or the mean low-water springs line of any sea or harbour, or on or within 200 metres of a formed road or a Great Walks Track, using one of more of the following:

- a tent or other temporary structure
- a caravan, or
- a car, campervan, house truck, or other motor vehicle.

It does not include staying at a camping ground, temporary or short-term parking of a motor vehicle, day trips, resting or sleeping at the roadside to avoid driver fatigue, or people who are homeless and as a result need to sleep in their vehicle.

4.4 Current bylaw review

The review of the 2016 Bylaw began in 2022, with the intent to make a new freedom camping bylaw. After a workshop with Council in September 2022, early engagement with the public was conducted from 14 September 2022 to 19 February 2023 to obtain general feedback on the current operation of the 2016 Bylaw.

Subsequently, additional specific feedback was sought from community boards and committees, and mana whenua, from 1 May to 29 May. This feedback, along with the site assessments of the current prohibited and restricted sites in the 2016 bylaw, was presented to a Council workshop on 7 June 2023. Elected members provided feedback and gave staff direction on additional areas to assess under the Act for potential inclusion in the Proposed Bylaw.

5. Discussion and analysisTaataritanga me ngaa tohutohu

5.1 Bylaw scope

When considering a bylaw to address freedom camping, the Act also requires the Council:

- not to ban (or effectively ban) freedom camping on all the land we manage through our bylaw (known as blanket bans).
- to be satisfied that any prohibitions or restrictions are the most appropriate and proportionate response to freedom camping demand in the area, and the problems it would cause if allowed.
- to have considered other ways to manage the problem, other than through a bylaw.
- to make a bylaw that is consistent with the New Zealand Bill of Rights Act 1990.
- to map or clearly describe each area covered by prohibitions or restrictions, so freedom campers have certainty about what rules apply.

A freedom camping bylaw generally does not duplicate rules that are relevant to freedom camping if they are already set out in other laws or bylaws. The instruments relevant in Waikato District Council area as follows:

| Legislation | What it covers | |
|---|--|--|
| WDC Public Places Bylaw 2023 | Prohibits people from erecting structures (including tents) in public | |
| | Prohibits parking vehicles of any kind on parks or beaches without permission | |
| | Manages antisocial behaviour (alongside the Police) | |
| | Requires all vehicles to abide by parking restrictions as indicated by signage. | |
| Reserves Act 1977 | Camping of any kind is prohibited by default on land held under the Reserves Act 1977 by section 44 of that Act, unless the Council provides for it in an individual reserve management plan. Waikato District Council currently has two reserves that allow freedom camping: Onewhero and Te Kauwhata domain. | |
| Fire and Emergency NZ Act 2017 | Controls the lighting of fires. | |
| WDC Alcohol Control Bylaw 2020 | Prohibits alcohol in some public areas. | |
| WDC Dog Control Bylaw 2022 | Regulates where dogs are allowed. | |
| Litter Act 1979 | Provides infringement mechanisms for littering. | |
| WDC General Policies Reserve Management Plan | Provides generic policies that provide consistent management practices across all the reserves administered by the Waikato District Council. (Recently reviewed) | |

5.2 Assessments of areas against the criteria in the Act

The Act states that councils can only prohibit or restrict freedom camping in an area using a bylaw if it is necessary to:

- 1. protect the area e.g., to protect areas that are: environmentally sensitive/culturally sensitive.
- 2. protect health and safety to keep freedom campers and other visitors to an area safe.
- 3. protect access to the area where the presence of freedom campers would block access or could damage infrastructure.

Site assessments were conducted using an assessment matrix tool to evaluate sites against the three criteria specified in the Act, to ensure the proposed prohibitions and restrictions were consistent with the Act. The matrix is included within the site assessment document attached to this report as **Attachment 3**. This tool is used by many New Zealand councils and is considered best practice by the sector. This assessment applies the criteria outlined above to determine whether prohibiting or restricting freedom camping is necessary on the site.

The assessment matrix provides a transparent and standardised way of applying the Act and demonstrates a clear line of sight between the criteria in the Act, and the bylaw.

The areas currently prohibited and restricted by the 2016 Bylaw have been assessed, along with any additional areas raised through early engagement. The outcome of these assessments is attached to this report as **Attachment 3**, and this informs the Proposed Bylaw contained within the Statement of Proposal in **Attachment 1**.

The changes as a result of the area assessments are summarised as follows. These areas are mapped in the Schedules of the Proposed Bylaw in **Attachment 1**.

 Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia - extension of current prohibited area to include the squash club.

This is a significant site for mana whenua. This area scores highly in the 'protect the area' criterion as it is a significant site as identified in the Waikato District Council Point Reserve and Kiingitanga management plan. This means that there is a case for restricting freedom camping in this area.

Staff recommend that the Council continue with the prohibited and restricted areas at Te Huinga o Ngaa Wai, however suggest an amendment to the extent of the area to ensure the carpark of the Squash club is included in the prohibited area to protect access for user of the squash club, as proposed by the previous Ngaaruawaahia Community Board. It is not suitable for freedom camping here, and these two parks were previously omitted from the prohibited area in error.

• Sunset Beach, Port Waikato - extension of current prohibited area to include entire car park

There has been increased coastal erosion activity in this area. The maps within the 2016 Bylaw show a building which has been removed, due to this erosion, immediately north of the prohibited area. The area where the building was now is an extension of the currently prohibited car park area. This car park area is on Waikato District Council owned land.

Staff recommend that this car park area remain prohibited, with an amendment to increase the prohibited site to include the entire car park area.

 Raglan CBD - exclude Stewart Street from the current prohibited area and create a restricted area where people can use the area for freedom camping at night between 5pm - 8am.

Raglan's CBD is a busy area with many different users and high levels of traffic movements, so it is not suitable for freedom camping. Parking spaces are scarce during peak summer and holiday weekend times. Any grassy surrounds are also used by a range of different users, making them unsuitable for camping. There are alternatives for freedom camping nearby, namely the campground and backpackers.

In response to early engagement feedback, staff recommend that Council seek public feedback on removing the prohibition from Stewart Street and applying a restriction there instead, where campers must move on from the area by 8am and only park in the area for the purposes of freedom camping from 5pm. This will enable other users of the area such as attendees of the church and people accessing Raglan CBD the opportunity to access the car parks during the day.

Wainui Road, Raglan (near water treatment ponds) – new prohibited area
 This area was raised through pre-engagement. Responses noted concern with
 freedom campers using this area due to the waahi tapu site and the location of the
 water treatment ponds having access and health and safety implications. There is also
 a requirement to protect both the waahi tapu site and the water infrastructure.

Staff recommend that the area is included as prohibited within the proposed Freedom Camping Bylaw 2023 and released for public consultation.

• Wainui Road, Raglan (near Wainui Reserve bush park) – new prohibited area
This area was raised through pre-engagement. Responses noted concern with
freedom campers using this area due to the area being environmentally sensitive, and
that the area should remain accessible for all people.

Based on the assessment against the criteria in the Act, there is grounds that this site be prohibited in a freedom camping bylaw.

However, the carpark area is on a Council Reserve. The Reserve Management Plan (RMP) for the Wainui Reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977. In addition, the RMP explicitly prohibits camping on the reserve, regardless of its status under a freedom camping bylaw. Inclusion of this site within the bylaw enables Council's regulatory staff to apply additional enforcement mechanisms available to for non-compliance under the Freedom Camping Act 2011 such as the recently updated fine structure.

Council staff recommend that this area is included as prohibited within the proposed Freedom Camping Bylaw 2023 and released for public consultation.

 Te Kauwhata Domain, Mahi Road, Te Kauwhata – reduction of current area where vehicles that are not self-contained vehicles can freedom camp, to limit freedom camping to one end of the car park

This freedom camping area is supported by the previous and current community boards. There is a lock box for donations by freedom campers. This site also received some feedback in the early engagement process of the 2023 bylaw development, generally in support of further defining the permitted area of this carpark to just one end of the carpark to balance the access needs of both freedom campers and the sports club users.

Staff recommend that the Council continue to allow vehicles that are not self-contained to freedom camp at this defined area, with an amendment to further define the permitted area, reducing it to one end of the carpark (rather than the entire carpark and field as is currently indicated in the 2016 Bylaw). The previous and current community boards support this change as it better reflects the original intention regarding access , and it leaves the parking areas directly in front of the rugby club and squash club free for patron parking. This change was also supported through responses received during early engagement.

The car park area is on a Council Reserve. The Te Kauwhata Domain Reserve Management Plan does provide for camping, through the following policy statement: Permit freedom camping in self-contained vehicles only for a maximum of three nights in a designated area subject to the area not being required for events. Areas of the reserve which are outside the designated area are prohibited.

It is recommended that, after consulting on this area, Council make an amendment to the Te Kauwhata Domain Reserve Management Plan to ensure the plan and the bylaw are consistent with the final decision made for this area.

5.3 Proposed Bylaw

In addition to the changes to the prohibited and restricted sites as above, Council staff also recommend some changes to the 2016 Bylaw to be reflected in the new Proposed Bylaw. These are summarised below.

• Amendment of the purpose of the Bylaw to align it with the Act (clause 1.0).

The revised purpose of the Proposed Bylaw is "To protect our unique environment and our residents from issues associated with freedom camping by regulating freedom camping in areas where it is necessary for the following purposes:

- o To protect the area
- o To protect the health and safety of people who may visit the area
- o To protect access to the area."

• Incorporation of key definitions found within the Act by reference (clause 4.1).

Referencing the Act directly ensures the bylaw can use the most up-to-date interpretation of key terms such as freedom camp, self-contained, and local authority area, and allows for Council to respond to the two-year transition period from one certification structure to another without requiring any additional changes to the bylaw.

• Incorporating a reference to the NZ Standard 5465:2001 to support and provide further information to the definition of self-contained (clause 4.1).

The proposed bylaw references a reference to the New Zealand Standard 5465:2001 for Self-Containment of Motor Caravans and Caravans. This is because it is impracticable to include the standard in its entirety and provides important information to help a reader to understand what a certified self-contained vehicle is. Section 65 and Schedule 24 of the Legislation Act 2019 require any proposed reference to a Standard in this manner must be publicly notified and people given the opportunity to comment about the proposed reference. The Statement of Proposal in **Attachment 1** complies with this requirement.

• Clarification and amendment of the district-wide restrictions (clause 6.0).

The maximum number of nights a freedom camper can stay in one place under the 2016 Bylaw is three nights in a month. The Proposed Bylaw increases this to a maximum of five nights in one place in any month.

The 2016 Bylaw required people to move to a different area after the maximum stay was reached. To clarify what the 2016 Bylaw meant by 'area', the Proposed Bylaw defines the distance a person must move away from their freedom camping spot by setting a requirement that they move at least 500 metres away from their previous location once they have stayed in an area up to the maximum stay within any month.

The Proposed Bylaw clarifies that all people who freedom camp in a vehicle within the district must be in a certified self-contained vehicle. This is also a requirement under the amended Act.

• Clarifying the process and requirements for people who may wish to apply for an exemption to a prohibition or restriction (clause 7.0).

This gives more certainty to people wishing to apply for an exemption under the bylaw around what information Council requires in the application, and what kind of matters Council expects would qualify for an exemption, such as an event on a particular area.

• New clause on information requirements for temporary closures (clause 8.2).

This clause provides more information on what communications and publicity the public can expect from Council when it exercises its power to temporarily close an area to freedom camp.

5.4 Options

Ngaa koowhiringa

Staff have assessed that there are two reasonable and viable options for the Policy and Regulatory Committee to consider to address matters related to freedom camping. In assessing the options, Council staff have had regard to the objective to be achieved, which is Regulation of freedom camping needs to provide for access to, and enjoyment of, the district, while managing the impacts of freedom camping on people and the environment.

This assessment reflects the level of significance (see paragraph 6.1) and Council's legislative requirements. The following options have been identified.

Option 1: Status quo

Under this option, no new bylaw is made and the current Freedom Camping Bylaw 2016 is automatically revoked. The default provisions in the Freedom Camping Act 2011, Reserves Act 1977 and Resource Management Act 1991 will apply. Under the Freedom Camping Act 2011 self-contained freedom camping would be permitted on all land owned or controlled by the Council, except reserves, where it is prohibited unless explicitly provided for within an individual reserve management plan.

This means that, under this option, restrictions or prohibitions on freedom camping on local authority land (land controlled or managed by Council) would be those that currently exist under the Reserves Act 1977 and the Resource Management Act 1991. Council would be able to enforce the requirement of self-containment which is within the Freedom Camping Act 2011.

Advantages

The District may be perceived as being more welcoming to visitors that choose to freedom camp because, under the Freedom Camping Act 2011, the 'default' is that freedom camping is permitted on all council-owned or managed land. This may result in economic benefits due to more visitors.

- Any future Government changes to the Freedom Camping Act 2011 can be addressed as needed.
- No direct cost to the Council or community of process, including consultation, to make a bylaw or change reserve management plans or the District Plan.

Disadvantages

- Section 44 of the Reserves Act 1977 is likely to prevent the use of Council reserves for freedom camping, even on those that may be suitable locations for the activity. This could result in over-use of other locations and cause cumulative negative effects in those areas.
- Relies on enforcement tools under several different pieces of legislation to address the negative effects of freedom camping with the risk that enforcement action becomes piecemeal or inconsistent.
- Potentially higher cost to the Council to implement multiple monitoring and enforcement systems and manage assets (e.g. rubbish bins, public toilets).
- Likely to not be supported by communities who have expressed concerns in the past about problems caused by freedom camping.
- Council staff do not have access to the regulatory tools available under a freedom camping bylaw

Option 2: Make a bylaw under the Freedom Camping Act 2011 (recommended)

Under this option the Council would make a bylaw under section 11 of the Freedom Camping Act 2011 to prohibit or restrict freedom camping on land owned or controlled by the Council. The bylaw could be made for one or more of the following purposes:

- To protect an area
- To protect the health and safety of people who may visit an area
- To protect access to an area

Advantages

Consistent with recent Council decisions that a bylaw under the Act is necessary and is the appropriate way to regulate freedom camping.

- The 2016 Bylaw is effective, and a new bylaw could address other problems recently identified, so this option is likely to be supported by communities and freedom campers.
- Infringement offences and other enforcement powers in the Act (e.g. removal of camping items) can be used to deal with breaches.

Disadvantages

- Cost to the Council and community of process and time for making a bylaw, including consultation.
- Cost to the Council and committee of implementation (such as education campaigns and signage) and the cost of enforcement of a freedom camping bylaw

Staff recommend Option 2 as it is the most reasonably practicable option for addressing the problems caused by freedom camping and its advantages outweigh its disadvantages.

The Proposed Bylaw has been drafted with changes from the 2016 Bylaw based on feedback from early engagement and from Council feedback received at the June 2023 workshop. It is also noted that the 2016 Bylaw will be automatically revoked on 12 September 2023, so creating a new bylaw at this stage will ensure there isn't a large disruption of Council's ability to regulate and enforce freedom camping in the district.

5.5 Financial considerations

Whaiwhakaaro puutea

There are no material financial considerations associated with the recommendations of this report. All matters are met within existing budgets.

5.6 Legal considerations

Whaiwhakaaro-aa-ture

Freedom Camping Act 2011

Section 11(1)(a) of the Act gives Council the power to make a bylaw where it is necessary for one or more of the following purposes:

- i. to protect the area:
- ii. to protect the health and safety of people who may visit the area:
- iii. to protect access to the area.

The inclusion of prohibited and restricted areas in the Proposed Bylaw which have been assessed against these purposes above demonstrates compliance with section 11(1)(a)

Section 11(2)(b) of the Act requires Council to determine that any bylaw made under the Act is the most appropriate and proportionate way of addressing the perceived problem in relation to that area.

Through the review of the 2016 Bylaw, other options in managing freedom camping including relying on other instruments to manage the perceived problem of freedom camping in specific areas have been considered. Application of the criteria via the matrix tool enabled Council staff to focus on those areas which require additional protection through the Act and these are recommended to Council for adoption for public consultation via the Proposed Bylaw in **Attachment 1**.

It is recommended that other non-regulatory tools such as education and signage are used to manage areas which fall outside of the scope or threshold of the Act. The process taken, and the associated outcome in the Proposed Bylaw, demonstrates that the Proposed Bylaw is appropriate and proportionate.

Section 11(c) of the Act requires Council to determine that any bylaw made under the Act is not inconsistent with the New Zealand Bill of Rights Act 1990.

Part 2 of the New Zealand Bill of Rights Act 1990 (NZBORA) sets out rights that are affirmed and protected, that may only be subject to reasonable limits that can be demonstrably justified in a free and democratic society. The proposed Freedom Camping Bylaw may give rise to implications for the following rights under the NZBORA:

- Right to freedom of peaceful assembly (section 16 of the NZBORA)
- Right to freedom of movement (section 18 of the NZBORA)

A full assessment against the NZBORA will be completed before Council adopts a final bylaw, after public consultation. The preliminary assessment on the Proposed Bylaw is that its provisions are justified because they only limit the rights of individuals to the extent it is reasonable to do so to for other people's rights and freedoms to be maintained.

Section 11(5) of the Act requires councils to use the special consultative procedure in section 86 of the Local Government Act 2002 when making freedom camping bylaws. Section 86(2) of the Local Government Act 2002 requires a statement of proposal for a bylaw to include:

- a draft of the bylaw as proposed to be made; and
- the reasons for the proposal.

The Statement of Proposal in **Attachment 1** of this report complies with these requirements.

Legislation Act 2019

The definition of 'certified self-contained vehicle' in the Proposed Bylaw incorporates by reference the New Zealand Standard 5465:2001 ('the NZ Standard'). This is done under the authority of section 64 of the Legislation Act 2019. Section 65 and Schedule 24 of the Legislation Act 2019 require any proposed reference to a Standard in this manner must be publicly notified and people given the opportunity to comment about the proposed reference. The Statement of Proposal in **Attachment 1** of this report complies with this requirement.

Staff confirm that the decision to consult on a Proposed Bylaw complies with the Council's legal and policy requirements.

5.7 Strategy and policy considerations

Whaiwhakaaro whakamaaherehere kaupapa here

The report and recommendations are consistent with Council's previous approach of having a Bylaw to address problems related to freedom camping.

It is recommended that, after consulting on the Proposed Bylaw, Council make amendments to the Te Kauwhata Domain Individual Reserve Management Plan and the Onewhero Domain Individual Reserve Management Plan to ensure the plan and the bylaw are consistent with the final decision made for these areas in relation to Freedom Camping. This is an existing inconsistency where the Reserve Management Plans for these areas provide for self-contained freedom camping on designated areas within the reserves, whereas the 2016 Bylaw and the Proposed Bylaw provide for vehicles that are not self-contained to freedom camp.

5.8 Maaori and cultural considerations

Whaiwhakaaro Maaori me oona tikanga

Mana Whenua were directly contacted as part of early engagement, and their feedback informed the drafting of the Proposed Bylaw. Direct contact will be made again with Mana Whenua to alert them of the formal consultation process and seek their feedback on the Proposed Bylaw.

5.9 Climate response and resilience considerations

Whaiwhakaaro-aa-taiao

The decisions sought by, and matters covered in, this report are consistent with the Council's <u>Climate Response and Resilience Policy</u> and <u>Climate Action Plan</u>. The Proposed Bylaw works to protect sensitive areas from damage, in particular some coastal areas prone to erosion. It also takes into consideration the potential health and safety risks for freedom campers who may use areas which are prone to coastal inundation and other climate hazards, as provided for in the Climate Response and Resilience Policy section 9.6 where the risk of hazards must be recognised and reduced.

5.10 Risks

Tuuraru

If the Policy and Regulatory Committee does not approve the Proposed Bylaw for consultation at this time, it could create delays in adopting the new Bylaw which will extend the time between the 2016 Bylaw lapsing on 12 September 2023 and a new Bylaw being made in October 2023. In the intervening time between the 2016 Bylaw lapsing and the new bylaw being made, Council will have no locally specific regulation to manage freedom camping in the district meaning the default position according to the Act will be to allow freedom camping in self-contained vehicles on all local authority land not otherwise prohibited by another instrument, such as the Reserves Act 1977.

6. Significance and engagement assessment Aromatawai paahekoheko

6.1 Significance

Te Hiranga

The decisions and matters of this report are assessed as of moderate significance, in accordance with the Council's <u>Significance and Engagement Policy</u>.

The following criteria are particularly relevant in determining the level of significance for this matter:

- There is a legal requirement to engage with the community.
- The proposal or decision will affect a large portion of the community.
- The likely impact on present and future interests of the community, recognising Maaori Tikanga (culture values) and their relationship to land and water.
- The community interest is likely to be high.

6.2 Engagement

Te Whakatuutakitaki

| Highest | Inform | Consult | Involve | Collaborate | Empower |
|--|--|---------|---------|-------------|---------|
| level of engagement | | ✓ | | | |
| Tick the appropriate box/boxes and specify what it involves by providing a brief explanation of the tools which will be used to engage (refer to the project | Special Consultative Procedure undertaken under the Local Government Act 2002 Public notices in local papers; | | | | |
| engagement plan if applicable). | Social media posts to support the release on the Council Facebook page. | | | | |

State below which external stakeholders have been or will be engaged with:

| Planned | In Progress | Complete | |
|---------|-------------|----------|---------------------------------------|
| | | ✓ | Internal |
| | | ✓ | Community Boards/Community Committees |
| | √ | | Waikato-Tainui/Local iwi and hapuu |
| | √ | | Affected Communities |
| | ✓ | | Affected Businesses |
| | | | Other (Please Specify) |

7. Next steps Ahu whakamua

If the Council approves consultation on the Proposed Bylaw, formal consultation will begin on 13 July and close on 14 August 2023 and will follow the requirements for a special consultative procedure under the Local Government Act 2002.

Hearings and deliberations would take place on 12 and 13 September 2023 and the Proposed Bylaw will be recommended for adoption at the Council meeting on 9 October 2023.

8. Confirmation of statutory compliance Te Whakatuuturutanga aa-ture

| re whakatuuturutanga aa-ture | | | | |
|---|---|--|--|--|
| As required by the Local Government Act 2002, staff confirm the following: | | | | |
| The report fits with Council's role and the Policy and Regulatory Committee's Terms of Reference and Delegations. | Confirmed | | | |
| The report contains sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages (<i>Section 5.1</i>). | Confirmed | | | |
| Staff assessment of the level of significance of the issues in the report after consideration of the Council's Significance and Engagement Policy (<i>Section 6.1</i>). | Moderate | | | |
| The report contains adequate consideration of the views and preferences of affected and interested persons taking account of any proposed or previous community engagement and assessed level of significance (<i>Section 6.2</i>). | Confirmed | | | |
| The report considers impact on Maaori (Section 5.5) | Confirmed | | | |
| The report and recommendations are consistent with Council's plans and policies (<i>Section 5.4</i>). | Confirmed, noting subsequent amendments may be required to reserve management plans if proposals are adopted. | | | |
| The report and recommendations comply with Council's legal duties and responsibilities (<i>Section 5.3</i>). | Confirmed | | | |

9. Attachments Ngaa taapirihanga

- Attachment 1 Draft Statement of Proposal for the Waikato District Council Proposed New Freedom Camping Bylaw 2023.
- Attachment 2 Track changed version of the Draft Proposed New Freedom Camping Bylaw compared to the 2016 Bylaw.
- Attachment 3 Site assessment document informing the development of the Draft Proposed New Freedom Camping Bylaw 2023 for adoption for public consultation.



STATEMENT OF PROPOSAL

PROPOSED FREEDOM CAMPING BYLAW 2023



This Statement of Proposal is made for the purposes of Sections 83 and 86 of the Local Government Act 2002 and Section 11B of the Freedom Camping Act 2011.

It includes:

- Background to the proposal
 - Reasons for the proposal
- Summary of the proposed changes
 - The Proposed Bylaw
 - 'Have your say' details

Document Set ID: 4152579 Version: 1, Version Date: 28/06/2023

BACKGROUND

Council made a Freedom Camping Bylaw on 12 September 2016. The Bylaw was made under the Freedom Camping Act 2011 (the Act). Council is proposing to make a new bylaw, under section 11 of the Freedom Camping Act 2011, to restrict or prohibit freedom camping in some areas in the Waikato District. This Statement of Proposal outlines the key changes and includes the full Proposed Bylaw.

There have been recent changes to the Act which we have reflected in our Proposed Bylaw. The Self-contained Motor Vehicles Legislation Act 2023 is now law, and this means there are some nation-wide changes to where you can freedom camp, the meaning of self-contained vehicle, and changes to infringement fees and fines.

The Proposed Bylaw ensures alignment with the new legislation and enables Council to uphold the right to freedom camp in our district, while also protecting the environmental, social, cultural and economic values of our communities.

We are seeking your feedback on the Proposed Bylaw. Consultation allows the community to have a say on the content of, and changes to, the bylaw. Council welcomes your feedback on the Proposed Freedom Camping Bylaw with consultation open from 13 July to 14 August 2023.

A comprehensive explanation of the legislative changes is available on the Ministry of Business, Innovation and Employment's website at this link.

Document Set ID: 4152579 Version: 1, Version Date: 28/06/2023

REASONS FOR THE PROPOSAL

Council considered two options when deciding to make a new bylaw to regulate freedom camping, these options are summarised below:

The options are summarised below.

Option 1: Status Quo

Council allows the 2016 Bylaw to lapse and relies on the default provisions in legislation that apply to the regulation of freedom camping in the District, namely the Freedom Camping Act 2011, the Reserves Act 1977 and the Resource Management Act 1991.

This option has the effect of:

- Permitting freedom camping on all Council land except reserves, where it is prohibited unless explicitly provided for within an individual reserve management plan.
- Enabling Council to access limited enforcement powers under the Freedom Camping Act 2011 as they apply nation-wide, such as requiring all freedom campers to be self-contained.

This option was not chosen by Council.

Option 2: Make a bylaw under the Freedom Camping Act 2011

Council makes a bylaw under section 11 of the Act to prohibit or restrict freedom camping.

This option has the effect of:

- Freedom camping is permitted on all Council land except:
 - o reserves, where it is prohibited unless explicitly provided for within an individual reserve management plan; and
 - o areas that are restricted or prohibited in the bylaw.
- Council has a bespoke regulation applied to its local context with a range
 of enforcement options to respond to freedom camping issues within the
 district as per the bylaw.

Council chose Option 2: Make a bylaw under the Freedom Camping Act 2011 because it is the most reasonably practicable option for addressing the problems

The full report detailing these options can be found in the Policy and Regulatory Committee agenda for their 11 July 2023 meeting.

Statement of Proposal | Waikato District Council Proposed Freedom Camping Bylaw 2023

KEY CHANGES WE'RE PROPOSING TO MAKE



Council believes that, on the whole, the 2016 Bylaw has been working well. However, following a review of how it has been operating, and the recent amendments to the Act, some improvements have been identified. The key changes between the proposed new bylaw and the 2016 Bylaw are summarised below. The Proposed Freedom Camping Bylaw attached to this Statement of Proposal reflects these changes.

The major change from the Self-contained Motor Vehicles Legislation Act 2023 means that you can only camp on local authority land in a certified self-contained vehicle. A self-contained vehicle must have a fixed toilet. There is a transition period to allow people with current 'blue sticker' certifications time to move to the new 'green sticker' certification.



Amendment of the purpose of the Bylaw to align it with the Act.

The new purpose of the Proposed Bylaw is "To protect Waikato District's unique environment and community from issues associated with freedom camping by regulating freedom camping in areas where it is necessary for the following purposes:

- o To protect the area; and
- o To protect the health and safety of people who may visit the area; and
- o To protect access to the area."

Statement of Proposal | Waikato District Council Proposed Freedom Camping Bylaw 2023



Incorporation of key definitions found within the Act by reference.

Referencing the Act directly ensures the Bylaw can use the most up-to-date interpretation of key terms such as "freedom camp", "self-contained", and "local authority area", and allows for Council to respond to the two-year transition period from one certification to another.

KEY CHANGE 3



Incorporation of a reference to the NZ Standard 5465:2001 to support and provide further information to the definition of self-contained.

As required by clause 1 of Schedule 2 of the Legislation Act 2019, this statement of proposal is public notice of the proposal to incorporate the NZ Standard in the Freedom Camping Bylaw. The NZ Standard is incorporated by reference because it is impracticable to include its content in the bylaw. The NZ Standard is publicly available here where it can be viewed or printed once for free. We are seeking feedback on the incorporation of the NZ Standard in the bylaw, particularly comments about whether:

- o the Bylaw clearly identifies the material incorporated; and
- o the means of making the NZ Standard publicly available is sufficient to enable people to find and obtain copies of it with reasonable ease; and
- o it is otherwise appropriate.



Clarification to, and amendment of, the district-wide restriction to apply a maximum number of nights a person can freedom camp in a particular area.

The maximum number of nights in the 2016 Bylaw is three nights in a month, and we propose to increase this to five nights in one place in any month. We have clarified the distance a person must move away from their freedom camping spot by setting a requirement that they move at least 500 metres away once they have stayed in an area up to that maximum.

Document Set ID: 4152579 Statement of Proposal | Waikato District Council Proposed Freedom Camping Bylaw 2023

Version: 1, Version Date: 28/06/2023



Clarifying the process and requirements for people who may wish to apply for an exemption to a prohibition or restriction.

This gives more certainty to people wishing to apply for an exemption under the Bylaw around what information Council requires in the application, and what kind of matters Council expects would qualify for an exemption, such as an event on a particular area.

KEY CHANGE 6



New clause on information requirements for temporary closures.

This clause provides more information on what communications and publicity the public can expect from Council when it exercises its power to temporarily close an area to freedom camp.



Changes to the current areas, or new areas to be prohibited or restricted by the bylaw, as summarised below:

- Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia extension of current prohibited area to O include the squash club; and
- Te Kauwhata Domain, Mahi Road, Te Kauwhata reduction of current area where vehicles that are not self-contained can freedom camp, to limit freedom camping to one end of the car park; and
- Sunset Beach, Port Waikato extension of current prohibited area to include entire car pard area; and
- Raglan CBD exclude Stewart Street from the current prohibited area, and create a restricted area on Stewart Street where people can use the area for freedom camping at night between 5pm - 8am; and
- Wainui Road, Raglan (near water treatment ponds) new prohibited area; and 0
- Wainui Road, Raglan (near Wainui Reserve bush park) new prohibited area. O

FEEDBACK



You can let us know what you think about any of the following proposed changes, or anything else that is covered by the Proposed Freedom Camping Bylaw.

You can do this by completing the submission form online, or by printing out the submission form and sending it in to us, by the submission due date of 14 August 2023.

SUBMISSIONS

Anyone can make a submission to the review of the Proposed Freedom Camping Bylaw, and we encourage you to let us know your views.

This feedback will be considered during the decision-making process and will inform the final bylaw.

PRIVACY ACT INFORMATION

The Local Government Act 2022 requires submissions to be made available to the public.

Your details are collected:

- o so that the Council can write and inform you of the decision(s) on your submission(s)
- o to arrange a hearing date and time for you to speak (if you choose to).

Your name will be publicly available. If you would like your name kept confidential you need to inform us when you send in your submission.

You have the right to correct any errors in personal details contained in your submission. If you do not supply your name and address the Council will formally receive your submission but will not be able to inform you of the outcome.

DETERMINATIONS

In reviewing this bylaw Council determined that having a bylaw made under the Freedom Camping Act 2011 in place is still the most appropriate way to manage issues relating to freedom camping.

We consider the Proposed Freedom Camping Bylaw to be the most appropriate form of bylaw.

We have assessed that the Proposed Bylaw is not inconsistent with the New Zealand Bill of Rights Act 1990. Any implications for rights under the New Zealand Bill of Rights Act 1990 will be reassessed before a final bylaw is made.

WHAT HAPPENS NEXT?

Council will acknowledge each submission received in writing, either by letter or email.

Following the closing of submissions on 14 August 2023, all submissions will be reviewed.

Verbal submissions will be heard and all submissions formally considered at a meeting of

Council's Policy and Regulatory Committee on 12-13 September 2023.

This meeting is open to both submitters and members of public to attend.

IMPORTANT DATES TO REMEMBER:

SUBMISSIONS OPEN - Thursday, 13 July 2023

SUBMISSIONS CLOSE - Monday, 14 August 2023

HEARING OF SUBMISSIONS/DELIBERATIONS – 12-13 September 2023

ADOPTION OF FINAL BYLAW - 9 October 2023

If you have any further queries or would like further copies of the Proposed Bylaw, please contact us via email at consult@waidc.govt.nz or call us on 0800 492 452.

SUBMISSIONS CAN BE:

ONLINE:

www.waikatodistrict.govt.nz/sayit





POSTED:

Waikato District Council Private Bag 544 Ngaaruawaahia 3742

DELIVERED:

Waikato District Council Attn: Corporate Planner





EMAILED:

consult@waidc.govt.nz
Subject heading should read:
"Freedom Camping Bylaw
Submission"

15 Galileo Street, Ngaaruawaahia 3742

Huntly Office 142 Main Street, Huntly 3700

Raglan Office 7 Bow Street, Raglan 3225

Tuakau Office 2 Dominion Rd, Tuakau 2121

Te Kauwhata Office

1 Main Road, Te Kauwhata 3710

Waikato District Council Proposed Freedom Camping Bylaw 2023

Waikato District Council, in exercise of its powers under the Freedom Camping Act 2011 and their respective amendments, and all other relevant powers, hereby makes the following bylaw.

Introduction

I.0 Purpose

To protect the Waikato District's unique environment and community from issues associated with freedom camping by regulating freedom camping in areas where it is necessary for the following purposes:

- a) To protect the area
- b) To protect the health and safety of people who may visit the area
- c) To protect access to the area.

2.0 Short title, commencement and application

- 2.1 The bylaw shall be known as the 'Waikato District Council Freedom Camping Bylaw 2023'.
- 2.2 The bylaw shall apply to the Waikato District.
- 2.3 The bylaw shall come into force on XX October 2023.

Related information

The bylaw is due for review by XX October 2028.

2.4 The bylaw is made under the authority of section 11 of the Freedom Camping Act 2011. In addition, other legislation and regulatory tools that regulate and control freedom camping include the Reserves Act 1977, reserve management plans, the Waikato District Plan and other Council bylaws. These should be referred to in conjunction with this Bylaw.

3.0 Related information

There are comment boxes headed 'related information' within the bylaw. This related information does not form part of the bylaw and may be inserted, changed or removed without any formality.

4.0 Definitions

4.1 For the purposes of this Bylaw, the following definitions shall apply, unless inconsistent with the context:

Proposed Waikato District Council Freedom Camping Bylaw 2023

Page I

Act

means the Freedom Camping Act 2011.

Camping Ground

has the meaning given by section 5(3) of the Act.

Related information

As at 7 June 2023, section 5(3) of the Act defines camping ground as:

- (a) a camping ground that is the subject of a current certificate of registration under the Camping-Grounds Regulations 1985; or
- (b) any site at which a fee is payable for camping at the site.

Council

means the Waikato District Council

District

means the Waikato District.

Freedom Camp

has the meaning given by section 5(1), 5(2) and 5(2A) of the Act.

Related information

As at 7 June 2023, sections 5(1), 5(2) and 5(2A) of the Act, where freedom camping is defined, are as follows:

- (1) In this Act, freedom camp means to camp (other than at a camping ground) within 200 m of an area accessible by motor vehicle or within 200 m of the mean low-water springs line of any sea or harbour, or on or within 200 m of a formed road or a Great Walks Track, using either or both of the following:
 - (a) a tent or other temporary structure:
 - (b) a motor vehicle.
- (2) In this Act, freedom camping does not include the following activities:
 - (a) temporary and short-term parking of a motor vehicle:
 - (b) recreational activities commonly known as day-trip excursions:
 - (c) resting or sleeping at the roadside in a motor vehicle to avoid driver fatigue.
- (2A) In this Act, a person is not freedom camping if the person—
 - (a) is a person other than a person who is in New Zealand on the basis of a visitor visa (within the meaning of the immigration instructions); and
 - (b) is unable to live in appropriate residential accommodation; and
 - (c) as a consequence of that inability, is living in either or both of the following:
 - (i) a tent or other temporary structure:
 - (ii) a motor vehicle.

Local Authority Area

has the meaning given in section 6 of the Act.

Related information

As at 7 June 2023, section 6(1) of the Act, where local authority area is defined, is as follows:

- (I) In this Act, local authority area
 - a) means an area of land-
 - (i) that is within the district or region of a local authority; and
 - (ii) that is-
 - (A) controlled or managed by or on behalf of the local authority under any enactment; or
 - (B) an area of NZTA land declared to be a local authority area in accordance with a bylaw made under section 10A; and
 - (b) includes any part of an area of land referred to in paragraph (a); but
 - (c) does not include an area of land referred to in paragraph (a) or (b) that is permanently covered by water.

Self-contained

has the meaning given in section 4 of the Act.

Related information

As at 7 June 2023, section 4 of the Act, where self-contained is defined, is as follows:

(4) In relation to a motor vehicle, means that the vehicle has a valid certificate of self-containment issued in accordance with section 87U(3)(d) of the Plumbers, Gasfitters, and Drainlayers Act 2006 (but see subpart 1 of Part 1 of Schedule 1AA for the meaning of self-contained during the transitional period.)

Related information

To be certified self-contained, the vehicle must achieve compliance with NZ Standard 5465:2001. The standard can be viewed or printed once for free at this link: https://www.standards.govt.nz/shop/nzs-54652001.

For the avoidance of doubt, the standard requires that a selfcontained vehicle be equipped with a toilet that is permanently fixed to the vehicle.

4.2 The Legislation Act 2019 applies to this bylaw.

5.0 Prohibited areas

A person must not Freedom Camp in any prohibited area within the District, as identified in Schedule One of this bylaw.

Related information

The Reserves Act 1977 prohibits camping on all reserves unless it is specifically provided for in an operative reserve management plan.

Proposed Waikato District Council Freedom Camping Bylaw 2023

Page 3

6.0 Restricted areas

- 6.1 A person may not Freedom Camp in contravention of this clause.
- 6.2 Freedom Camping is restricted in all Local Authority Areas. The restrictions that apply to Freedom Camping in all those areas are:
 - a) A vehicle must be certified Self-contained vehicle to Freedom Camp.
 - b) A vehicle must not stay in any one area for more than five consecutive nights in any one month period.
 - c) A vehicle must not Freedom Camp within 500 metres of an area in which it has already been freedom camping for up to five consecutive nights in any one month period.
- 6.3 Freedom Camping is further restricted in the areas identified in Schedule Two of this bylaw.
- 6.4 Notwithstanding 6.2(a), a person may only Freedom Camp in a vehicle that is not Self-contained in the Local Authority Areas identified in Schedule Three.
- 6.5 The restrictions that apply in the areas in Schedule Two and Three are:
 - a) If Schedule Two or Three specify a designated place in the Local Authority Area, a person must not Freedom Camp in another place in the area.
 - b) If Schedule Two or Three specify a maximum number of consecutive nights, that number prevails over clause 6.2(b) of the bylaw.
 - c) If Schedule Two or Three specify a time of day where Freedom Camping is permitted, a person must not Freedom Camp outside of those times.
 - d) If Schedule Two or Three specify a maximum number of vehicles, a person must not Freedom Camp in the area if that number of vehicles are already present when they arrive at the area.

7.0 Prior consent from Council

- 7.1 A person may only Freedom Camp in contravention of clause 6 if that person obtains prior written consent of the Council and complies with any conditions of the consent.
- 7.2 A person applying for consent under clause 7.1 must apply to the Council. The application must:
 - a) Be made at least 30 days prior to the date on which Freedom Camping is planned to occur; and.
 - b) Include information about the person applying for the consent and their contact details; and
 - c) Describe the area or give an address where the Freedom Camping is intended to occur; and

Proposed Waikato District Council Freedom Camping Bylaw 2023

Page 4

d) Describe the reason the consent is sought.

Related information

Council anticipates the following reasons could be grounds for an application:

- Where Freedom Camping is associated with a special event or occasion occurring in an area, and an exemption is required for the duration of the event or occasion
- Where there is a good reason for Freedom Camping in an area that cannot be reasonably met in another area.
- Complying with a restriction or prohibition within the bylaw is not reasonable in the circumstances.

Council's fees and charges can be reviewed on the website at: https://www.waikatodistrict.govt.nz/your-council/plans-policies-and-bylaws/plans/fees-and-charges

7.3 Applications which fulfil the requirements of clause 7.2 of this bylaw will be considered by Council and may be granted at the Council's discretion. The Council may attach conditions to any consent that is granted.

8.0 Temporary closure of an area to freedom camping

- 8.1 The Chief Executive of the Council may temporarily close or restrict freedom camping in any area or part of any area where the closure or restriction is considered necessary to:
 - a) prevent damage to the Local Authority Area or facilities in the area; or
 - b) allow maintenance to the Local Authority Area or facilities; or
 - c) protect the safety of persons or property; or
 - d) provide for better public access, including in circumstances where events are planned for that area.
- 8.2 The Council will publicise a closure or restriction under clause 8.1 of this bylaw in any manner it considers is appropriate to the reason for the closure or restriction. The publicity may occur before the closure or restriction, but only if that is reasonably practicable.

Related information

The Council may publicise a closure or restriction using a sign erected in the area, and/or advertising on the Council's digital channels or on the radio, and/or a public notice in the newspaper.

9.0 Offences

- 9.1 Every person who Freedom Camps or makes preparation to Freedom Camp in a Local Authority Area in breach of any prohibition or restriction in this bylaw commits an offence under section 20(1) of the Act.
- 9.2 Every person who Freedom Camps, or makes preparations to Freedom Camp, in a Local

Proposed Waikato District Council Freedom Camping Bylaw 2023

Page 5

Authority Area in breach of the conditions of any consent given in accordance with clause 7 of this bylaw is in breach of a prohibition or restriction in this bylaw and commits an offence under section 20(1) of the Act.

This bylaw was made pursuant to a resolution passed by the Waikato District Council on XX October 2023.

| COUNCIL was hereto affixed in the prese | _ |
|---|---|
| | |
| Mayor | |
| | |
| Chief Executive | - |

Schedule One: Prohibited areas for freedom camping

- A. Freedom Camping is prohibited on all local authority cemetery areas and their associated carparks. This includes the following:
 - Alexandra Redoubt Cemetery, Alexandra Redoubt Rd, Tuakau
 - Gordonton Cemetery, Gordonton Rd, Gordonton
 - Huntly Kimihia Cemetery, Great S Rd, Huntly
 - Jackson Street Cemetery, 46/44 Jackson St, Ngaaruawaahia
 - Maramarua Cemetery, State Hwy, Maramarua
 - Mercer Cemetery, 15 Glass Rd, Mercer
 - Ngaaruawaahia Old Cemetery, Great S Rd, Ngaaruawaahia
 - Okete Cemetery, Raglan
 - Onewhero Cemetery, Kaipo Flats Rd, Onewhero
 - Orini Cemetery, Orini Rd, Orini
 - Pokeno Cemetery, 60/38 Fraser Rd, Pokeno
 - Pokeno Old Soldiers Cemetery, Helenslee Rd, Pokeno
 - Raglan Cemetery, East St, Raglan
 - Rangiriri Cemetery, Te Wheoro Rd, Rangiriri
 - Rangiriri Historic War Cemetery, 7 Rangiriri Rd, Rangiriri
 - Taupiri Cemetery, Gordonton Rd, Taupiri
 - Te Mata Cemetery, Te Papatapu Rd, Raglan
 - Tuakau Cemetery, Alexandra Redoubt Rd, Tuakau
 - Waerenga Cemetery, Keith Rd, Waerenga
 - Waiterimu / Matahuru Cemetery, Waiterimu Rd, Waiterimu
 - Whatawhata Cemetery, Cemetery Rd, Whatawhata

B. Freedom Camping is prohibited on the Local Authority Areas identified below:

| Raglan | |
|---|-------------------|
| Area Name / Description | Map Reference No. |
| Manu Bay reserve and surrounding area | |
| 696 Wainui Road, Raglan and that section of Wainui Road adjacent to the Manu Bay reserve. | |
| Tohora Close, Calvert Road, Whale Bay | |
| Ngarunui Beach Reserve, Wainui Reserve | |
| 330 Wainui Road, Raglan | |
| Kopua Domain | |
| 61 Marine Parade, Raglan | |
| Cliff Street, Puriri Street | |
| From 2 Cliff Street to 1 Puriri Street, Raglan | |
| Riria Kereopa Drive, Wainamu Road | |
| Wainui Road | |
| Wainui Reserve bush park, Wainui Road, Raglan | |
| Water treatment ponds, Wainui Road, Raglan | |
| Papanui Point Carpark | |
| Swann Access Road, Ruapkue Beach | |
| Ruapuke Beach Road | |
| Bridal Falls Car park | |
| Kawhia Road, Te Mata Greenslade Road | |
| Earles Place | |
| Raglan CBD | |
| Raglan Wharf | |
| Lorenzen Bay Road, Sunshine Rise | |

| Ngaaruawaahia | | |
|---|-------------------|--|
| Area Name / Description | Map Reference No. | |
| Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia | | |
| Waikato Esplanade I-52 Waikato Esplanade. | | |
| Patterson Park | | |
| Horotiu Bridge carpark area | | |
| Wainago Road Section at end of Hakarimata track | | |
| Brownlee Ave Hakarimata Track Car park area | | |
| Hopuhopu 451-477 Old Taupiri Road HOPUHOPU | | |

| Port Waikato | |
|-------------------------|-------------------|
| Area Name / Description | Map Reference No. |
| Maraetai Bay Reserve | |
| Maunsell Road. | |
| Sunset Beach carpark | |
| Maunsell Rd | |

Schedule Two: Restricted areas for freedom camping

The following areas have specific restrictions for freedom camping.

| Area Name / Description | Restriction | Map Reference No. |
|--|---|-------------------------|
| Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia Lower Waikato Esplanade | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | |
| St. Stephens car park, Tuakau | | |
| 8 St Stephens Avenue. | Sign posted part of car park only. Permitted camping hours between 6pm at night and 10am the next morning. Maximum stay of two nights | |
| Stewart Street, Raglan Parking area on the street outside I Stewart Street and 3 Stewart Street | Location is restricted to a designated area. Permitted camping hours between 5pm at night and 8am the next morning. | |

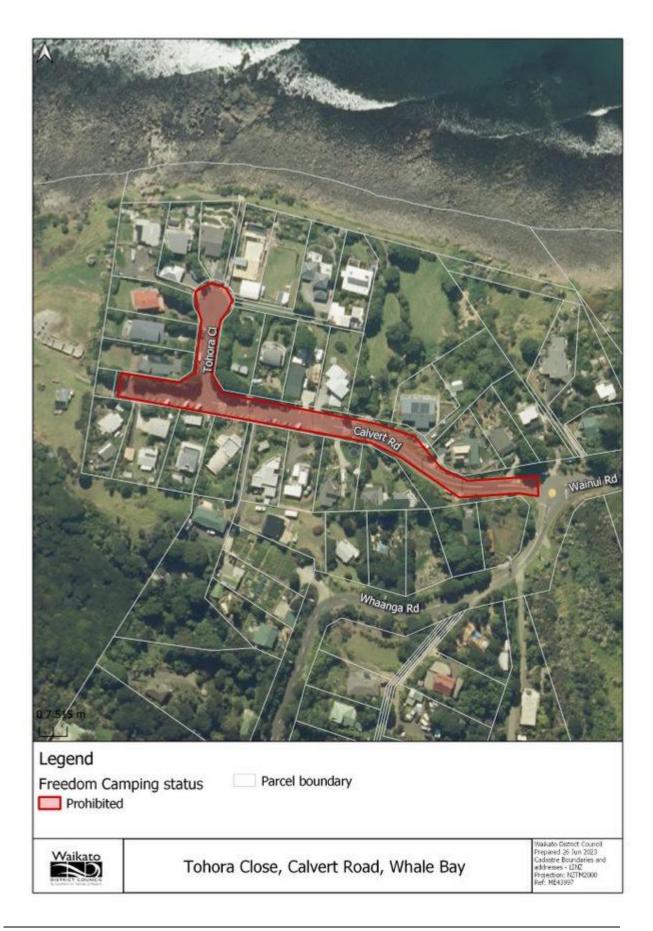
Schedule Three: Designated areas for Freedom Camping for vehicles that are not Self-contained

Vehicles that are not Self-contained may only freedom camp for a maximum of two nights in the areas that are specified in the table below:

| Area Name / Description | Restriction | Map Reference No. |
|--|--|-------------------------|
| Onewhero Domain 14 Hall Road | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | |
| <u>Te Kauwhata Domain</u> Mahi Road | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | |

Schedule I Maps of Prohibited areas





Proposed Waikato District Council Freedom Camping Bylaw 2023

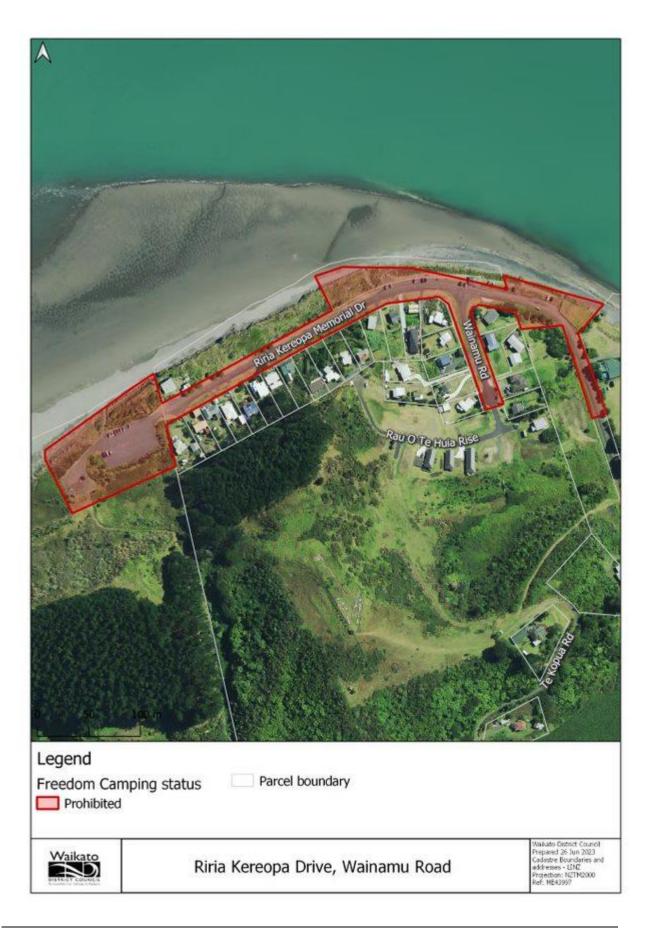


Proposed Waikato District Council Freedom Camping Bylaw 2023



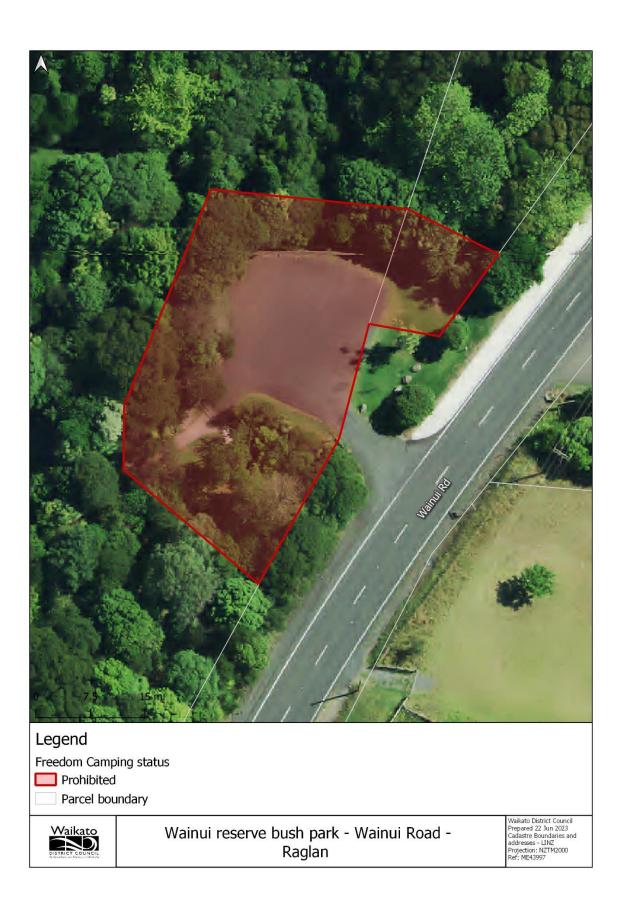


Proposed Waikato District Council Freedom Camping Bylaw 2023

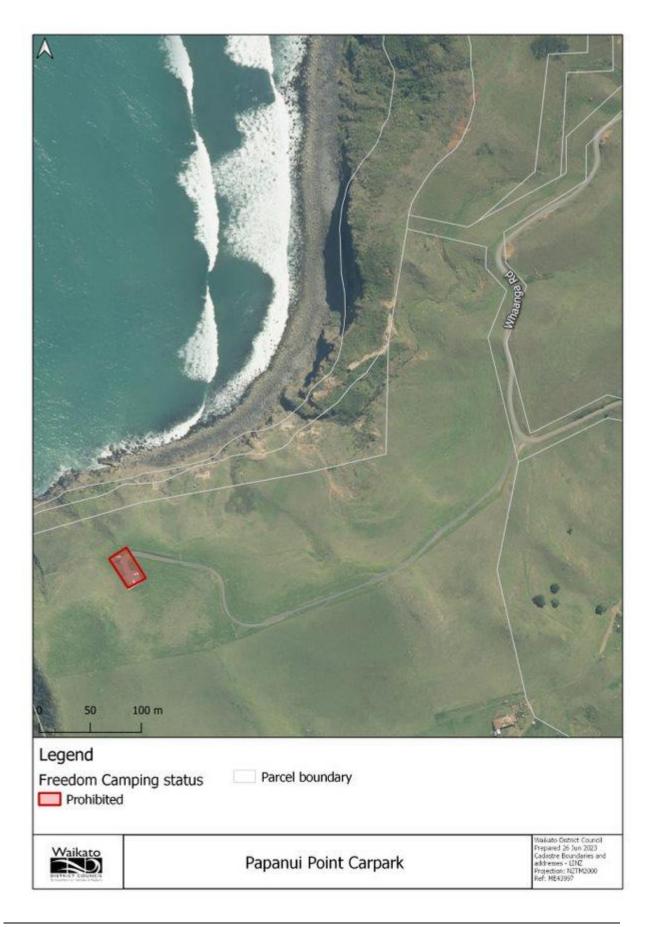


Proposed Waikato District Council Freedom Camping Bylaw 2023









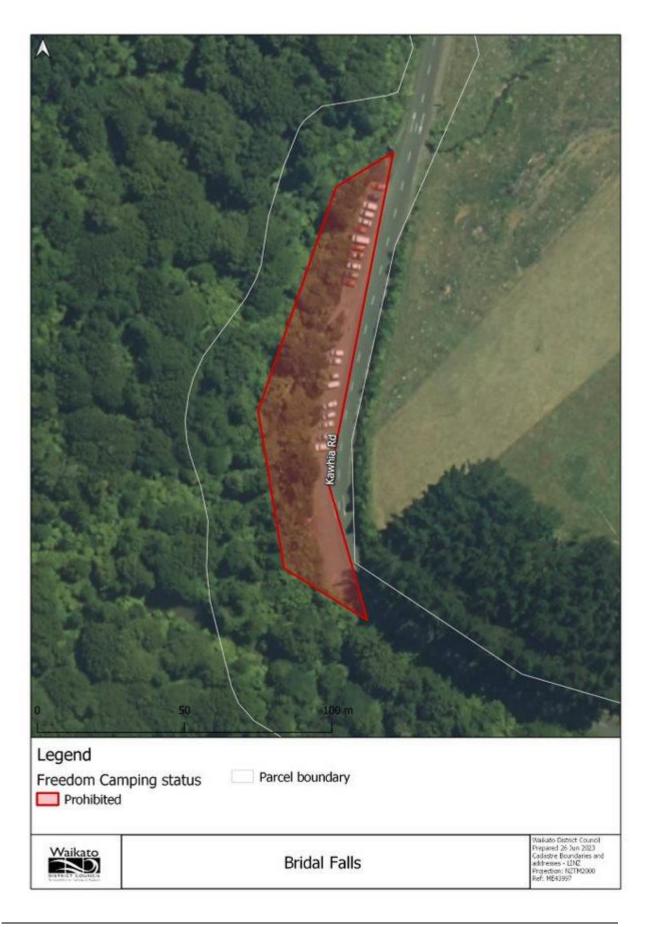
Proposed Waikato District Council Freedom Camping Bylaw 2023



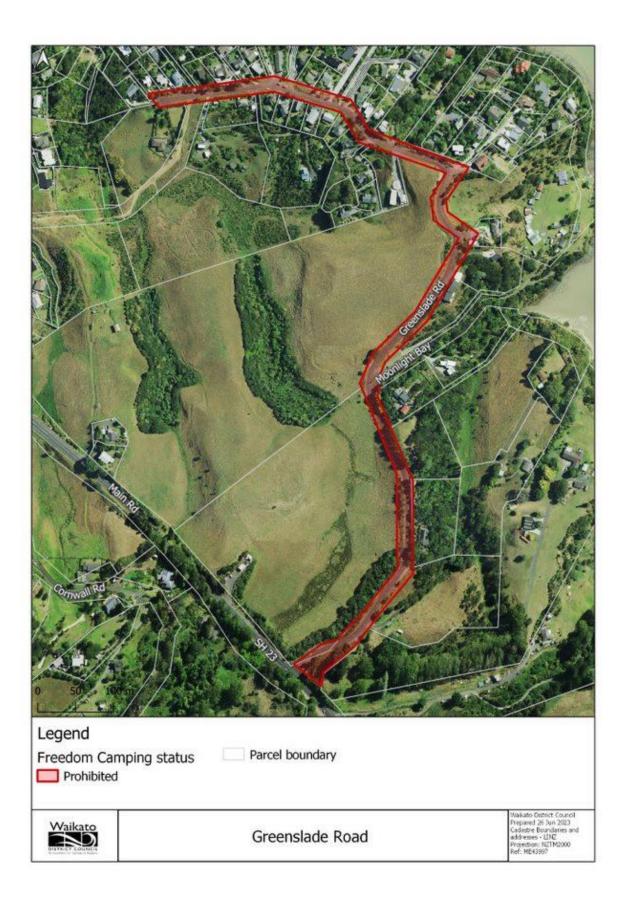
Proposed Waikato District Council Freedom Camping Bylaw 2023

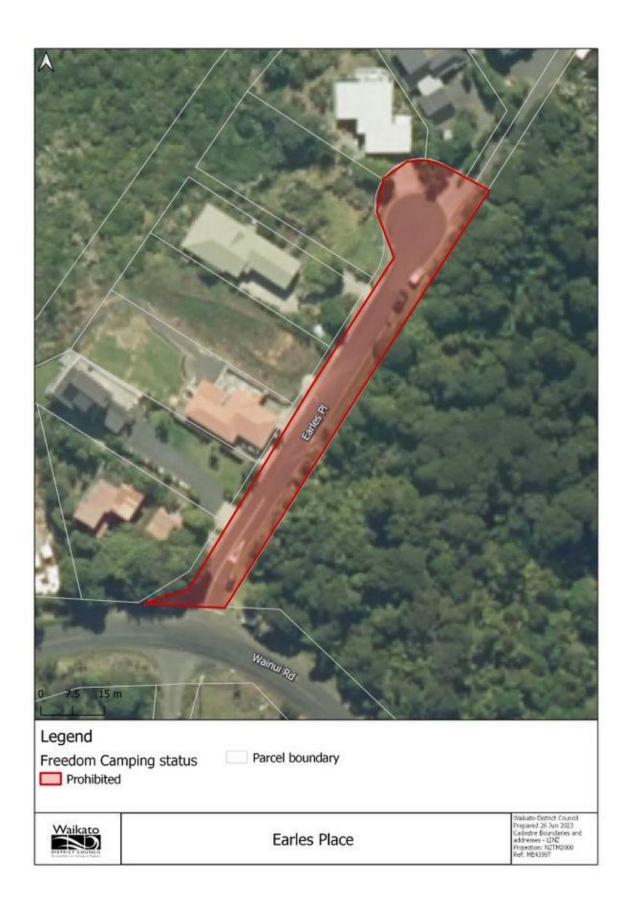


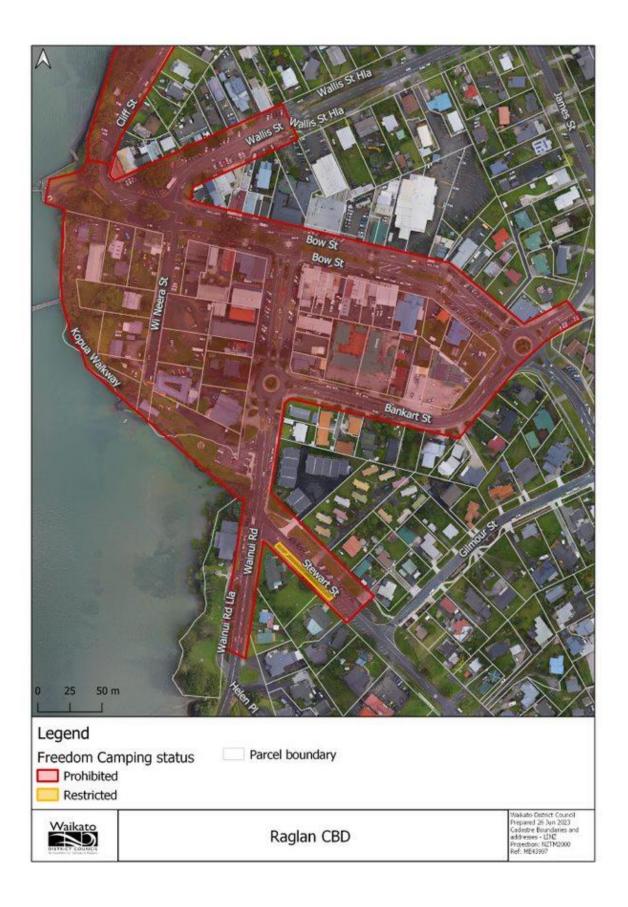
Proposed Waikato District Council Freedom Camping Bylaw 2023

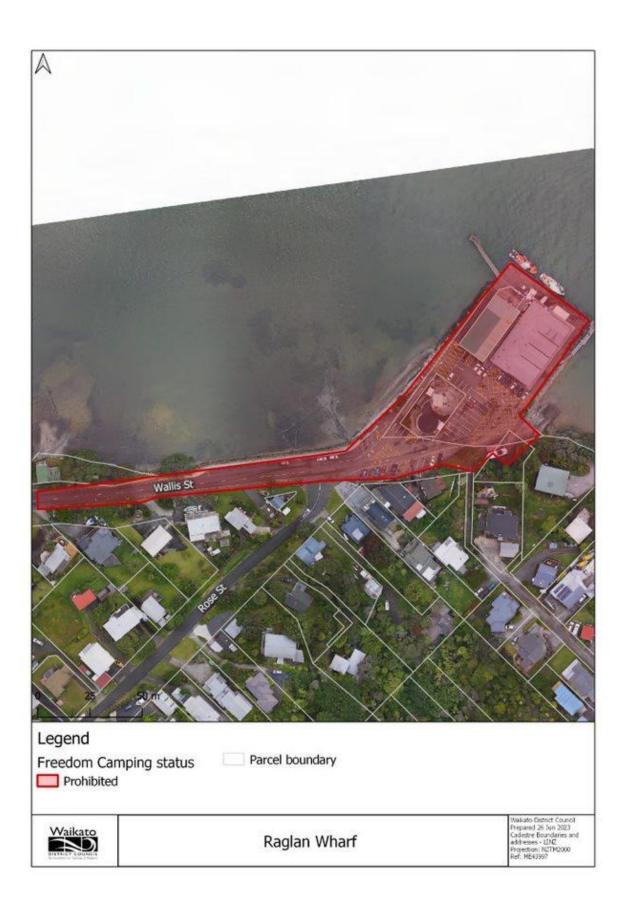


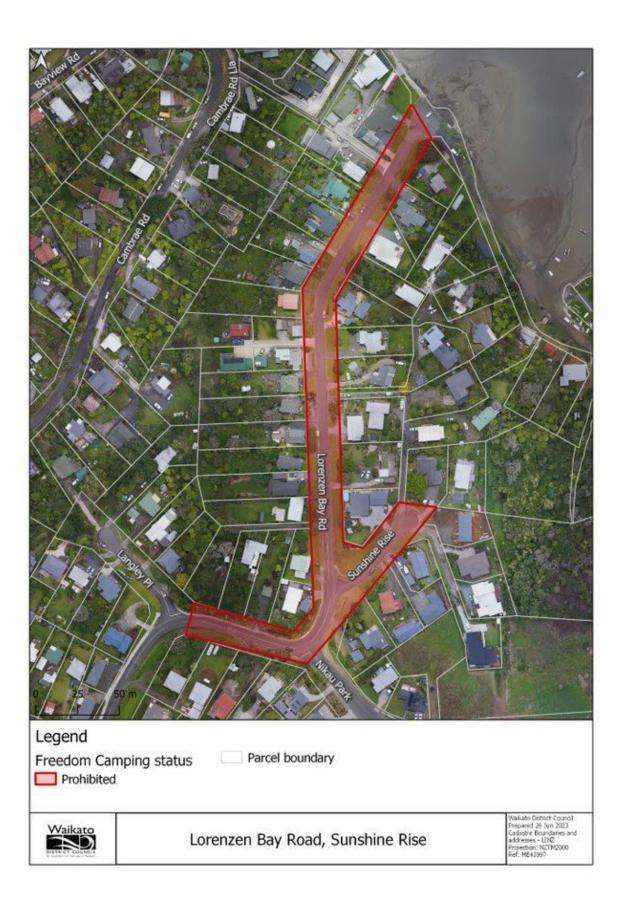
Proposed Waikato District Council Freedom Camping Bylaw 2023





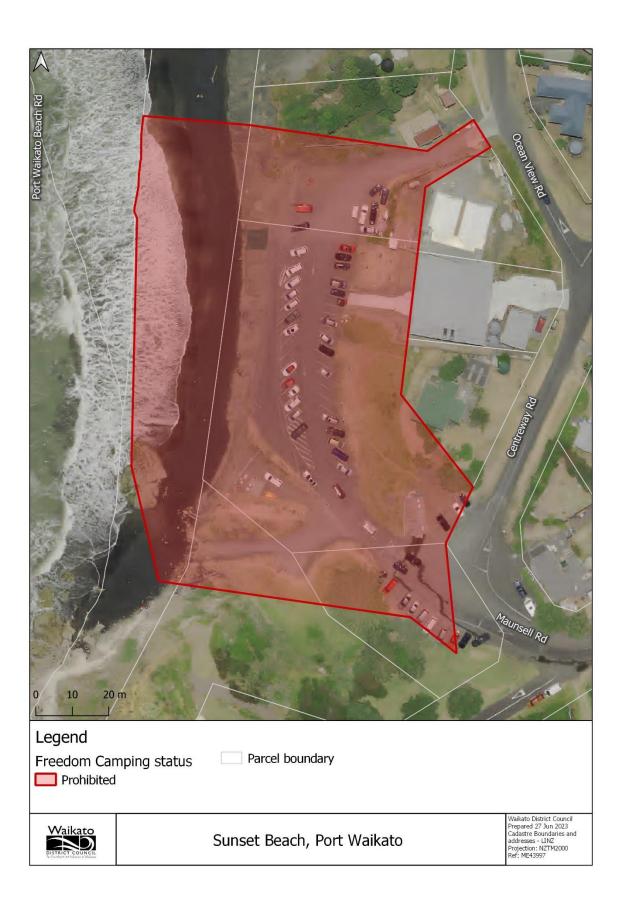


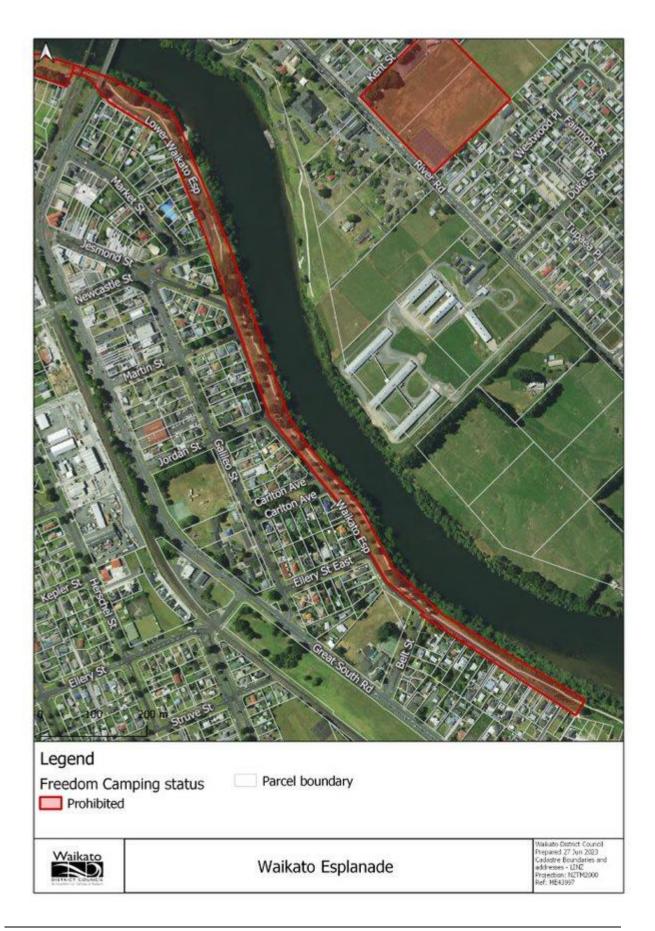






Proposed Waikato District Council Freedom Camping Bylaw 2023

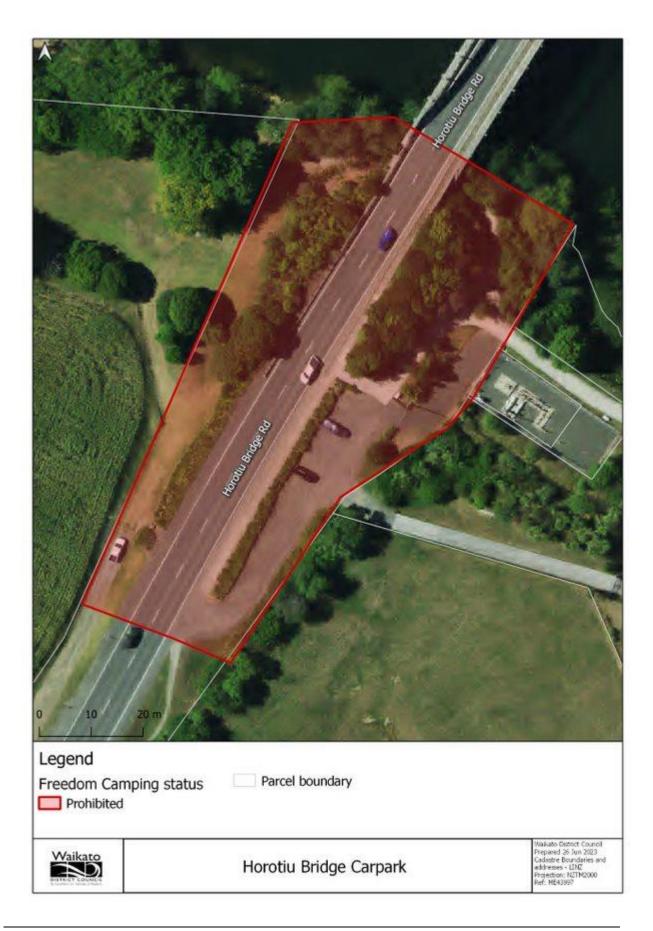




Proposed Waikato District Council Freedom Camping Bylaw 2023



Proposed Waikato District Council Freedom Camping Bylaw 2023



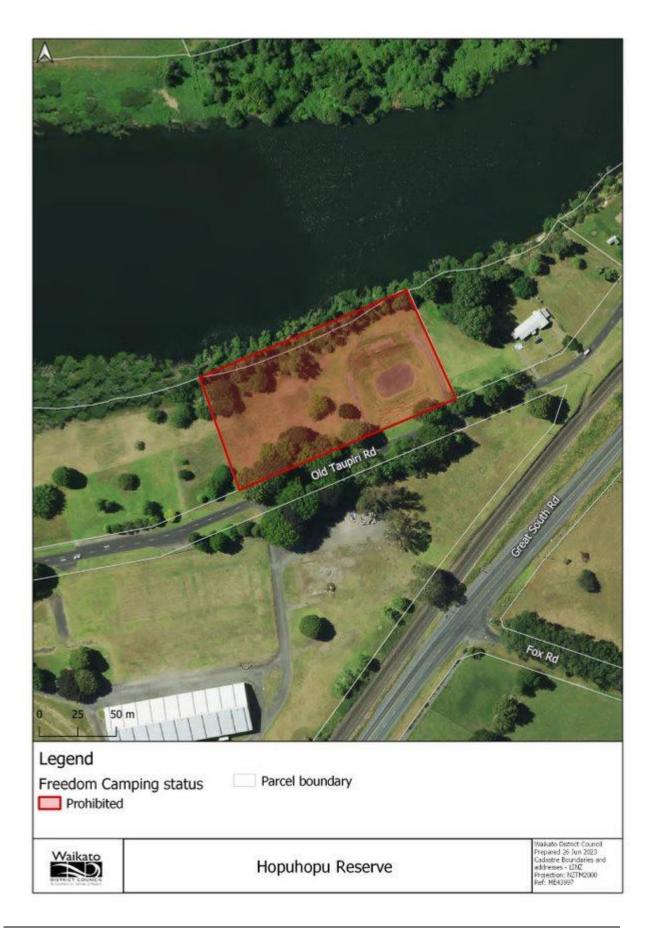
Proposed Waikato District Council Freedom Camping Bylaw 2023



Proposed Waikato District Council Freedom Camping Bylaw 2023



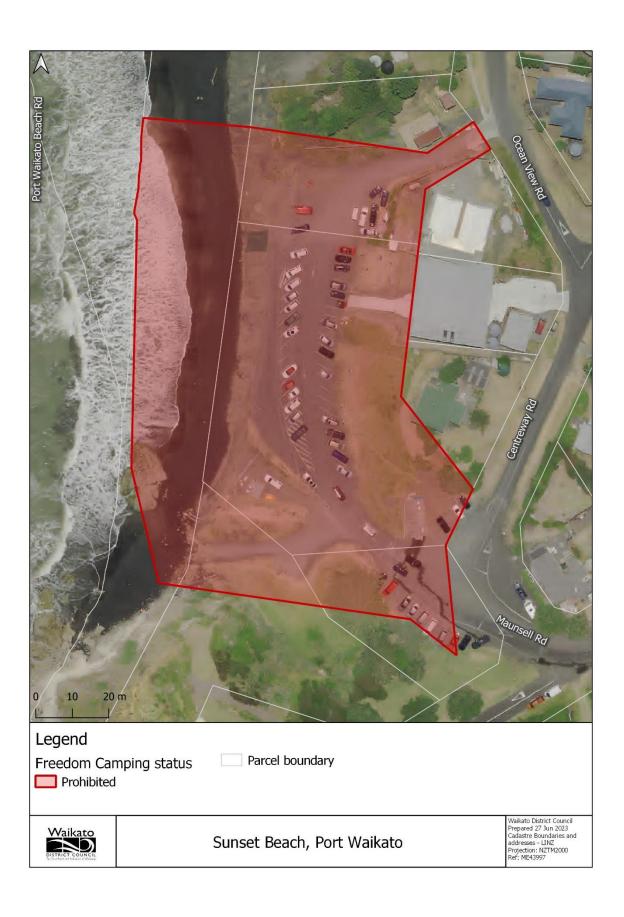
Proposed Waikato District Council Freedom Camping Bylaw 2023



Proposed Waikato District Council Freedom Camping Bylaw 2023



Proposed Waikato District Council Freedom Camping Bylaw 2023



Schedule 2 Restricted Maps







Schedule 3 Maps of areas for Freedom Camping for vehicles that are not Self-contained





Waikato District Council Proposed Freedom Camping Bylaw 20162023

Waikato District Council, in exercise of its powers under the Local Government Act 2002 and the Freedom Camping Act 2011 and their respective amendments, and all other relevant powers, hereby makes the following bylaw.

Introduction

1.0 Purpose

To protect the Waikato District's our unique environment and our residents community from issues associated with freedom camping by regulating freedom camping in areas where it is necessary for the following purposes:

- a) To protect the area
- b) To protect the health and safety of people who may visit the area
- a)c) To protect access to the area.

To provide information on areas within the District that are appropriate for freedom camping.

2.0 Short title, commencement and application

- 2.1 The bylaw shall be known as the 'Waikato District Council Freedom Camping Bylaw 20232016'.
- 2.2 The bylaw shall apply to the Waikato District.
- 2.3 The bylaw shall come into force on 17-XX October 2016 2023.

Related information

The bylaw is due for review by XX October 2028.

2.4 The bylaw is made under the authority of section 11 of the Freedom Camping Act 2011. In addition, oOther legislation and regulatory tools that regulate and control that are relevant to freedom camping include the Reserves Act 1977, reserve management plans, the Waikato District Plan and other Council bylaws. These should be referred to in conjunction with this Bylaw. Whilst the Council endeavours to ensure consistency in its approach to freedom camping, reserves in the Waikato District are managed through reserve management plans. The Waikato District Council General Reserve Management Plan prohibits camping on all reserves unless it is specifically provided for in any other operative reserve management plan. Only the reserve management plans for Onewhere and Te Kauwhata domains allow for freedom camping and these are identified in this bylaw.

3.0 Related information

There are comment boxes headed 'related information' within the bylaw. This related information does not form part of the bylaw and may be inserted, changed or removed without any formality.

3.04.0 Definitions

Council

3.14.1 For the purposes of this Bylaw, the following definitions shall apply, unless inconsistent with the context:

Act means the Freedom Camping Act 2011.

Camping Gground has the meaning given by section 5(3) of the Act.

Related information

As at 7 June 2023, section 5(3) of the Act defines camping ground as:

(a) a camping ground that is the subject of a current certificate of registration under the Camping-Grounds Regulations 1985; or

(b) any site at which a fee is payable for camping at the site.

(a) a camping ground that has a current certificate of registration under the Camping-Grounds Regulations 1985; and (b) any site at which a fee is payable for camping at the site.

means the Waikato District Council

District means the Waikato District.

Freedom Ceamp has the meaning given by section 5(1), 5(2) and 5(2A) of the Act.

Related information

As at 7 June 2023, sections 5(1), 5(2) and 5(2A) of the Act, where freedom camping is defined, are as follows:

- (1) In this Act, freedom camp means to camp (other than at a camping ground) within 200 m of an area accessible by motor vehicle or within 200 m of the mean low-water springs line of any sea or harbour, or on or within 200 m of a formed road or a Great Walks Track, using either or both of the following:

 (a) a tent or other temporary structure:
 - (b) a motor vehicle.
- (2) In this Act, freedom camping does not include the following activities:
 - (a) temporary and short-term parking of a motor vehicle:
 - (b) recreational activities commonly known as day-trip excursions:
 - (c) resting or sleeping at the roadside in a motor vehicle to avoid driver fatigue.
- (2A) In this Act, a person is not freedom camping if the person—
 - (a) is a person other than a person who is in New Zealand on the basis of a visitor visa (within the meaning of the immigration instructions); and
 - (b) is unable to live in appropriate residential accommodation; and
 - (c) as a consequence of that inability, is living in either or both of the following:
 - (i) a tent or other temporary structure:
 - (ii) a motor vehicle.

means to camp (other than at a camping ground) within 200m of a motor vehicle accessible area using 1 or more of the following:

- (a) a tent or other temporary structure:
- (b) a caravan:
- (c) a car, campervan, housetruck, or other motor vehicle.

In this Bylaw, freedom camping does not include the following activities:

- (a) temporary and short-term parking of a motor vehicle:
- (b) recreational activities commonly known as day-trip excursions:
- (c) resting or sleeping at the roadside in a caravan or motor vehicle to avoid driver fatigue.

Local Aguthority Agrea

has the meaning given in section 6 of the Act.

Related information

As at 7 June 2023, section 6(1) of the Act, where local authority area is defined, is as follows:

- (1) In this Act, local authority area
 - a) means an area of land—
 - (i) that is within the district or region of a local authority; and
 - (ii) that is—
 - (A) controlled or managed by or on behalf of the local authority under any enactment; or
 - (B) an area of NZTA land declared to be a local authority area in accordance with a bylaw made under section 10A; and
 - (b) includes any part of an area of land referred to in paragraph (a); but
 - (c) does not include an area of land referred to in paragraph (a) or (b) that is permanently covered by water.
- (a) means an area of land—
 - (i) that is within the district of a local authority; and
 - (ii) that is controlled or managed by the local authority.

Self-contained vehicle

has the meaning given in section 4 of the Act. means a vehicle

Related information

As at 7 June 2023, section 4 of the Act, where self-contained is defined, is as follows:

(4) In relation to a motor vehicle, means that the vehicle has a valid certificate of self-containment issued in accordance with section 87U(3)(d) of the Plumbers, Gasfitters, and Drainlayers Act 2006 (but see subpart 1 of Part 1 of Schedule 1AA for the meaning of self-contained during the transitional period.)

Related information

To be certified self-contained, the vehicle must achieve compliance with NZ Standard 5465:2001. The standard can be viewed or printed once for free at this link: https://www.standards.govt.nz/shop/nzs-54652001.

For the avoidance of doubt, the standard requires that a selfcontained vehicle be equipped with a toilet that is permanently fixed to the vehicle.

designed and built for the purpose of camping which has the capability of meeting the ablutionary and sanitary needs of occupants of that vehicle for a minimum of three days without requiring any external services or discharging any waste and complies with New Zealand Standard 5465:2001, as evidenced by the display of a current self-containment warrant issued under New Zealand Standard Self Containment of Motor Caravans and Caravans, NZS 5465:2001, and any subsequent amendments. For the avoidance of

doubt, a self-contained vehicle must be equipped with a toilet that is secured when travelling. The toilet must be readily usable within the vehicle.

Non self-contained vehicle

A vehicle that is being used for the purpose of camping is not displaying a current self-containment warrant.

- 4.2 The Legislation Act 2019 applies to this bylaw.
- 3.2 for Freedom Camping
- 3.3 Freedom camping is permitted in any local authority area within the District unless it is prohibited or restricted in an area:
 - a) in accordance with this Bylaw; or
 - b) under any other enactment.

4.05.0 Prohibited areas

A person must not Freedom Camp in any prohibited area within the District, as identified in Schedule One of this bylaw: Prohibited Areas for Freedom Camping, without the prior written consent of the Council.

Related information

The Reserves Act 1977 prohibits camping on all reserves unless it is specifically provided for in an operative reserve management plan.

5.06.0 Restricted areas

- 6.1 A person may not Freedom Camp in contravention of this clause.
- 6.2 Freedom Camping is restricted in all Local Authority Areas. The restrictions that apply to Freedom Camping in all those areas are:
 - a) A vehicle must be certified Self-contained vehicle to Freedom Camp.
 - b) A vehicle must not stay in any one area for more than five consecutive nights in any one month period.
 - c) A vehicle must not Freedom Camp within 500 metres of an area in which it has already been freedom camping for up to five consecutive nights in any one month period.
- 6.3 Freedom Camping is further restricted in the areas identified in Schedule Two of this bylaw.

Subject to clause 6 and clause 7.1 of this Bylaw, a person may freedom camp in any local authority area in a self-contained vehicle. All other freedom camping is restricted to the areas in Schedule 2, Table B

a person may freedom camp in a self-contained vehicle throughout the District for a maximum of

- 3 nights in any one month, in any one area, except in the areas identified in Schedule 1. Self-contained vehicles are subject to additional controls for those areas listed in Schedule Two "Restricted Areas for Freedom Camping" Table A.
- 6.4 If a Notwithstanding 6.2(a), a person may only Freedom Camp in a vehicle that is not non is not in as Self-contained vehicle in the Local Authority Areas identified in Schedule Three. freedom camping can only occur for a maximum of 2 nights in any one month, in any area identified in Schedule Two: "Restricted Areas for Freedom Camping" Table B, subject to the specific restrictions listed for that area.
- 6.5 The restrictions that apply in the areas in Schedule Two and Three are:
 - a) If Schedule Two or Three specify a designated place in the Local Authority Area, a person must not Freedom Camp in another place in the area.
 - b) If Schedule Two or Three specify a maximum number of consecutive nights, that number prevails over clause 6.2(b) of the bylaw.
 - c) If Schedule Two or Three specify a time of day where Freedom Camping is permitted, a person must not Freedom Camp outside of those times.
 - d) If Schedule Two or Three specify a maximum number of vehicles, a person must not Freedom Camp in the area if that number of vehicles are already present when they arrive at the area.

6.07.0 Prior consent from Council

- 7.1 A person may only Freedom Camp in contravention of clause 6 if that person obtains prior written consent of the Council and complies with any conditions of the consent.
- 7.2 A person applying for consent under clause 7.1 must apply to the Council. The application must:
 - <u>a) Be made</u> at least 30 days in-prior to the date on which <u>F</u>freedom <u>e</u>Camping is planned <u>to occur; and in the prohibited or restricted area.</u>
 - b) Include information about the person applying for the consent and their contact details; and
 - c) Describe the area or give an address where the Freedom Camping is intended to occur; and
 - d) Describe the reason the consent is sought.

Consent must be applied for in writing to the Chief Executive of the Council

Related information

Council anticipates the following reasons could be grounds for an application:

- Where Freedom Camping is associated with a special event or occasion occurring in an area, and an exemption is required for the duration of the event or occasion
- Where there is a good reason for Freedom Camping in an area that cannot be reasonably met in another area.
- Complying with a restriction or prohibition within the bylaw is not reasonable in the circumstances.

Council's fees and charges can be reviewed on the website at: https://www.waikatodistrict.govt.nz/your-council/plans-policies-and-bylaws/plans/fees-and-charges

6.17.3 Applications which fulfil the requirements of clause 7.2 of this bylaw will be considered by Council and A person may seek permission from the Council to allow freedom camping outside the parameters of Schedule One and Schedule Two. This may be granted at the Council's discretion. The Council may attach conditions to any consent that is granted.

7.08.0 Temporary closure of an area to freedom camping

- 7.18.1 The Chief Executive of the Council may temporarily close or restrict freedom camping in any area or part of any area where the closure or restriction is considered necessary to:
 - a) prevent damage to the Local Aauthority Aerea or facilities in the area; or
 - b) allow maintenance to the Local aAuthority Aarea or facilities; or
 - c) protect the safety of persons or property; or
 - <u>d</u>) provide for better public access, including in circumstances where events are planned for that area.
- 8.2 The Council will publicise a closure or restriction under clause 8.1 of this bylaw in any manner it considers is appropriate to the reason for the closure or restriction. The publicity may occur before the closure or restriction, but only if that is reasonably practicable.

Related information

The Council may publicise a closure or restriction using a sign erected in the area, and/or advertising on the Council's digital channels or on the radio, and/or a public notice in the newspaper.

8.09.0 Offences

- 9.1 Every person commits an offence against this bylaw who Ffreedom Ceamps or makes preparation to Freedom Camp in a Llocal aAuthority Aarea in breach of any prohibition or restriction in this bylaw commits an offence under section 20(1) of the Act.
- 8.19.2 Every person who Freedom Camps, or makes preparations to Freedom Camp, in a Local
 Authority Area in breach of the conditions of any consent given in accordance with clause 7 of this

bylaw is in breach of a prohibition or restriction in this bylaw and commits an offence under section 20(1) of the Act.

General

Any notice, order or other document which is required by this bylaw to be served or given or sent to any person shall be deemed to have been duly served given or sent if delivered to such person or left at his or her residence or workplace or posted to such person at his or her last known address.

This bylaw was made pursuant to a resolution passed by the Waikato District Council on XX October 2023 12 September 2016.

| THE COMMON SEAL of WAIKATO DIST COUNCIL was hereto affixed in the prese | |
|---|---|
| Mayor | |
| Chief Executive | - |

Schedule One: Prohibited areas for freedom camping

- A. Freedom Camping is prohibited on all local authority cemetery areas and their associated carparks. This includes the following:
 - Alexandra Redoubt Cemetery, Alexandra Redoubt Rd, Tuakau
 - Gordonton Cemetery, Gordonton Rd, Gordonton
 - Huntly Kimihia Cemetery, Great S Rd, Huntly
 - Jackson Street Cemetery, 46/44 Jackson St, Ngaaruawaahia
 - Maramarua Cemetery, State Hwy, Maramarua
 - Mercer Cemetery, 15 Glass Rd, Mercer
 - Ngaaruawaahia Old Cemetery, Great S Rd, Ngaaruawaahia
 - Okete Cemetery, Raglan
 - Onewhero Cemetery, Kaipo Flats Rd, Onewhero
 - Orini Cemetery, Orini Rd, Orini
 - Pokeno Cemetery, 60/38 Fraser Rd, Pokeno
 - Pokeno Old Soldiers Cemetery, Helenslee Rd, Pokeno
 - Raglan Cemetery, East St, Raglan
 - Rangiriri Cemetery, Te Wheoro Rd, Rangiriri
 - Rangiriri Historic War Cemetery, 7 Rangiriri Rd, Rangiriri
 - Taupiri Cemetery, Gordonton Rd, Taupiri
 - Te Mata Cemetery, Te Papatapu Rd, Raglan
 - Tuakau Cemetery, Alexandra Redoubt Rd, Tuakau
 - Waerenga Cemetery, Keith Rd, Waerenga
 - Waiterimu / Matahuru Cemetery, Waiterimu Rd, Waiterimu
 - Whatawhata Cemetery, Cemetery Rd, Whatawhata

B. Freedom Camping is prohibited on the Llocal Aauthority Aareas identified below:

| Raglan | |
|---|-------------------|
| Area Name / Description | Map Reference No. |
| Manu Bay reserve and surrounding area | WDC_2016_01 |
| 696 Wainui Road, Raglan and that section of Wainui Road adjacent to the Manu Bay reserve. | |
| Tohora Close, Calvert Road, Whale Bay | WDC_2016_02 |
| Ngarunui Beach Reserve, Wainui Reserve | WDC_2016_03 |
| 330 Wainui Road, Raglan | |
| Kopua Domain | WDC_2016_04 |
| 61 Marine Parade, Raglan | |
| Cliff Street, Puriri Street | WDC_2016_05 |
| From 2 Cliff Street to 1 Puriri Street, Raglan | |
| Riria Kereopa Drive, Wainamu Road | WDC_2016_06 |
| Wainui Road | WDC_2016_07 |
| Wainui Reserve bush park, Wainui Road, Raglan | |
| Water treatment ponds, Wainui Road, Raglan | |
| Papanui Point Carpark | WDC_2016_08 |
| Swann Access Road, Ruapkue Beach | WDC_2016_09 |
| Ruapuke Beach Road | WDC_2016_10 |
| Bridal Falls Car park Kawhia Road, Te Mata | WDC_2016_11 |
| Greenslade Road | WDC_2016_26 |
| Earles Place | WDC_2016_27 |
| Raglan CBD | WDC_2016_28 |
| Raglan Wharf | WDC_2016_29 |
| Lorenzen Bay Road, Sunshine Rise | WDC_2016_30 |

| Nga <u>a</u> ruawa <u>a</u> hia | | |
|---|-------------------|--|
| Area Name / Description | Map Reference No. | |
| Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia | | |
| Waikato Esplanade | WDC_2016_12 | |
| I-52 Waikato Esplanade. | | |
| Patterson Park | WDC_2016_13 | |
| Horotiu Bridge carpark area | WDC_2016_14 | |
| Wainago Road | WDC_2016_15 | |
| Section at end of Hakarimata track | | |
| Brownlee Ave | WDC_2016_16 | |
| Hakarimata Track Car park area | | |
| Hopuhopu | WDC_2016_17 | |
| 451-477 Old Taupiri Road HOPUHOPU | | |

| Port Waikato | |
|-------------------------------------|-------------------|
| Area Name / Description | Map Reference No. |
| Maraetai Bay Reserve Maunsell Road. | WDC_2016_18 |
| Sunset Beach carpark Maunsell Rd | WDC_2016_25 |

Schedule Two: Restricted areas for freedom camping

Table A: The following aAreas where have specific restrictions for freedom camping for self-contained vehicles have specific restrictions:

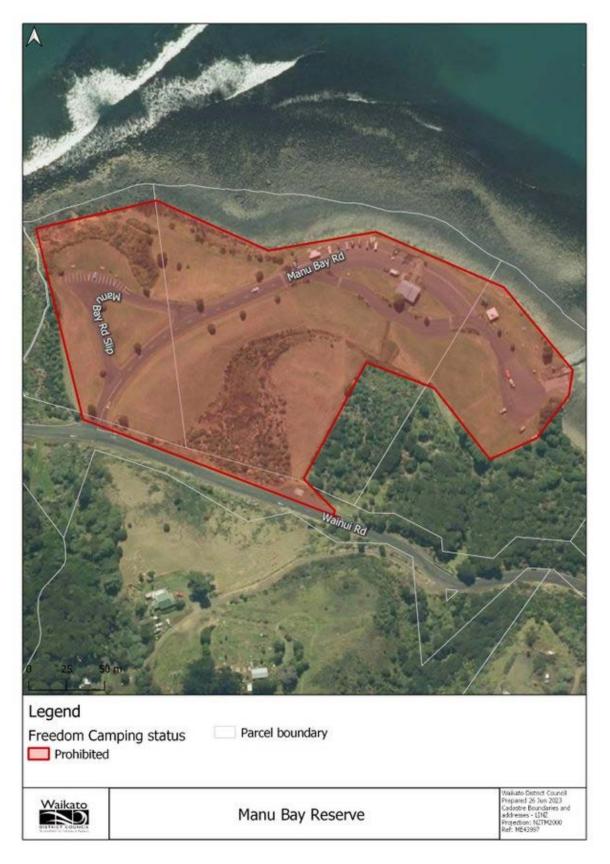
| Area Name / Description | Restriction | Map Reference No. |
|--|--|-------------------------|
| Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia Lower Waikato Esplanade | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | WDC_2016_19 |
| St. Stephens car park, Tuakau 8 St Stephens Avenue. | Sign posted part of car park only. Permitted camping hours between 6pm at night | WDC_2016_20 |
| | and I0am the next morning. Maximum stay of two nights | |
| Stewart Street, Raglan Parking area on the street outside I Stewart Street and 3 Stewart Street | Location is restricted to a designated area. Permitted camping hours between 5pm at night and 8am the next morning. | |

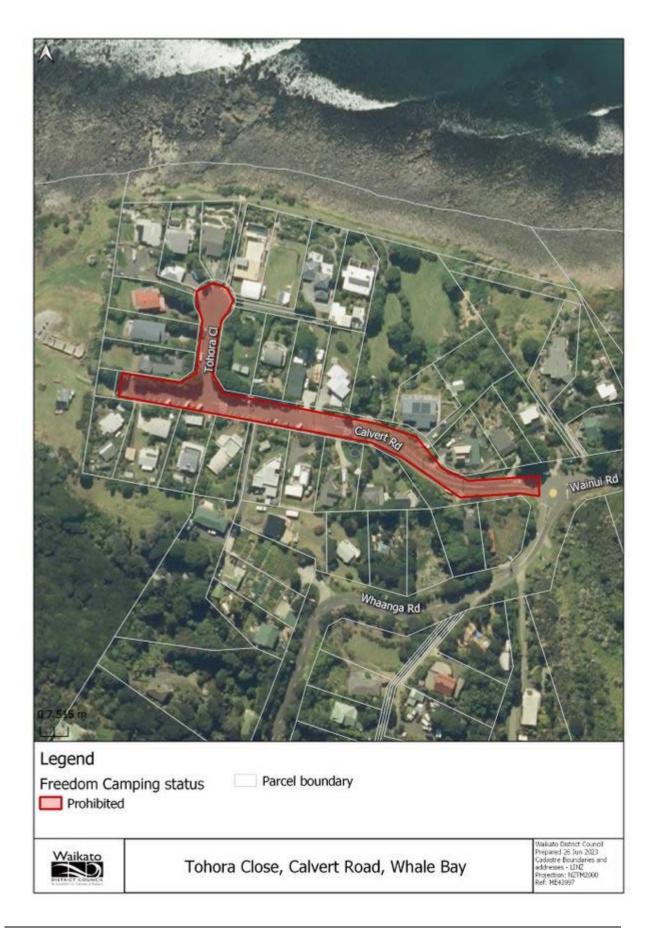
Schedule Three: Designated areas for Freedom Camping for vehicles that are not non Self-contained vehicle freedom camping

Table B: Non-Vehicles that are not Self-contained vehicles may only freedom camp for a maximum of two nights in the areas that are specified in the table below:

| Area Name / Description | Restriction | Map Reference No. |
|--|--|-------------------------|
| Onewhero Domain 14 Hall Road | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | WDC_2016_21 |
| <u>Te Kauwhata Domain</u> Mahi Road | Location is restricted to a designated area. The designated area cannot be used if it is required for events. | WDC_2016_22 |

Schedule I Maps of Prohibited areas

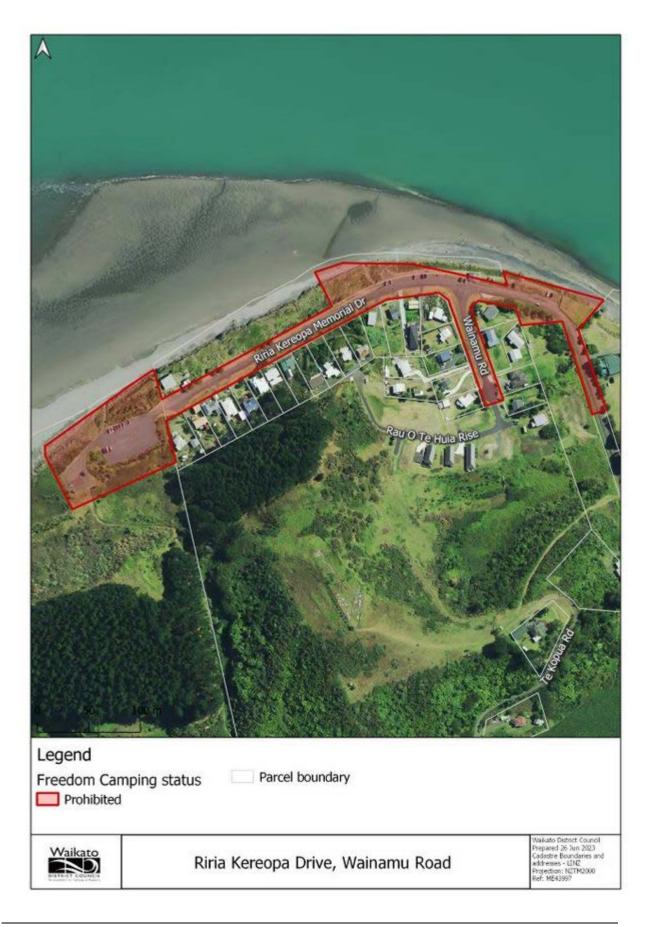








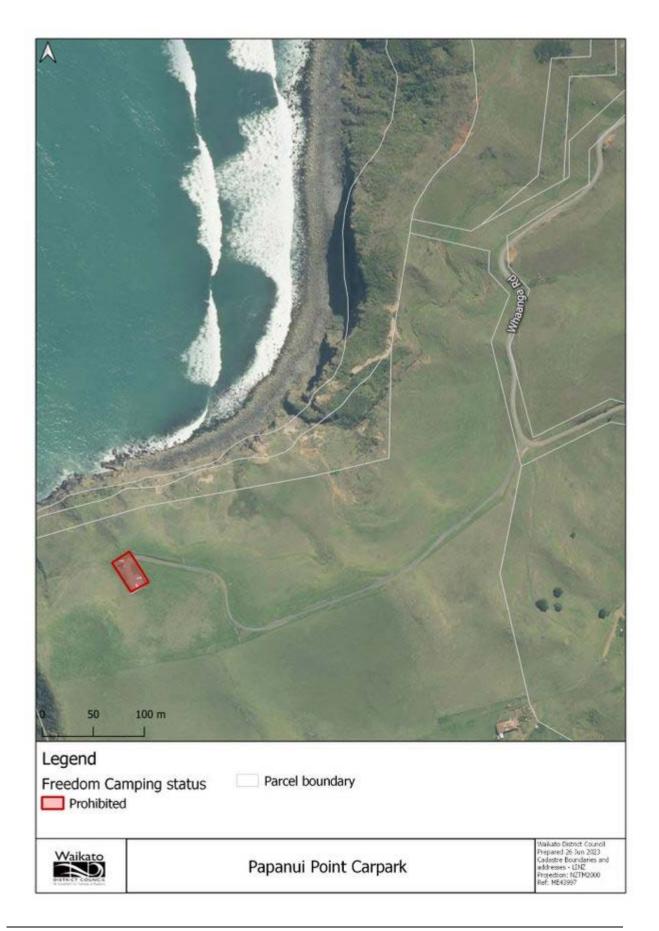


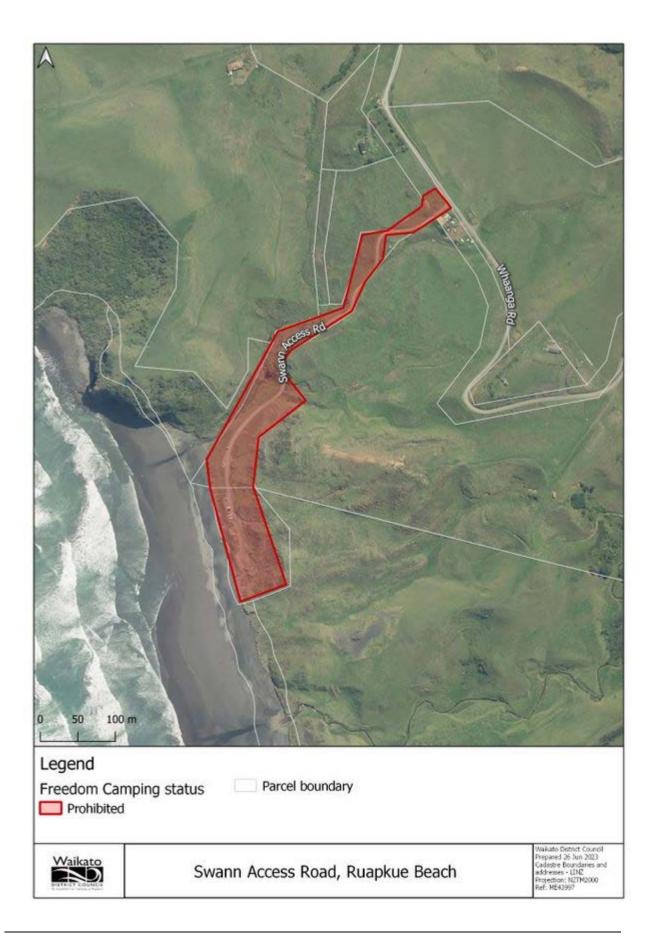




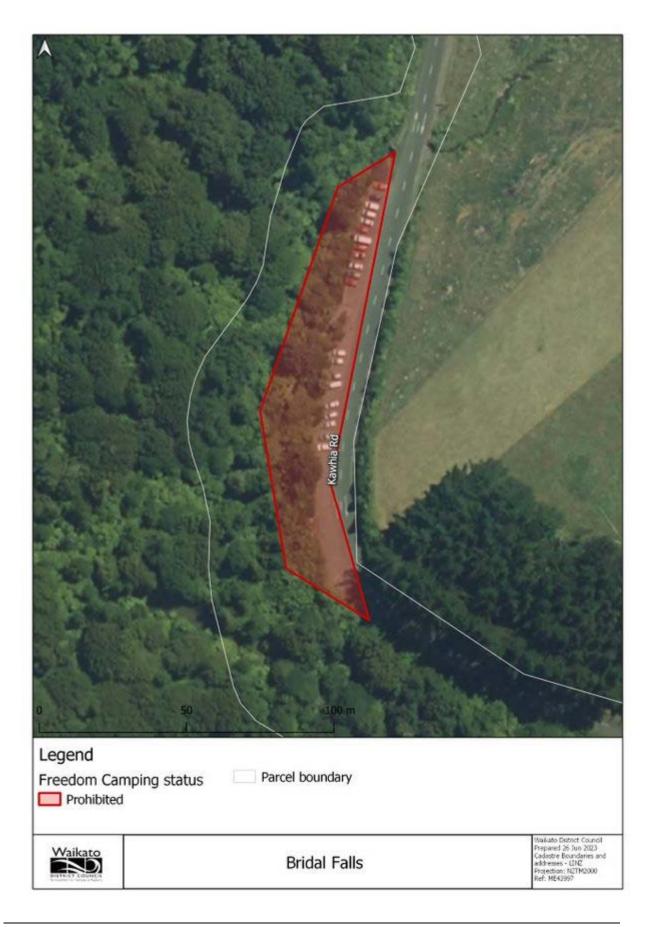


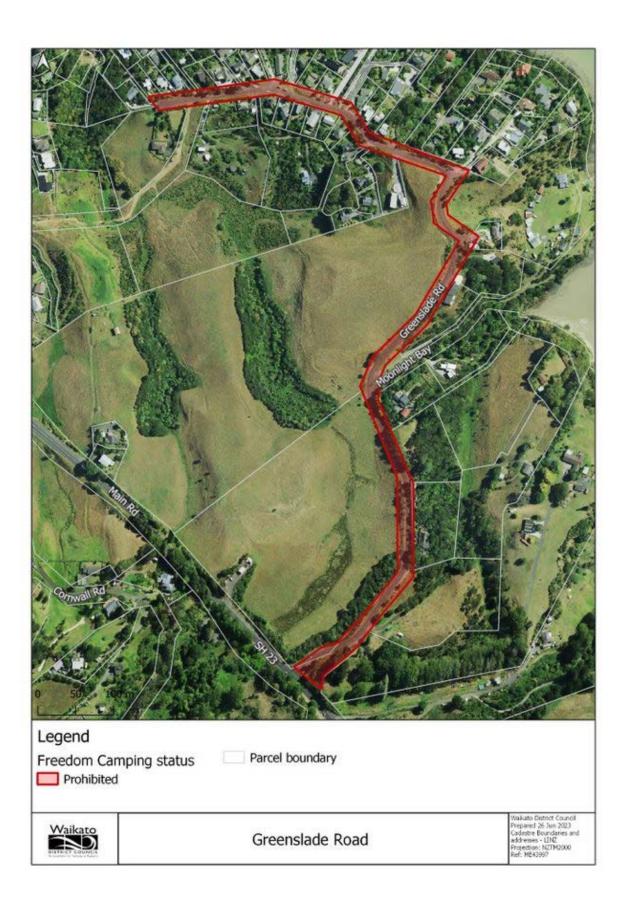


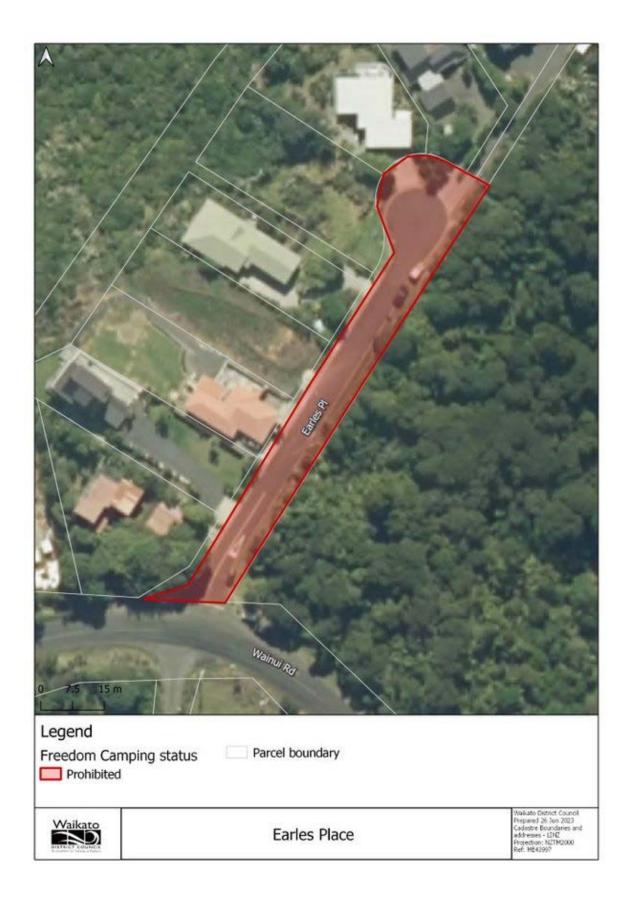




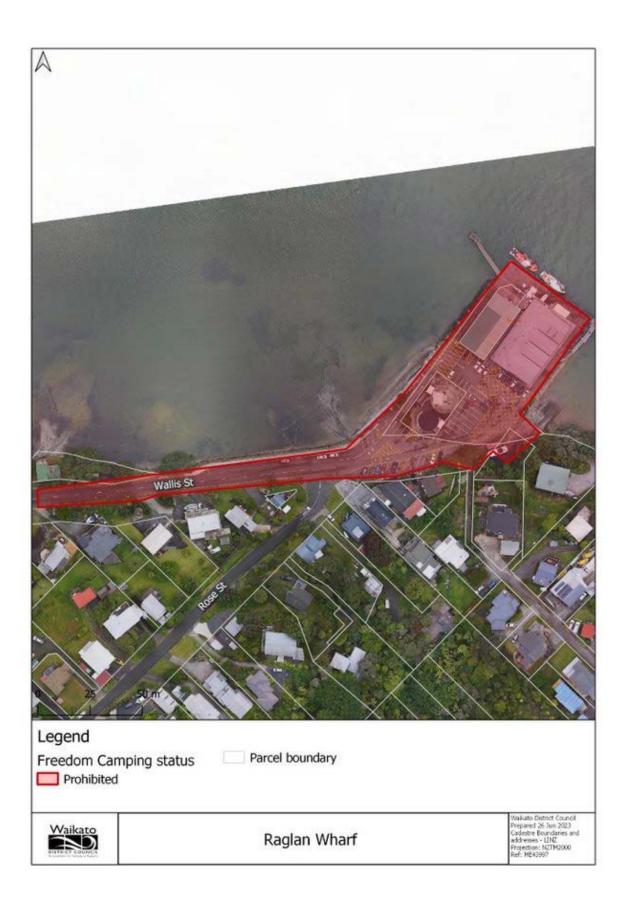








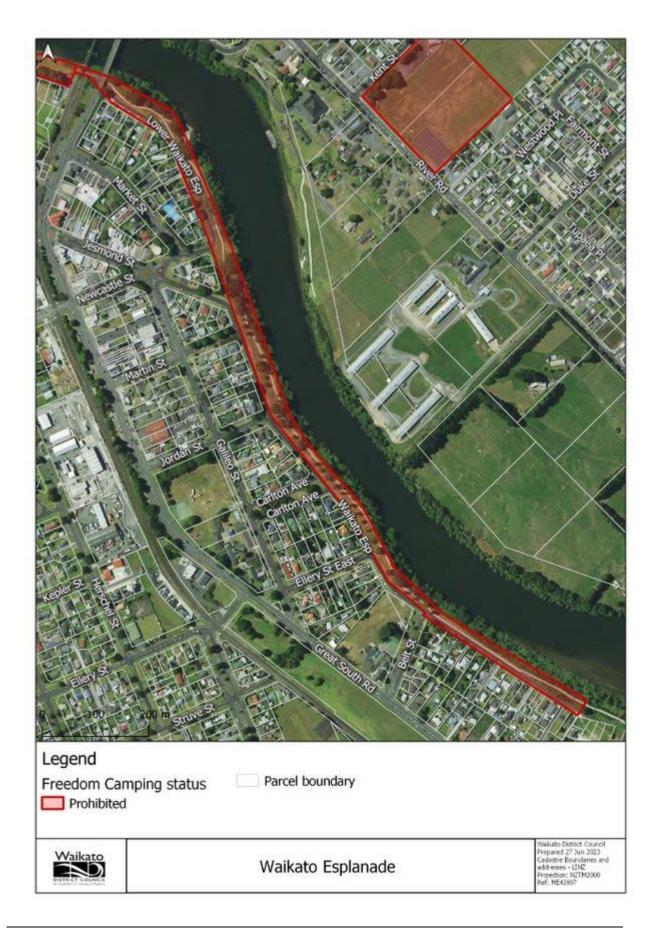




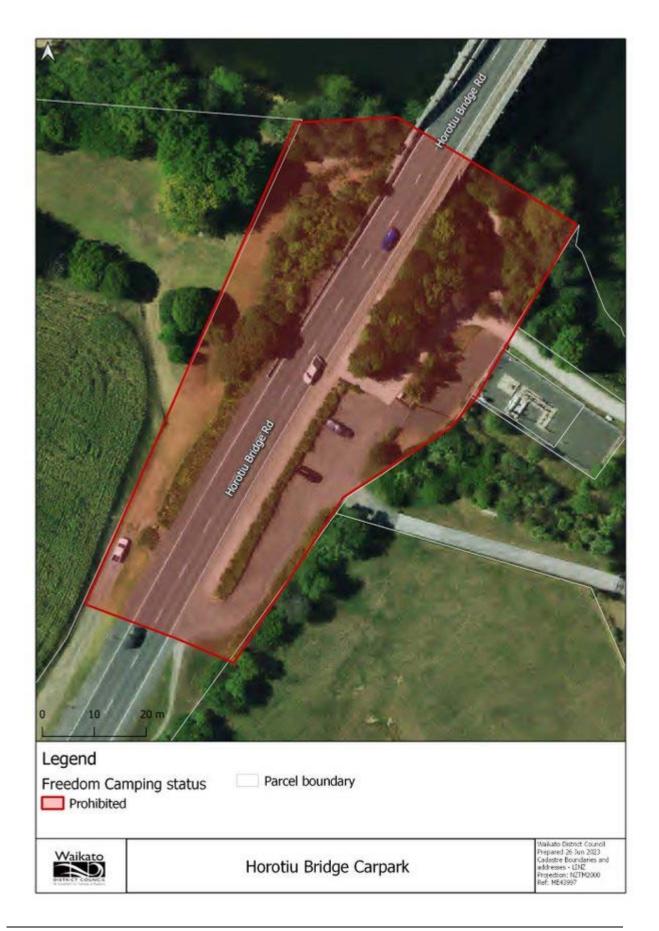






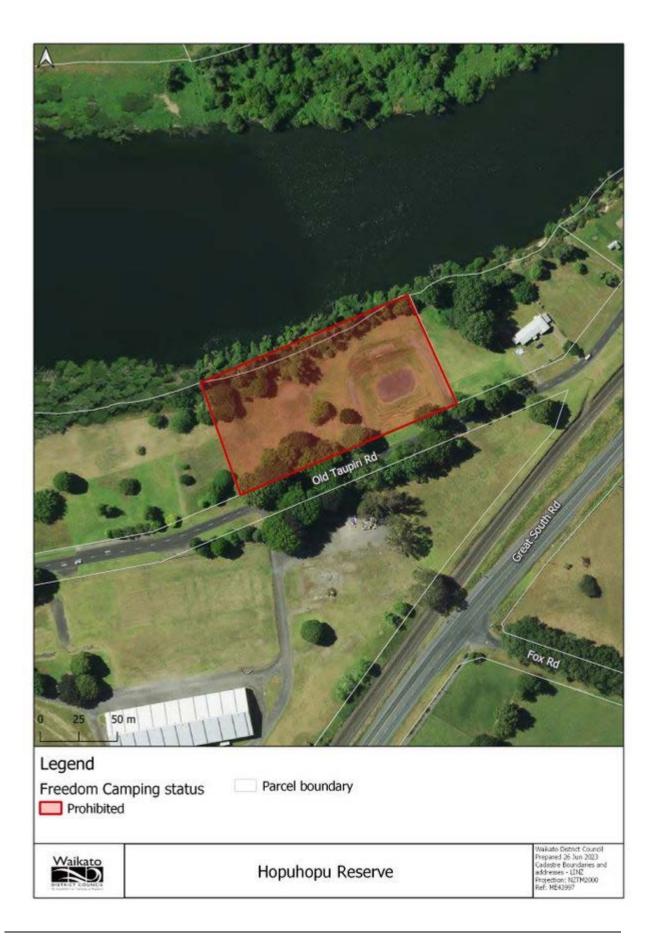




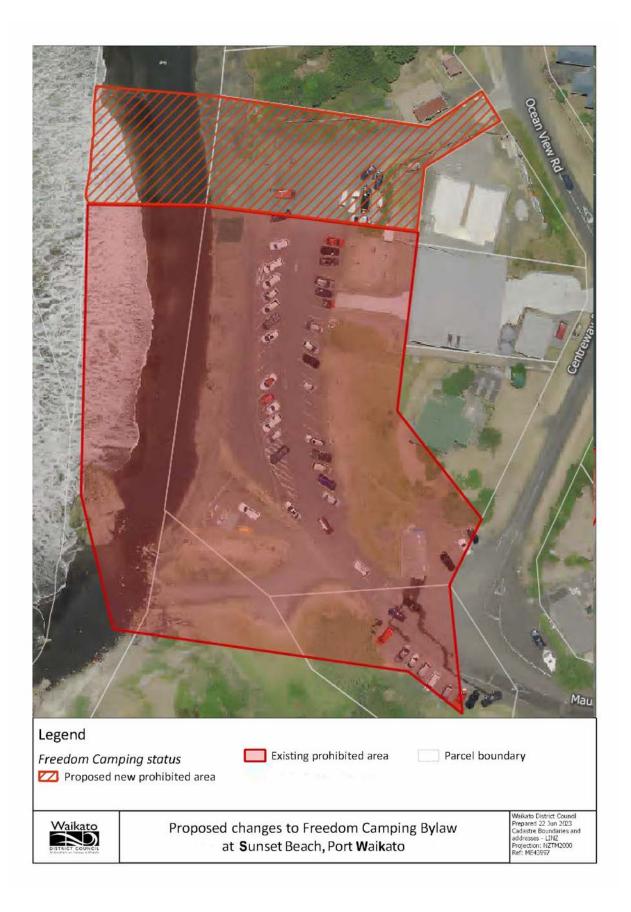






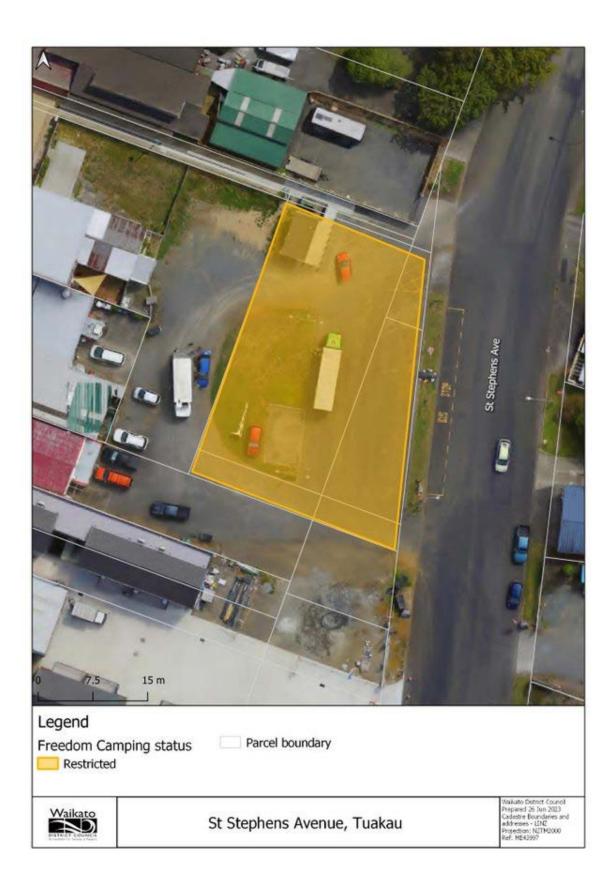






Schedule 2 Restricted Maps





Existing 2016 Freedom Camping Bylaw



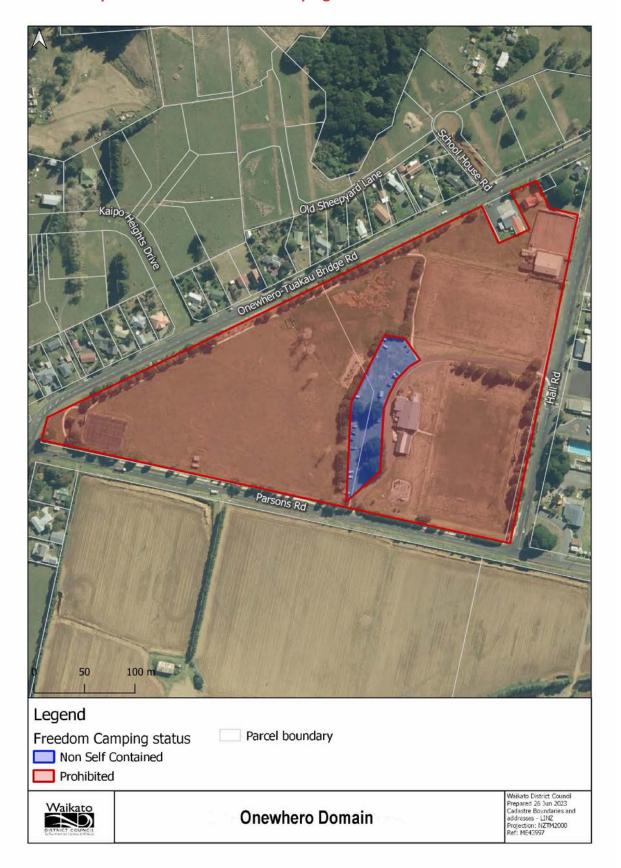
Proposed changes





Proposed changes to Freedom Camping Bylaw Stewart Street, Raglan Walkana District Council Proposed 26 Jun 2021 Cadastre Boundaries and addresses - LRC Projection: RETM/2000 Ref. ME43997

Schedule 3 Maps of areas for Freedom Camping for vehicles that are not Self-contained



Existing 2016 Freedom Camping Bylaw



Proposed changes





Proposed changes to Freedom Camping Bylaw at Te Kauwhata domain

Walkana District Council Propared 22 km 2021 Cadastine Boundaries and addresses - LRC Projection: NZTM2000 Ref. ME43992

Area Assessments: Informing the development of the Proposed New Waikato District Freedom Camping Bylaw 2023

Freedom camping bylaws identify areas where freedom camping is prohibited and restricted to manage how and where freedom camping can occur, and what additional conditions may be needed in some areas.

The Freedom Camping Act 2011 ("the Act") is permissive by default, which means its starting point is to allow freedom camping on all local authority land, however, the Act does recognise that some areas may not be suitable for freedom camping. Any potential areas for prohibition or restriction must be first assessed against the criteria in section 11(2) of the Act. This section states that councils can only prohibit or restrict freedom camping in an area if this is necessary to:

- a) protect the area to protect areas that are environmentally or culturally sensitive
- b) protect health and safety to keep freedom campers and other visitors to an area safe
- c) protect access to the area where the presence of freedom campers could block access or damage infrastructure

An assessment matrix tool is used by many New Zealand councils and is considered best practice by the sector. This assessment applies the criteria outlined above to determine whether prohibiting or restricting freedom camping is necessary on the site.

The assessment matrix provides a standardised way of applying the Act and demonstrates a clear line of sight between the criteria in the Act, and the bylaw.

This document summarises the assessments of:

- 1. The prohibited, restricted and permitted sites in the Schedules of the Waikato District Council Freedom Camping Bylaw 2016 (the 2016 Bylaw)
- 2. New sites for consideration raised through public early engagement
- 3. New sites for consideration raised through targeted engagement with community boards and mana whenua
- 4. New sites for consideration raised through Council workshop on 7 June 2023

Summary of assessment outcome

2016 Bylaw areas

| Area description | Score | Recommendation | |
|--|-------|---|----------|
| Te Huinga o Ngaa Wai (The Point), | 10 | Retain current prohibition, however, | Change |
| Ngaaruawaahia | | extend prohibited area to include the | proposed |
| | | squash club. | рторосси |
| Lower and Upper Waikato Esplanade, | 9 | Retain current prohibition | |
| Ngaaruawaahia | | | |
| Patterson Park, Ngaaruawaahia | 9 | Retain current prohibition | |
| Horotiu Bridge carpark area, | 9 | Retain current prohibition | |
| Ngaaruawaahia | | | |
| Waingaro Road section at end of the | 9 | Retain current prohibition | |
| Hakarimata track, Ngaaruawaahia | | | |
| Brownlee Avenue, Ngaaruawaahia | 9 | Retain current prohibition | |
| Hopu Hopu 451-477 Old Taupiri Road, | 9 | Retain current prohibition | |
| Ngaaruawaahia | | | |
| Maraetai Bay Road, Port Waikato | 9 | Retain current prohibition | |
| Sunset Beach, Port Waikato | 10 | Retain current prohibition, however, | Change |
| | | extend prohibited area to include the | proposed |
| | • | entire car park | / / |
| Manu Bay reserve and surrounding area | 9 | Retain current prohibition | |
| 696 Wainui Road, Raglan and that | | | |
| section of Wainui Road adjacent to the | | | |
| Manu Bay reserve, Raglan | | B | |
| Tohora Close, Calvert Road, Whale Bay, | 9 | Retain current prohibition | |
| Raglan | | | |
| Ngarunui Beach Reserve, Wainui | 9 | Retain current prohibition | |
| Reserve 330 Wainui Road, Raglan | | B | |
| Kopua Domain/Papahua reserve, | 9 | Retain current prohibition | |
| Marine Parade, Raglan | | | |
| Cliff Street, Puriri Street From 2 Cliff | 9 | Retain current prohibition | |
| Street to 1 Puriri Street, Raglan | | | |
| Riria Kereopa Drive, Wainamu Road, | 10 | Retain current prohibition | |
| Raglan | | | |
| Wainui Road turning bay across from | 9 | Retain current prohibition | |
| 765A, Raglan | | | |
| Wainui Road road reserve, Raglan | 9 | Retain current prohibition | |
| Waireeinga/Bridal Veil falls carpark – | 9 | Retain current prohibition | |
| Kawhia Road, Raglan | | D | |
| Papanui Point carpark, Raglan | 9 | Retain current prohibition | |
| Swan access Road Ruapuke Beach, | 9 | Retain current prohibition | |
| Raglan | _ | | |
| Ruapuke Beach Road, Raglan | 9 | Retain current prohibition | |
| Greenslade Road, Raglan | 9 | Retain current prohibition | |
| Earles Place, Raglan | 9 | Retain current prohibition | |
| Raglan CBD, Raglan | 10 | Retain prohibition, however, change to | |
| | | the area to reduce the prohibited area to | Change |
| | | exclude Stewart Street from the | proposed |
| | l | prohibited area, and replace Stewart | |
| | | Street with a new restricted area. | |

| Area description | Score | Recommendation | |
|--|-------|--|--|
| Lorenzen Bay Road, Sunshine Rise, | 9 | Retain current prohibition | |
| Raglan | | | |
| All local authority cemetery areas and | 10 | Retain current prohibition | |
| their associated car parks | | | |
| Te Huinga o nga wai, Ngaaruawaahia | 8 | Retain current restrictions (change made | |
| | | to prohibited area) | |
| St Stephens car park, Tuakau | 9 | Retain current restrictions | |
| Te Kauwhata Domain, Mahi Road, Te | 5 | Retain current restrictions (designated | |
| Kauwhata | | area permitted for non-self-contained Change | |
| | | vehicles), however, change to further proposed | |
| | | define the permitted area to one end of | |
| | | the carpark. | |
| Onewhero, Domain Hall Road, | 5 | Retain current restrictions (designated | |
| Onewhero | | area permitted for non-self-contained | |
| | | vehicles) | |

Additional area assessments

These areas were raised during the review during public pre-engagement and by elected members and have been assessed against the criteria in the Act.

| Area description | Score | Recommendation | |
|--|-------|--|--|
| James Street, Raglan | 6 | No change (area remains permitted for self-contained vehicles as the default under the Act) | |
| Park Drive, Raglan (corner of Park Drive and Cross Street, near tennis courts) | 5 | No change (the reserve remains prohibited under the Reserves Act 1977, road side remains permitted for self-contained vehicles as the default under the Act) | |
| Wainui Road, Raglan (near water treatment ponds) | 11 | Introduce new prohibition in this area in Change the proposed 2023 Bylaw proposed | |
| Wainui Road, Raglan (near Wainui Reserve bush park) | 9 | Introduce new prohibition in this area in the proposed 2023 Bylaw (the reserve is currently also prohibited under the proposed Reserves Act 1977) Change proposed | |
| Puketirini, Huntly | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Pokeno Tennis and Community Hub, Avon Reserve, Avon Road, Pokeno | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Tuakau CBD | 5 | No change (the area remains permitted for self-contained vehicles as the default under the Act) | |
| Warihi Park Carpark, Wallis Street, Raglan | 5 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Les Batkin Reserve, River Road, Tuakau | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Whangarata, Tuakau | 8 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Pokeno Waterfalls, Pokeno | 8 | No change (the reserve remains prohibited under the Reserves Act 1977) | |
| Harker Reserve, Vivian Falls, Onewhero | 5 | No change (the reserve remains prohibited under the Reserves Act 1977) | |

Table of contents

| FREEDOM CAMPING AREA ASSESSMENT MATRIX 5 | |
|--|----------|
| 2016 BYLAW AREA ASSESSMENTS6 | |
| 2016 Bylaw – current prohibited sites 6 | |
| Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia6 | |
| Lower and Upper Waikato Esplanade, Ngaaruawaahia7 | |
| Patterson Park, Ngaaruawaahia7 | |
| Horotiu Bridge carpark area, Ngaaruawaahia . 8 | |
| Waingaro Road section at end of the Hakarimata track, Ngaaruawaahia8 | |
| Brownlee Avenue, Ngaaruawaahia9 | |
| Hopu Hopu 451-477 Old Taupiri Road, Ngaaruawaahia9 | A: IN |
| Maraetai Bay Road, Port Waikato10 | |
| Sunset Beach, Port Waikato11 | |
| Manu Bay reserve and surrounding area, Raglan11 | |
| Tohora Close, Calvert Road, Whale Bay, Raglan12 | |
| Ngarunui Beach Reserve, Wainui Reserve 330 Wainui Road, Raglan12 | |
| Kopua Domain/Papahua reserve, Marine Parade, Raglan13 | |
| Cliff Street, Puriri Street From 2 Cliff Street to 1 Puriri Street, Raglan13 | |
| Riria Kereopa Drive, Wainamu Road, Raglan. 14 | |
| Wainui Road turning bay across from 765A, Raglan14 | |
| Wainui Road road reserve, Raglan15 | |
| Waireeinga/Bridal Veil falls carpark – Kawhia Road, Raglan15 | |
| Papanui Point carpark, Raglan16 | |
| Swan access Road Ruapuke Beach, Raglan 16 | |
| Ruapuke Beach Road, Raglan17 | |
| Greenslade Road, Raglan17 | |
| Earles Place, Raglan18 | |

| Raglan CBD, Raglan | 19 |
|--|----|
| Raglan Wharf, Raglan | 20 |
| Lorenzen Bay Road, Sunshine Rise, Raglan | 20 |
| All local authority cemetery areas and their associated car parks | 21 |
| 2016 Bylaw – current restricted sites | 22 |
| Te Huinga o nga wai, Ngaaruawaahia | 22 |
| St Stephens carpark, Tuakau | 23 |
| 2016 Bylaw – current permitted sites | 24 |
| Te Kauwhata Domain, Mahi Road, Te Kauwhata | 24 |
| Onewhero Domain, Hall Road, Onewhero | 25 |
| ASSESSMENT OF POTENTIAL NEW SITES FOR INCLUSION IN A DRAFT PROPOSED BYLAW | 26 |
| New sites raised through early engagement | 26 |
| James Street, Raglan | 26 |
| Park Drive, Raglan (corner of Park Drive and Cross Street, near tennis courts) | 27 |
| Wainui Road, Raglan (near water treatment ponds) | 27 |
| Wainui Road, Raglan (near Wainui reserve bush park) | 28 |
| New sites raised through targeted early engagement | 29 |
| Puketirini, Huntly | |
| Pokeno Tennis and Community Hub, Avon Reserve, Avon Road, Pokeno | 30 |
| Tuakau CBD | |
| New sites raised at Council workshop 7 June 20 | |
| Warea at Council Workshop 7 June 20 | |
| Warihi Park Carpark, Wallis Street, Raglan | 31 |
| Les Batkin Reserve, River Road, Tuakau | 32 |
| Whangarata Domain, Tuakau | 32 |
| Pokeno Waterfalls, Pokeno | 33 |
| Harker Reserve, Vivian Falls, Onewhero | 33 |

FREEDOM CAMPING AREA ASSESSMENT MATRIX

| PROTECT THE AREA – Considers cultural or historical significance and the natural environment | | PROTECT THE HEALTH AND SAFETY OF PEOPLE WHO MAY VISIT THE AREA - Considers levels of vehicular traffic (car parks and lookout points), us for other activities (like sports grounds), and issue of persistent vandalism and vagrancy | | PROTECT ACCESS TO THE AREA - Considers damage caused by vehicular access to flora and fauna and the impact that people accessing the site will have on other users of the area | |
|---|---|--|---|--|---|
| Has historical, cultural or environmental significance and requires full protection | 5 | Risk to health and safety is too great to allow access to the site, including no vehicle access to, or car parking on, the site. | 5 | No access to the site, and any vehicle access would cause significant damage. | 5 |
| Contains some significant historical, cultural or environmental areas. | 4 | Significant health and safety concerns. | 4 | Restricted access to the site, and any vehicle access would cause damage. | 4 |
| Contains some areas that should be protected | 3 | Minimal health and safety concerns (risk for the elderly or children) | 3 | Moderate access to the site, and any vehicle access would cause minimal damage. | 3 |
| Low concerns about areas that need protecting | 2 | Low concerns regarding health and safety | 2 | Good access to the site, which would not cause damage. | 2 |
| No significant area concerns | 1 | No health and safety concerns | 1 | Fully formed access to the site | 1 |

- If the score for any one of the three purposes is 5, the score will satisfy a need to protect the area for that purpose by prohibiting or restricting freedom camping.
- If the total score of all three purposes is 9 or more, prohibiting freedom camping on the area may be necessary.
- If the total score of all three purposes is 8 or less and the area is a reserve*, freedom camping may be permitted on the reserve.
- For other areas that have a total score of 8 or less, freedom camping will remain permitted**.

[*NB, freedom camping on reserves is otherwise prohibited under the Reserves Act 1977

^{**} NB, we have some District-wide restrictions that apply in all 'permitted' areas]

2016 BYLAW AREA ASSESSMENTS

2016 Bylaw - current prohibited sites

The following areas were assessed as prohibited areas from all freedom camping in the 2016 Bylaw.

Te Huinga o Ngaa Wai (The Point), Ngaaruawaahia

(This does not include the orange area, which is a restricted area and has been separately assessed.)

| ľ | Map Area |
|---|-----------------|
| | |
| | |
| | |
| | |
| l | 50 == 100 150 m |

| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 5 | Te Huinga o Ngaa Wai is a historic site, culturally sensitive. |
| Protect the health and safety of people | 3 | Lots of recreational users, skatepark, playground, green space, heritage sites, squash club and rowing club. End/beginning of the Te Awa Cycleway. Reasonably close to a waterway. Borders on to a residential area. Occasional concerns regarding transitory visitors. |
| Protect access to the area | 2 | Sealed access, no general concerns, however access to the squash club has been blocked at times by campers. |
| Total Score | 10 | Retain current prohibition, and extend to include the carpark of the squash club |

Staff Comment

Te Huinga o nga wai (The Point)is a significant site for mana whenua. This area scores 5 in the 'protect the area' criterion as it is a significant site as identified in the Waikato District Council Point Reserve and kiingitanga management plan. This means that there is a case for restricting freedom camping in this area. The Point and Kiingitanga are areas of high historic importance, particularly to tangata whenua as a paa site and being the location of what has become Ngaaruawaahia township. The band rotunda, gun turret, cenotaph and historic wharf remnants on the Waipa River bank, are reminders of Paakeha events which also add significance to The Point. There are three listed Heritage New Zealand listed sites, including the Band Rotunda, Pioneer Gun Turret and World War I & II Memorial, plus a further 4 listed archaeological sites located either on or adjacent to The Point Reserve

It is a mixed use reserve, and in the 2016 Bylaw most areas were prohibited from freedom camping, however there is a restricted area where freedom camping is allowed (in orange). A separate assessment has been undertaken for this restricted area.

Staff recommend that the Council continue with the prohibited and restricted areas at Te huinga o ngaa wai, however suggest an amendment to the extent of the area to ensure the carpark of the Squash club is included in the prohibited area to protect access for user of the squash club, as proposed by the previous Ngaaruawaahia Community Board. It is not suitable for freedom camping here, and these two parks were previously omitted from the prohibited area in error. It is recommended that Council and public feedback on this change during consultation on the proposed 2023 Bylaw.

Lower and Upper Waikato Esplanade, Ngaaruawaahia



| Assessment | Score | Explanation |
|----------------------------|-------|--|
| Protect the area | 2 | Riverside planting and trees along the esplanade, plenty of grass areas |
| Protect the health and | 4 | Busy walking spot for recreational users, cyclists, dog walkers and school children. |
| safety of people | | Camping is likely to be a safety risk. |
| Protect access to the area | 3 | A concrete berm runs along the grass area by the road and access onto the grass |
| | | would mean driving over it potentially causing damage |
| Total Score | 9 | Retain current prohibition |

Staff Comment

The Te Awa cycleway begins at Te huinga o ngaa wai and goes along the length of the esplanade. It is used by walkers, runners, cyclists and more. It abuts residential housing areas.

This area was included as prohibited in the 2016 with the following comments for consideration: Feedback from the community board as significant esplanade land with concern about noise/disturbance for residents and safety issues for walkway users and campers.

Staff recommend that the Council continue prohibiting the esplanade from freedom campers as is in the current bylaw.

Patterson Park, Ngaaruawaahia



| Assessment | Score | Explanation |
|----------------------------|-------|--|
| Protect the area | 3 | Sports grounds need to be protected from vehicles. |
| Protect the health and | 3 | A popular and frequently used spot by many. A busy playground with lots of children |
| safety of people | | in and around the vicinity |
| Protect access to the area | 3 | Although there is ample parking it is well utilised by a range of users and it is often at |
| | | full capacity. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

Patterson Park is a busy playground and sports ground and the only green space for the residents on the north side of Ngaaruawahia. It is across the road from Tuurangawaewae Marae where large events and tangi are often held. A minimum of four sports clubs use the reserve for Rugby league, Rugby, Softball and Netball. The local high school is adjoining, and pedestrians use the reserve to access the school daily.

The assessment of this area which informed the 2016 Bylaw was: Active sports park which needs to be available for the enjoyment of the public.

Staff recommend that the Council include Patterson Park as a prohibited area in the 2023 Bylaw.

Horotiu Bridge carpark area, Ngaaruawaahia

| Map Area |
|-------------------|
| |
| |
| |
| |
| |
| |
| 0 50 50 400 150 m |

| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | No significant area concerns |
| Protect the health and safety of people | 3 | Minimal health and safety concerns, a popular spot for walkers and cyclists using the Te Awa walkway. |
| Protect access to the area | 4 | Limited parking and access to the site. It is a highly used spot often at parking capacity. |
| Total Score | 9 | Retain current prohibition |

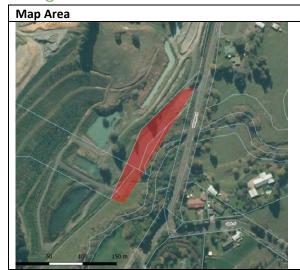
Staff Comment

This site is a well-used parking area for Te Awa cycleway track users. A new residential area is nearby as is Horotiu school.

The 2016 assessment for this area was: The public land adjacent to Horotiu Bridge is isolated and used as a carpark area for cycleway/walkway users.

Staff recommend that the Council include the Horotiu bridge carpark area in the 2023 Bylaw.

Waingaro Road section at end of the Hakarimata track, Ngaaruawaahia



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 3 | Contains some natural areas that should be protected, including native vegetation |
| Protect the health and safety of people | 3 | Secluded area with no lighting, carpark is used for walkers of the Hakarimata trail, issues with littering |
| Protect access to the area | 3 | Rural road, decent access to a small portion of the carpark that doesn't disturb the flora and fauna. The carpark is utilised by people accessing the walking. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This area is isolated and used as an entry/exit area for Hakarimata track users. Gates are locked leaving a small carparking area.

The 2016 assessment for this area was: Isolation with safety concerns, issues - rubbish and toilet waste left behind.

Staff recommend that the Council retain this area as a prohibited area in the 2023 Bylaw.

Brownlee Avenue, Ngaaruawaahia

| Map Area | Assessment | Score | Explanation | |
|--|--|---------------|--|--|
| 多数2.2.3.4 (新斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯斯 | Protect the area | 1 | Light industrial and residential zone, no cultural sites or native vegetation where | |
| | | | vehicles access. | |
| | Protect the health and safety of people | 4 | Very busy area as it is mixed use, residential, business, storage yard, dogpound and day care all present. It is also the main area for the very popular Hakarimata summit | |
| | | | track. This is a high use track used by many, daily. Toilets and carparking were | |
| | | | installed because of its popularity. | |
| | Protect access to the area | 4 | Onsite camping in this area would be very problematic to the high number of users. | |
| | Total Score | 9 | Retain current prohibition | |
| | Staff Comment | | | |
| | This area has a high use track which is used by residents, businesses, and visitors. | | | |
| | The 2016 assessment stated | : High pub | lic usage, day care centre adjacent. | |
| 50 100 | Staff recommend that Counc | cil retain tl | nis area as prohibited in the 2023 Bylaw. | |

Hopu Hopu 451-477 Old Taupiri Road, Ngaaruawaahia

| Map Area | Assessment | Score | Explanation |
|--|----------------------------|--------------|--|
| The second secon | Protect the area | 4 | Contains significant cultural areas in the surrounding lands of Potatau Te |
| | | | Wherowhero administered by Waikato Tainui. |
| | Protect the health and | 2 | Low concerns for health and safety |
| | safety of people | | |
| | | | |
| | Protect access to the area | 3 | Grassy area prone to flooding. |
| | | | |
| | Total Score | 9 | Retain current prohibition |
| | Staff Comment | | |
| | There is redundant wastewa | ter treatm | ent infrastructure in this area. |
| | | | |
| | The 2016 assessment stated | : Sensitive | site, area needs to be protected, isolated with no services. |
| | | | |
| 0 50 100 150 m | Staff recommend that Counc | cil continue | e to prohibit this area in the 2016 Bylaw. |
| | | | |

Maraetai Bay Road, Port Waikato



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 4 | NZAA registered site R13/111. The bay has high amenity and the coastal environment |
| | | warrants protection. |
| Protect the health and safety of people | 3 | Busy area used for various recreational activities by families. |
| Protect access to the area | 2 | Bollards are installed to restrict vehicles driving around and causing damage. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

The area contains BBQ and playground, public toilets. It is a high use area particularly in Summer. The area is prone to erosion with bollards installed to limit vehicular access. This area was raised through pre-engagement as potentially being a site to consider for permitting freedom camping due to it being a high value recreation area.

However, on the basis of the assessment, staff recommend that Council continue to prohibit this area in the 2023 Bylaw.

In addition, this area is also classified as a reserve. The Reserve Management Plan for the Maraetai Bay Reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977 regardless of its status under a freedom camping bylaw. Inclusion of this site within the bylaw enables Council's regulatory staff to apply additional enforcement mechanisms available to for non-compliance under the Freedom Camping Act such as the recently updated fine structure.

Sunset Beach, Port Waikato



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 4 | NZAA registered site R13/110. High erosion area. |
| Protect the health and safety of people | 4 | Prone to high winds and experiencing significant coastal erosion. Public carpark and surf club adjacent. Used for recreational activities. |
| Protect access to the area | 2 | Access has at times been limited due to weather. |
| Total Score | 10 | Retain current prohibition and extend the area to capture the entire car park |
| | | area. |

Staff Comment

The 2016 assessment noted: High use exposed area, exposed to coast, not safe for freedom camping.

There has been increased coastal erosion activity in this area. The maps from 2016 show a building which has been removed, due to this erosion, immediately north of the prohibited area. The area where the building was now is an extension of the prohibited car park area. This car park area is on Waikato District Council owned land.

Staff recommend that this area remain prohibited in the 2023 Bylaw, with an amendment to increase the prohibited site to include the entire car park area.

Manu Bay reserve and surrounding area, Raglan

696 Wainui Road, Raglan and that section of Wainui Road adjacent to the Manu Bay reserve

| Map Area | |
|--------------|--|
| | |
| | |
| - 100 | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| 0 50 100 150 | |

| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 4 | Culturally historic area, significant natural area in the proposed district plan |
| Protect the health and safety of people | 3 | Multi use area, popular with surfers and other visitors. Surf club onsite. |
| Protect access to the area | 2 | Reasonable access on the road with sealed carpark. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

The 2016 assessment noted: High use area - need to protect access, community sensitive site, rubbish being left by freedom campers, left overs from the preparation of food being discarded in the area.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Tohora Close, Calvert Road, Whale Bay, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 1 | No significant concerns |
| Protect the health and safety of people | 4 | Large numbers of vehicles can cause safety risks, blocking emergency access in this busy residential area. Car parking is limited, and streets are often one way only as a result. |
| Protect access to the area | 4 | Limited roadside parking with narrow roads. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

These streets are in a busy residential area, and a popular spot due to its beach proximity. Pedestrian access to whale bay reserve is from here, it is a no vehicle access reserve.

The 2016 assessment noted: High use area need to preserve access and car parking, complaints regarding freedom campers obstructing residential entrances when people are exiting in the morning.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Ngarunui Beach Reserve, Wainui Reserve 330 Wainui Road, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 4 | Erosion area where plantings need to be preserved. NZAA sites R14/62, R14/220, R14/352 |
| Protect the health and safety of people | 3 | Popular beach spot frequented by locals and visitors |
| Protect access to the area | 2 | Limited vehicle access mostly used for maintenance. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This reserve is a popular beach spot with limited vehicle access down to the beach (used for maintenance only). There is a carpark area before you walk down to the beach.

The 2016 assessment noted: High use area - need to preserve access, concerns about rubbish being left behind by freedom campers in areas that have been used in the past.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Kopua Domain/Papahua reserve, Marine Parade, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 3 | NZAA site R14/265 |
| Protect the health and safety of people | 3 | Reserve area. Very popular spot with a large playground, family beach area, camping grounds, skate park and shop. |
| Protect access to the area | 3 | Busy access and parking area. |
| Total Score | 9 | Retain current prohibition |

Staff Comments

High use area by many. Reserve is adjacent to the Raglan Kopua campgrounds where accommodation is available.

The 2016 assessment noted: Small high use area, need to protect the area as the environment not suitable for freedom camping, accessed over private property.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

In addition, this area is also classified as a reserve. The Reserve Management Plan for the reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977 regardless of its status under a freedom camping bylaw. Inclusion of this site within the bylaw enables Council's regulatory staff to apply additional enforcement mechanisms available to for non-compliance under the Freedom Camping Act such as the recently updated fine structure.

Cliff Street, Puriri Street From 2 Cliff Street to 1 Puriri Street, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | Low concerns about areas that need protecting |
| Protect the health and safety of people | 4 | Busy residential street used by locals and many visitors in Summer. Boats also use this area. |
| Protect access to the area | 3 | Busy traffic especially in summer, used by locals and visitors. Freedom camping vehicles left for longer period for the purposes of camping (all day/overnight) would impede the access of other users to the area, especially in peak times, due to the road being narrow and one-way. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

Busy street especially during the summer period. This area was also raised by elected members through early engagement, supporting some restricted parking here.

The 2016 assessment noted: High use area, complaints received from residents regarding noise and other issues associated with freedom camping.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

Riria Kereopa Drive, Wainamu Road, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 4 | R14/449. This site is culturally significant with a wai tapu site at Te Kopua. There is significant erosion in this area with community planting to help retain. Prohibiting freedom camping will assist with protecting this area. |
| Protect the health and safety of people | 3 | Residential area with a kohanga reo and other facilities. Te Kopua whanau camp grounds available for a tariff. |
| Protect access to the area | 3 | Popular spot used by residents, horses and dog walkers. |
| Total Score | 10 | Retain current prohibition |

Staff Comment

Sand dune restoration and protection work is ongoing in the area. There is also a fire risk with the plantings in the dunes over the hot summer months. There are paid campsites available for visitors in Te Kopua whanau camp grounds.

The 2016 assessment noted: Rubbish being left, noise and other issues associated with freedom camping have been reported.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Wainui Road turning bay across from 765A, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 2 | The area has reasonable access from the narrow road, but high use would damage this pull-over area. |
| Protect the health and safety of people | 4 | Significant health and safety concerns, road is narrow and not suitable for camping. There is no lighting in this isolated area which raises health and safety concerns also. |
| Protect access to the area | 3 | The narrow road limits access along this road. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

Access to this area for larger vehicles such as campervans is compromised due to the narrow road. This area has no lighting or facilities and is secluded.

The 2016 assessment noted: Unsafe area due to narrowness of road.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Wainui Road road reserve, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | The area has reasonable access from the narrow road, but high use would damage |
| | | this pull-over area. |
| Protect the health and safety of people | 4 | Significant health and safety concerns, road is narrow and not suitable for camping. There is no lighting in this isolated area which raises health and safety concerns also. |
| Protect access to the area | 3 | The narrow road limits access along this road. |
| Total Score | 9 | Retain current prohibition |
| C: ((C | | |

Staff Comment

Access to this area for larger vehicles such as campervans is compromised due to the narrow road. This area has no lighting or facilities and is secluded.

The 2016 assessment noted: Unsafe area due to narrowness of road.

Staff recommend that this area remain prohibited in the 2023 Bylaw.

Waireeinga/Bridal Veil falls carpark – Kawhia Road, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 2 | Carpark present for access to Waireeinga |
| Protect the health and safety of people | 4 | High user traffic area, popular tourist spot. Limited parking |
| Protect access to the area | 3 | Good access but narrow roads. Freedom camping in this area would have an impact on the ability of other users to access this area. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This area is a popular tourist spot for people accessing the Waireeinga/Bridal Veil falls, with limited parking.

The 2016 assessment noted: Small high use area, rubbish has been left on roadside.

Staff recommend that this area remains prohibited in the 2023 Bylaw

Papanui Point carpark, Raglan

| Map Area | |
|----------|---|
| | |
| | |
| | 1 |
| | |

| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | NZAA site R15/59, significant natural area with outstanding natural features in the proposed district plan. |
| Protect the health and safety of people | 4 | Reserve is used well. Dangerous surf conditions and fishing is not recommended. |
| Protect access to the area | 3 | Access is through private land. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

The 2016 assessment noted: Small high use area, need to protect the area as the environment not suitable for freedom camping, accessed over private property.

The access track to this area is currently closed due to slippages (DOC website, May 2023).

Staff recommend that this area remains prohibited in the 2023 Bylaw

Swan access Road Ruapuke Beach, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | SNA area (significant natural area, significant coastal erosion |
| Protect the health and safety of people | 4 | This area is subject to significant coastal erosion with half the carpark getting washed in the 2023 cyclone, creating a significant health and safety concern. |
| Protect access to the area | 3 | Moderate access to the site, however narrow road limits the access to this area. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This area has recently been significantly impacted by cyclones, increasing the health and safety risk in the area and requiring further protection of the coastal environment.

The 2016 assessment noted: Evidence of rubbish being left and toileting in sand dunes, Fire concerns.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

Ruapuke Beach Road, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | SNA area (significant natural area). |
| Protect the health and safety of people | 4 | The narrow road prevents safe freedom camping from occurring, there is no safe place to camp away from traffic. |
| Protect access to the area | 3 | Moderate access to the site, however narrow road limits the access to this area. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This narrow road accesses the beach and does not provide any refuge areas away from the road, posing a health and safety risk for both freedom campers and other uses of the road.

The 2016 assessment noted: Evidence of rubbish being left and toileting in sand dunes, Fire concerns.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

Greenslade Road, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | Low concerns, SNA area (significant natural area). |
| Protect the health and safety of people | 3 | There are health and safety concerns for freedom campers and other users of the road. The road is narrow and there is minimal parking out of the flow of traffic. |
| Protect access to the area | 4 | Freedom camping in this area would have an impact on the ability of other users to access this area. |
| Total Score | 9 | Retain current prohibition |

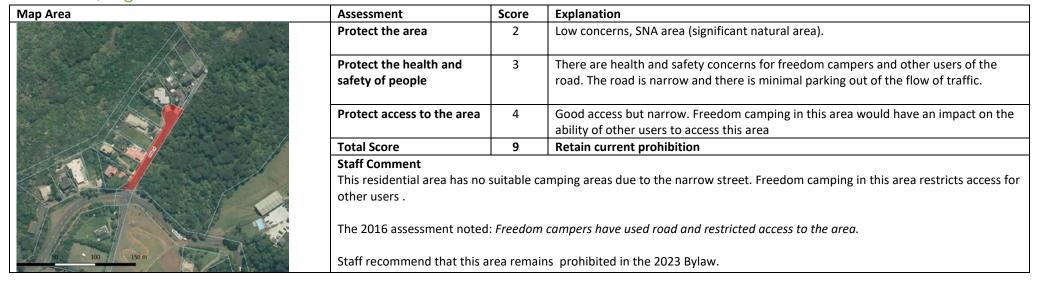
Staff Comment

This area is within a residential zone. It is a narrow road with minimal available parking on road shoulder, making it unsafe for freedom camping. Freedom camping in this area restricts access for other users.

The 2016 assessment noted: Freedom campers have used road and restricted access to the area.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

Earles Place, Raglan



Raglan CBD, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 2 | Low concerns about areas that need protecting. NZAA site R14/171 on beach adjacent to Joyce Petchell Park. |
| Protect the health and safety of people | 4 | Busy Raglan business zone, used by locals and many visitors in Summer. Boats also use this area adjacent to the water. Health and safety risk to other users of the area including many children. |
| Protect access to the area | 4 | Busy traffic especially in summer and peak periods, used by locals and visitors. |
| Total Score | 10 | Retain prohibition, however, change to the area to reduce the prohibited area to exclude Stewart Street from the prohibited area and replace this with a restricted area, limiting freedom camping between 5pm – 8am |

Staff Comment

This area is Raglan's CBD. It is a busy area with many different users and high levels of traffic movements, so it is not suitable for freedom camping. Parking spaces are scarce during peak summer and holiday weekend times. Any grassy surrounds are also used by a range of different users, making them not suitable for camping. There are alternatives for freedom camping, namely campground and backpackers, nearby.

This area was raised through early engagement. Joyce Petchell Park carpark, which is captured by this prohibited area, was raised as being a potential area where freedom camping could be restricted rather than prohibited. However, the car park area is on a Council Reserve. The Reserve Management Plan (RMP) for the Joyce Petchell Park car park (local purpose reserve – community) does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977. Inclusion of this site within the bylaw enables Council's regulatory staff to apply additional enforcement mechanisms available to for non-compliance under the Freedom Camping Act such as the recently updated fine structure.

Feedback was also received through early engagement supporting some restricted freedom camping on Stewart Street, from Wainui Road to the Old Arts School. Staff recommend that Council seek public feedback on removing the prohibition from Stewart Street and applying a restriction there instead, where campers must move on from the area by 8am and only park in the area for the purposes of freedom camping from 5pm.

The 2016 assessment noted: concern that freedom campers will use this area were emergency services are located and will reduce access to the area'.

Staff recommend that this area remains prohibited in the 2023 Bylaw, however, this area could be reduced to allow some restricted freedom camping in Stewart Street, with time limits to ensure other uses of the area such as attendees of the church and people accessing the Raglan CBD can access the parking spaces. It is recommended that Council seek public feedback on this change during consultation on the proposed 2023 Bylaw.

Raglan Wharf, Raglan



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 2 | Low concerns about areas that need protecting |
| Protect the health and safety of people | 3 | Busy Raglan business zone, used by locals and many visitors in Summer. Boats also use this area. |
| Protect access to the area | 4 | Busy traffic especially in summer and peak periods, used by locals and visitors. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This area has limited parking with parking time limits. This is a busy area not suitable for freedom camping.

The 2016 assessment noted: Concern that freedom campers will use this area which has an identified shortage in parking availability.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

Lorenzen Bay Road, Sunshine Rise, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 2 | Low concerns |
| Protect the health and safety of people | 3 | Minimal health and safety concerns (risk for the elderly or children). |
| Protect access to the area | 4 | Good access but narrow. Busy residential area with multiple users. Freedom camping in this area would have an impact on the ability of other users to access this area. |
| Total Score | 9 | Retain current prohibition |

Staff Comment

This is a residential area where the streets are narrow. The area is very popular during summer as it used as access to safe swimming for small children. The sailing club also operates from this bay and parking is at a premium around this area. This area is not suitable for freedom camping.

The 2016 assessment noted: Freedom campers have used road and restricted access to the area.

Staff recommend that this area remains prohibited in the 2023 Bylaw.

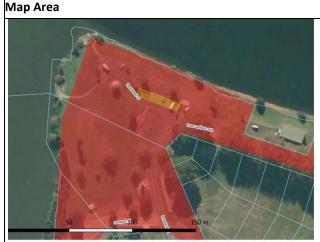
All local authority cemetery areas and their associated car parks

| Area description | - | Assessment | Score | Explanation |
|------------------|---|---|---------------|---|
| Alexandra Re | doubt Cemetery, Alexandra | Protect the area | 5 | Cemeteries are sensitive sites for a wide range of cultures and religions. |
| Redoubt Rd, | • * | | 2 | |
| - | emetery, Gordonton Rd, | Protect the health and safety of people | 3 | Cemeteries are used frequently by pedestrians including elderly people and children. Freedom camping does pose a health and safety risk to cemetery visitors. |
| Gordonton | emetery, dordonton na, | salety of people | | rieedom camping does pose a health and safety risk to temetery visitors. |
| | ia Cemetery, Great S Rd, Huntly | Protect access to the area | 2 | Cemeteries car parks are largely very accessible for vehicles, however there are some |
| , | et Cemetery, 46/44 Jackson St, | | | where the presence of freedom camping vehicles would impede on the access of |
| Ngaaruawaal | • | | | other users |
| _ | Cemetery, State Hwy, Maramarua | Total Score | 10 | Retain current prohibition |
| | etery, 15 Glass Rd, Mercer | Staff Comment | مام : مام : م | |
| | nia Old Cemetery, Great S Rd, | 1 | | support our sense of community and reflect the history of local people and cultures ct, as well as providing a place where family and friends can care for and mourn the loss |
| Ngaaruawaal | • 1 | | | ture and beliefs and reflect on the life shared with them. |
| Okete Cemet | | | | |
| | emetery, Kaipo Flats Rd, | Staff recommend that all cer | meteries o | n local authority land, and their associated car parks, remain prohibited in the 2023 |
| Onewhero | | Bylaw. | | |
| Orini Cemete | ry, Orini Rd, Orini | | | |
| Pokeno Ceme | etery, 60/38 Fraser Rd, Pokeno | | | |
| Pokeno Old S | oldiers Cemetery, Helenslee Rd, | | | |
| Pokeno | | | | |
| Raglan Ceme | tery, East St, Raglan | | | |
| Rangiriri Cem | etery, Te Wheoro Rd, Rangiriri | | | |
| Rangiriri Hist | oric War Cemetery, 7 Rangiriri Rd, | | | |
| Rangiriri | | | | |
| Taupiri Ceme | tery, Gordonton Rd, Taupiri | | | |
| Te Mata Cem | etery, Te Papatapu Rd, Raglan | | | |
| Tuakau Ceme | etery, Alexandra Redoubt Rd, | | | |
| Tuakau | | | | |
| Waerenga Ce | emetery, Keith Rd, Waerenga | | | |
| Waiterimu / | Matahuru Cemetery, Waiterimu | | | |
| Rd, Waiterim | u | | | |
| Whatawhata | Cemetery, Cemetery Rd, | | | |
| Whatawhata | | | | |
| | | | | |

2016 Bylaw - current restricted sites

The orange areas on the following maps were assessed as allowing self-contained camping for a limited duration in the 2016 Bylaw.

Te Huinga o nga wai, Ngaaruawaahia



| Assessment | Score | Explanation | |
|---|-------|---|--|
| Protect the area 5 Te H | | Te Huinga o nga wai has significant cultural value | |
| Protect the health and safety of people | | Lots of recreational users, skatepark, playground, green space, heritage sites, squash club and rowing club. End/beginning of the Te Awa Cycleway. Reasonably close to a waterway. Borders on to a residential area. Occasional concerns regarding transitory visitors. | |
| Protect access to the area | 2 | Good access with speed calming measures installed. | |
| Total Score | 10 | Retain current restrictions (change made to prohibited area) | |
| C: ((C) | | | |

Staff Comment:

This is a popular recreational area with mixed use. There are toilets, BBQ and a dump station in the vicinity. The area has proven to be a popular spot for freedom campers allowed to camp for one night as per the camping restrictions in the 2016 Bylaw. Speed bumps to slow traffic, there are various parking areas, with street lights and good visibility.

This area scores 5 in the 'protect the area' criterion as it is a significant site as identified in the Waikato District Council Point Reserve and kiingitanga management plan. This means that there is a case for restricting freedom camping in this area. The Point and Kiingitanga are areas of high historic importance, particularly to tangata whenua as a paa site and being the location of what has become Ngaaruawaahia township. The band rotunda, gun turret, cenotaph and historic wharf remnants on the Waipa River bank, are reminders of Paakeha events which also add significance to The Point. There are three listed Heritage New Zealand listed sites, including the Band Rotunda, Pioneer Gun Turret and World War I & II Memorial, plus a further 4 listed archaeological sites located either on or adjacent to The Point Reserve

Comments from the 2016 Bylaw assessment: Location is restricted to a designated area. The designated area cannot be used if it is required for events.

Through early engagement, elected members suggested staff investigate increasing the available parking spaces in the restricted area to allow for more vehicles to fit within the designated space. After this investigation as per the assessment above, staff recommend that the designated carpark area remains as is in the current Bylaw. This current area allows for other car parks to be available for other users of the area while providing some opportunities for freedom camping.

A minor amendment to the prohibited section is suggested, to ensure the carparks around the squash club are prohibited to allow access by the squash club areas. A separate assessment has been undertaken for the prohibited area and this change is noted in that assessment.

St Stephens carpark, Tuakau



| Assessment | Score | Explanation |
|---|-------|--|
| Protect the area | 3 | The carpark is adjacent to the St Stephens Church. |
| Protect the health and safety of people | | There is a health and safety issue at this site as the carpark is used by elderly and children |
| Protect access to the area | | While there is easy unobstructed access to the site, the carparks utilised by a range of different users including attendees to the adjacent church. |
| Total Score | 9 | Retain current restrictions |

Staff Comment

Comments from the 2016 Bylaw assessment: Sign posted part of car park only. Permitted camping hours between 6pm at night and 10am the next morning. Maximum stay of two nights.

This is Council owned land located in Tuakau's business zone. Unrestricted freedom camping in this area would impact the other users of the site, so restriction of time and duration is appropriate.

The site was included in the Auckland City Council Freedom Camping Bylaw, so was carried over in the 2016 Bylaw.

Staff recommend that Council continue with the same designated area and length of stay restrictions as is in the current Bylaw.

2016 Bylaw - current permitted sites

The blue areas on the following maps were assessed as allowing all freedom camping in the 2016 Bylaw.

Te Kauwhata Domain, Mahi Road, Te Kauwhata



| Assessment | Score | Explanation | |
|---|-------|---|--|
| Protect the area 1 Low concerns | | Low concerns about areas that need protecting | |
| Protect the health and safety of people | | In a residential area but away from housing. Minimal health and safety concerns, however some present due to the rugby club and scout hall onsite. | |
| Protect access to the area | 1 | Sealed easy access. There are multiple users of this carpark. | |
| Total Score | | Retain current restrictions (permitted for non-self-contained vehicles), however, change to further define the permitted area to one end of the carpark | |

Staff Comments

This freedom camping area is supported by the previous and current community boards. There is a lock box for donations by freedom campers.

This site also received some feedback in the early engagement process of the 2023 bylaw development, generally in support of further defining the permitted area of this carpark to just one end of the carpark to balance the access needs of both freedom campers and the sports club users.

Comments from the 2016 bylaw assessment: To ensure access by other users.

Staff recommend that the Council continue to allow non self-contained freedom camping at this defined area, with an amendment to further define the permitted area, reducing it to one end of the carpark (rather than the entire carpark and field as is currently indicated in the Bylaw). The previous and current community boards support this change as it better reflects the original intention regarding access, and it leaves the parking areas directly in front of the rugby club and squash club free for patron parking. This change was also supported through responses received during early engagement.

The car park area is on a Council Reserve. The Te Kauwhata Domain Reserve Management Plan does provide for camping, through the following policy statement: *Permit freedom camping in self-contained vehicles only for a maximum of three nights in a designated area subject to the area not being required for events*. Areas of the reserve which are outside the designated area are prohibited.

It is recommended that after consulting on this non self-contained area, that Council make an amendment to the Te Kauwhata Domain Reserve Management Plan to ensure the plan and the bylaw are consistent with the final decision made for this area.

Onewhero Domain, Hall Road, Onewhero



| | Assessment | Score | Explanation |
|-----|---|-------|--|
| | Protect the area | 1 | No areas identified where cultural or environmental protection is needed. |
| 2/ | Protect the health and safety of people | 3 | Recreation reserve with mixed use. Minimal risk to people. |
| 1 | Protect access to the area | 1 | Sealed area, no concerns |
| 100 | Total Score | 5 | Retain current restrictions (permitted area for non-self-contained vehicles) |

Staff comments:

Comments from the 2016 bylaw assessment: To ensure access by other users.

Staff recommend that the Council continue to allow non self-contained freedom camping at this defined area.

The car park area is on a Council Reserve. The Onewhero Domain Reserve Management Plan does provide for camping, through the following policy statement: *Permit freedom camping in self-contained vehicles only for a maximum of three nights in a designated area subject to the area not being required for events*. Areas of the reserve which are outside the designated area are prohibited.

It is recommended that after consulting on this non self-contained area, that Council make an amendment to the Onewhero Domain Reserve Management Plan to ensure the plan and the bylaw are consistent with the final decision made for this area.

ASSESSMENT OF POTENTIAL NEW SITES FOR INCLUSION IN A DRAFT PROPOSED BYLAW

New sites raised through early engagement

James Street, Raglan

| Map Area | Assessment | Score | Explanation |
|----------|---|------------------------|---|
| | Protect the area | 1 | This is a residential street. Staff are not aware of any significant cultural or environmental protections required. |
| | Protect the health and safety of people | 2 | Parked freedom campers pose minimal health and safety concerns for other users in this area. |
| | Protect access to the area | 3 | Parking is on the shoulder of the road or in parking spaces as not to obstruct passing vehicles. The road is flat. There are some issues with larger vehicles and tents blocking access to the Bowling Club in summer. |
| | Total Score | 6 | No change (remain permitted for self-contained vehicles as the default under the Act) |
| | relation to campers blocking contained vehicles. In additio | access to to, during t | gement. Responses noted concern with freedom campers using this area, especially in the Bowling Club. One respondent noted this would be an appropriate place for self-the development of the 2023 Bylaw, an elected member also raised that the area of a Cliff Street should be assessed. |
| | Based on Council staff's asses camping on this site. | ssment aga | ainst the criteria in the Act, there is no grounds for prohibiting or restricting freedom |
| | Staff recommend that the Co | uncil do n | ot prohibit or restrict freedom camping on this site. This site will be subject to the |

proposed district-wide restrictions applied to all local authority land, including roads.

Park Drive, Raglan (corner of Park Drive and Cross Street, near tennis courts)



| Assessment | Score | Explanation |
|--|---|--|
| Protect the area | the area 1 The area is a sealed carpark and designed for vehicle use. It is Reserve which is identified as a high value ecological site. | |
| Protect the health and safety of people | 3 | There are other users of the car park including children. |
| Protect access to the area | | There are no access concerns. The area is flat and sealed and easily accessible to vehicles. |
| Total Score | 5 | No change (remains prohibited under the Reserves Act 1977) |

Staff comments:

This area was raised through pre-engagement. Responses noted concern with freedom campers using this area, especially in relation to littering, noise, and antisocial behaviour. One respondent noted this area was often empty and would be a good place to allow for freedom camping.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

In addition, the car park area is on a Council Reserve. The Reserve Management Plan for the Raglan Recreation Centre does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.

Wainui Road, Raglan (near water treatment ponds)



| | Assessment | Score | Explanation |
|---|--|---|---|
| | Protect the area | 5 There is water infrastructure which needs to be protected in this area. | |
| | | | Te Rua o te Ataiorongo is a waahi tapu area |
| 0 | Protect the health and safety of people | 3 | The treatment ponds pose a potential safety risk to freedom campers in this area. |
| | Protect access to the area | 3 | Clear access to the water treatment plants needs to be maintained. |
| | Total Score | 11 | Introduce new prohibition in this area in the proposed 2023 Bylaw |

Staff comments:

This area was raised through pre-engagement. Responses noted concern with freedom campers using this area due to the waahi tapu site and the location of the water treatment ponds.

Based on the assessment against the criteria in the Act, staff recommend that the Council prohibit this site and seek public feedback during consultation on the proposed 2023 Bylaw.

Wainui Road, Raglan (near Wainui reserve bush park)



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 3 | This carpark is situated adjacent to and provides access to an environmentally sensitive area. |
| Protect the health and safety of people | 4 | This stretch of road is not lit and there is no lighting in car park. Access is off a busy road which experiences significant traffic over the summer months. Access during peak times can pose significant risk for campers and other users of the car park. |
| Protect access to the area | 2 | Car park access is well formed, however, high use by freedom campers over peak times, especially in summer could impede access for other users accessing the walking tracks. |
| Total Score | 9 | Introduce new prohibition in this area in the proposed 2023 Bylaw |

Staff comments:

This area was raised through pre-engagement. Responses noted concern with freedom campers using this area due to the area being environmentally sensitive, and that the area should remain accessible for all people.

Based on the assessment against the criteria in the Act, there is grounds that this site be prohibited in a freedom camping bylaw.

However, the car park area is on a Council Reserve. The Reserve Management Plan (RMP) for the Wainui Reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977. In addition, the RMP explicitly prohibits camping on the reserve, regardless of its status under a freedom camping bylaw. Inclusion of this site within the bylaw enables Council's regulatory staff to apply additional enforcement mechanisms available to for non-compliance under the Freedom Camping Act such as the recently updated fine structure.

Council staff recommend that this area is included as prohibited within the proposed Freedom Camping Bylaw 2023 and released for public consultation.

New sites raised through targeted early engagement

Puketirini, Huntly



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 3 | NZAA S13/186 on south eastern side of lake |
| Protect the health and safety of people | 3 | No known issues with this site within the scope of Council's enforcement, however there is anecdotal evidence of behavioural incidents which fall to the NZ Police to manage and enforce which may pose health and safety issues for users of the area. |
| Protect access to the area | 1 | There is a well-formed carpark at this site with good roading infrastructure. |
| Total Score | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) |

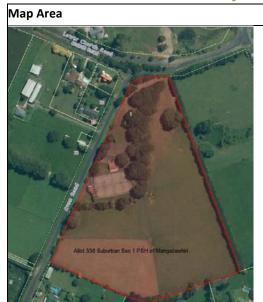
Staff comments:

This area was raised through pre-engagement. A Community Board member from Huntly noted there had been several concerning incidents that would dramatically impact on the safety of those parked there for any extended time. They requested that strong precautions are placed on this site.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

However, the car park area is on a Council Reserve. The Reserve Management Plan (RMP) for the Wainui Reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.

Pokeno Tennis and Community Hub, Avon Reserve, Avon Road, Pokeno



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 1 | There are no known issues regarding protection of the area. |
| Protect the health and safety of people | | The area is accessed by a road which is not busy, however the area is not well lit. Lifestyle blocks surround the site, so it is not a heavily urbanised locality. |
| Protect access to the area | 3 | The sports ground may need some protection considerations to ensure access for other users. |
| Total Score | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) |

Staff comments:

This area was raised through pre-engagement as being a potential candidate for prohibition. Another suggestion was received that this could be a permitted site for freedom camping.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

However, the car park and reserve area are on a Council Reserve. The Reserve Management Plan (RMP) for the Pokeno Domain does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.

Tuakau CBD



| | Assessment | Score | Explanation |
|----|---|-------|--|
| | Protect the area | 1 | There are no known issues regarding protection of the area. |
| 上帝 | Protect the health and safety of people | | There is parking areas available in this area, along with street lights, and amenities. Council staff are not aware of any current negative impact from freedom camping related to health and safety. |
| | Protect access to the area | | Car parks are available but are required during business hours, not so much after hours when campers will make use of freedom camping areas. Some protection of access consideration required to ensure access to business and retail sites by retailers and retail customers. |
| | Total Score | 5 | No change (remain permitted for self-contained vehicles as the default under the Act) |

Staff comments:

This area was raised through pre-engagement as being a potential candidate for prohibition.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

Staff recommend that the Council do not prohibit or restrict freedom camping on this site.

New sites raised at Council workshop 7 June 2023

Warihi Park Carpark, Wallis Street, Raglan



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 1 | No known concerns with this area which require protection. |
| Protect the health and safety of people | | There is a playground adjacent to car parks, so use of the car park poses a health and safety risk for children using the playground and the nearby park. |
| Protect access to the area | 1 | The area is a fully formed car park with access from formed road, therefore there are no damage concerns. |
| Total Score | 5 | No change (remain permitted for self-contained vehicles as the default under the Act) |

Staff comments:

This area was raised through pre-engagement as being a potential candidate for prohibition.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

However, the car park area is on a Council Reserve. The Reserve Management Plan (RMP) for the Wahiri Park car park does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.

Les Batkin Reserve, River Road, Tuakau

| Map Area | Assessment | Score | Explanation | | |
|----------|--|-------|--|--|--|
| | Protect the area | | No known concerns with this area which require protection. NZAA site R12/1093 adjacent to south-western part of the site. | | |
| | Protect the health and safety of people | | There are toilet facilities available, not much lighting but the car park is well-formed. No significant health and safety concerns. | | |
| | Protect access to the area | 1 | The area is a sealed carpark accessed from sealed road, therefore there are no damage concerns. | | |
| | Total Score | 6 | No change (the reserve remains prohibited under the Reserves Act 1977) | | |
| | Staff comments: This area was raised through pre-engagement as being a potential candidate for prohibition. | | | | |
| | this site. | | iteria in the Act, there is no grounds for prohibiting or restricting freedom camping on | | |
| | = | | ncil Reserve. The Reserve Management Plan (RMP) for the Les Batkin Reserve does not m camping is prohibited on this site under section 44(1) of the Reserves Act 1977. | | |

Whangarata Domain, Tuakau

| Map Area | Assessment | Score | Explanation | | |
|----------|---|-------------|--|--|--|
| | Protect the area | 4 | This reserve is intended to be a Cemetery. It is currently a temporary dog park. | | |
| | Protect the health and safety of people | 1 | No significant health and safety concerns | | |
| | Protect access to the area | 3 | The area is gated off to vehicles. | | |
| | Total Score | 8 | No change (the reserve remains prohibited under the Reserves Act 1977) | | |
| | Staff comments: | | | | |
| | This area was raised through | pre-engag | ement as being a potential candidate for prohibition. | | |
| | _ | | iteria in the Act, there is no grounds for prohibiting or restricting freedom camping on | | |
| | this site, however there is no | vehicle ac | cess to the site currently. | | |
| | However, the area is on a Council Reserve. The Reserve Management Plan (RMP) for the reserve does not provide for cam | | | | |
| | therefore, freedom camping | is prohibit | ed on this site under section 44(1) of the Reserves Act 1977. | | |

Pokeno Waterfalls, Pokeno



| Assessment | Score | Explanation |
|--|-------|---|
| Protect the area | | This a classified recreational reserve. There is a significant natural ecosystem in this area, as well as being a popular area for tourists, so the area requires protection. NZAA site \$12/360 is on the reserve. |
| Protect the health and safety of people | | The area has a small car park with no lighting or facilities No significant health and safety concerns. |
| Protect access to the area | 2 | There is a small, partially formed car park accessed from a reasonably quiet road. |
| Total Score | 8 | No change (remain permitted for self-contained vehicles as the default under the Act) |

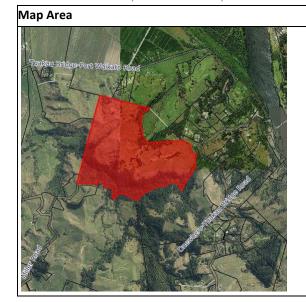
Staff comments:

This area was raised through pre-engagement as being a potential candidate for prohibition.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

However, the car park and reserve area are on a Council Reserve. The Reserve Management Plan (RMP) for the reserve does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.

Harker Reserve, Vivian Falls, Onewhero



| Assessment | Score | Explanation |
|---|-------|---|
| Protect the area | 1 | No known concerns with this area which require protection. |
| Protect the health and safety of people | 2 | The area does not have lighting. There are no facilities, but no known issues related to health and safety. |
| Protect access to the area | 2 | There is a small, partially formed car park accessed from a reasonably quiet road |
| Total Score | 5 | No change (the reserve remains prohibited under the Reserves Act 1977) |

Staff comments:

This area was raised through pre-engagement as being a potential candidate for prohibition.

Based on the assessment against the criteria in the Act, there is no grounds for prohibiting or restricting freedom camping on this site.

However, the car park and reserve area are on a Council Reserve. The Reserve Management Plan (RMP) for the Pokeno Domain does not provide for camping; therefore, freedom camping is prohibited on this site under section 44(1) of the Reserves Act 1977.



Open

To Policy and Regulatory Committee

Report title | **District Plan Forward Works Programme**

Date: 11 July 2023

Report Author: Keri Davis-Miller, Resource Management Policy Team Manager

Authorised by: Clive Morgan, General Manager Community Growth

Purpose of the report Te Take moo te puurongo

The purpose of this report is to seek Council endorsement of the District Plan Forward Works Programme (FWP) as of 23 June 2023.

2. Executive summary Whakaraapopototanga matua

- The FWP identifies projects that will require changes to the District Plan (DP).
- Project prioritisation in the FWP was initially confirmed through a Council workshop in November 2021, and has been amended as required.
- The priorities identified in the FWP are regularly reassessed and amended in relation to risk, urgency, and capacity, therefore this report seeks endorsement from the Committee of the current FWP, 23 June 2023 (FWP).
- The changes required have different drivers which include addressing central government direction, structure plan implementation, or to assess effectiveness of provisions.
- In 2023, this FWP has been presented to the Executive Leadership Team, District Plan Steering Group, and at the Waikato-Tainui and Waikato District Council Joint Management Agreement Forum (JMA).

3. Staff recommendations Tuutohu-aa-kaimahi

That the Policy and Regulatory Committee:

- a. endorses the Forward Work Programme for the Proposed District Plan; and
- b. recommends that the Resource Management Policy Team commence work when applicable.

4. Background Koorero whaimaarama

The District Plan Forward Work Programme.

The FWP is attached to this report. The FWP is a prioritised list of intended changes to the District Plan (DP). Initially these changes will be implemented through the preparation of 'Variations' (changes to Proposed District Plan) while the Proposed District Plan (PDP) is under appeal; followed by 'Plan Changes' (changes to Operative District Plan once appeals are resolved). Additionally, the FWP may identify related, non-regulatory work that should be undertaken to support changes to the DP.

The priority ratings identified for items in the FWP were determined based on a planning roadmap prepared in 2021, which mapped strategic work, national directives, Future Proof, Blueprints and other activities that had not been captured in the PDP. These priorities were then revised, based on the January 2022 decisions on the PDP and recent policy movement.

An earlier iteration of the FWP was provided to the Council through a workshop in 2021 and another in 2022. This FWP includes some changes to those versions. These changes include new priorities, and new projects, as identified below:

- New priority Indicative Road Layer, walking and cycling. Variation required to address growth cells. Priority changed from 3 to 2;
- New project Sight lines from marae. Issue raised previously and commenced with V3;
- New project Mapping of the Telecommunication, Water and Waste reticulation and treatment;
- New project Ohinewai Variation, changes required to move policy into new format; and
- New priority Inclusive zoning / Affordable housing. Priority changed from 3 to 1

The dates in the FWP are indicative of when the Resource Management Policy Team will commence work on the projects.

Feedback on the FWP has been sought from the DP Steering Group, and the Executive Leadership Team in February this year, and from Waikato-Tainui and Waikato District Council Joint Management Agreement Forum (JMA) in April. No changes were recommended during this time.

Discussion and analysisTaataritanga me ngaa tohutohu

Waikato District Council has an obligation under the Local Government Act 2002 to promote the social, economic, environmental, and cultural well-being of communities in the present and for the future.

The DP provides guidance and rules for the development of land, and the management of subdivision, and protects our cultural heritage and environment.

DP reviews ensure that the guidance and rules within the DP are consistent with national legislative changes and are relevant and responsive to our communities by protecting our cultural heritage and environment.

The FWP provides a list of future work that will amend the DP.

A FWP items are prioritised according to urgency, and relevance, while also ensuring that linkages to other programmes of work are managed.

As it is a 'live' document the FWP projects and prioritisation may be amended at any point. Some changes may be required due to legislation – such as the implementation of NPSs, others may be new council priorities, or operational considerations such as providing for the resource consenting team activities. As an example, if the district plan needs to be amended to implement central government direction, then this work may take priority, and the FWP will be amended to reflect this.

In the attached table, some projects with a slightly lower priority ranking (e.g. 2 instead of 1) are shown as commencing earlier, due to legislative deadlines, or connections with existing projects / processes (e.g. Variation 3).

Maintaining a 'live' FWP ensures that the work we undertake is relevant, and planned. It also informs good management to provide for appropriate staffing levels, and forecasting spend.

The FWP is work that has yet to commence. The Resource Management Policy Team have a current work programme keeping them busy, including working on resolving the appeals to the PDP, and delivering the Enabling Housing Supply – Variation 3. This impacts on the timeframes for delivering projects on the FWP and is why the prioritisation of projects is important.

5.1 Options

Ngaa koowhiringa

Options for the Committee are:

- 1. Endorse the FWP, or:
- 2. Endorse FWP with amendments made during this meeting.

However, it should be noted that:

- Legislative priorities with deadlines are not negotiable.
- There is a limit to what the team can achieve in any given year.
- The delivery of some work may be constrained due to budget allocation.

Staff recommend that the Committee endorse the FWP as relevant and accurate for this point in time.

5.2 Financial considerations

Whaiwhakaaro puutea

There are no financial implications to endorsing the preferred option. As this is a document listing projects, with a priority order and indicative time frames, the delivery of identified projects will rely on team capacity and available budget. The existing budget includes monies available for the Implementation of NPS Highly Productive Land, and for District Plan Maintenance – non-legislative updates. As part of the Long-Term Plan review, funding will be sought for residual / prioritised projects.

A more detailed assessment and breakdown of project costs will be undertaken for priority one projects as required.

5.3 Legal considerations

Whaiwhakaaro-aa-ture

Staff confirm that the preferred option complies with Council's legal and policy requirements. The eventual changes to the DP, through preparation of Plan Changes or Variations, will be delivered through the RMA schedule 1 process.

5.4 Strategy and policy considerations

Whaiwhakaaro whakamaaherehere kaupapa here

The FWP has been drawn up in consultation with the Strategic Planning Manager and District Plan Programme Manager, and is consistent with the current expectations for strategic deliverables.

Projects identified in the FWP will be implementing changes to the DP identified, and required in response to national direction, Waikato 2070, progressing Council's vision and Community Blueprints, supporting the provision of Medium Density Housing within the district, and finalising changes that have come about through the PDP Appeals process.

5.5 Maaori and cultural considerations

Whaiwhakaaro Maaori me oona tikanga

The FWP was provided to the JMA for consideration in April 2023. The purpose was to seek a response, and questions about priorities in the FWP. No questions were raised at the time.

The Waikato Tainui Environment Manager provided a reference document for the team to consider in relation to alignment of priorities. An assessment by the DP Policy Team has been undertaken and the following Waikato Tainui priorities are considered relevant to the FWP:

- Tai Tumu, Tai Pari, Tai Ao Waikato Tainui Environmental Plan
 - o **FWP item Priority 1** Respond to JMA Priorities emphasises the need and direction to build relationships to better address priorities through the District Plan process. The Resource Management Policy Team are supported by a Kaiwhakamahere who will continue to engage with and work with Waikato Tainui to deliver Waikato Tainui aspirations in relation to environmental effects and how these can be addressed in the District Plan, and through other non-statutory initiatives.
- Te Ture Whaimana o Te Awa o Waikato Vision and Strategy of the Waikato River.
 - FWP item priority 4 Sub regional 3 Waters Work, working with partner councils, Future Proof participants, to ensure a co-ordinated response in relation to 3 Waters Matters. Provisions within the District Plan manage the effects of development that may impact the health of the river. Such provisions include setbacks from the river for development, and max impervious surfaces. Variation 3, to go to hearing in July 26 this year, includes an assessment of infrastructure and the impact on the river of an increase in density in the four towns of Tuakau, Pookeno, Raahui Pookeka, and Ngaaruawaahia. Other non-statutory mechanisms are also being led by the Resource Management Policy Team to ensure Te Ture Whaimana o Te Awa o Waikato obligations are addressed.

5.6 Climate response and resilience considerations

Whaiwhakaaro-aa-taiao

The projects in the FWP prioritise future changes to the District Plan. These changes provide a response to climate change or resilience. A commentary is included below in relation to the FWP and BAU relevant to these matters:

- Review Urban Design controls. FWP item priority 2. This work includes implementing rules within the District Plan, and other mechanisms, to address urban design consideration such as placement, orientation, materials, that will encourage structures appropriate for the environment that will support resilience in our communities.
- Implement NPS (National Policy Statements) Highly Productive Land. FWP item priority 2. Implementing changes to ensure highly productive land is maintained to support our communities.
- Review Walking and Cycling. FWP item priority 3. Implement walking and cycling routes within our district as identified through the Structure Plan, and Town Centre plans in our district, will reduce the reliance on cars and support mobility, which supports resilience in our communities.

• **Structure Plan for Ngaaruawaahia, Hopuhopu and Taupiri.** FWP item priority 3. The Strategic Planning Team have commenced work on the Structure Plan. These plans incorporate measures to address and manage our response to climate change and resilience. Implementation of these plans, through changes to the District Plan, and other mechanisms, will support resilience in our communities.

5.7 Risks

Tuuraru

The FWP identifies work relating to amendments to the District Plan, as identified now. It is a live, and therefore responsive document that can change if our priorities change during any one year.

However, there is a potential political risk that we are not seen to be addressing the right things at the right time.

This risk has been considered and the DP Policy team believe we have identified future work and priorities that are appropriate at this time.

6. Significance and engagement assessment Aromatawai paahekoheko

6.1 Significance

Te Hiranga

The decisions and matters of this report are assessed as of low significance, in accordance with the Council's <u>Significance and Engagement Policy</u>.

Matters identified in the FWP have been identified through the need to implement strategic work that has preceded and already undergone public engagement, and / or will legally require the council to seek further community engagement in line with the LGA (Local Government Act) and RMA (Resource Management Act). Past and future engagement seeks to understand:

- The impact on present and future interests of the community, recognising Maaori Tikanga (culture values) and their relationship to land and water.
- The level of service of a significant activity.
- The community views, including the community's preferences.

6.2 Engagement

Te Whakatuutakitaki

Engagement with Waikato Tainui

Commentary on engagement with Waikato Tainui is provided above.

| Highest level of | Inform | Consult | Involve | Collaborate | Empower |
|------------------|--|---------|---------|-------------|---------|
| engagement | | | ✓ | | |
| | The FWP has been provided to Waikato Tainui to seek a response in relation to alignment of priorities. An assessment of this alignment in relation to the documents provided, is included above. | | | | |

State below which external stakeholders have been or will be engaged with:

| Planned | In Progress | Complete | | |
|---------|-------------|----------|--|--|
| | | √ | Internal | |
| | | | Community Boards/Community Committees | |
| | ✓ | | Waikato-Tainui/Local iwi and hapuu | |
| | | | Affected Communities | |
| | | | Affected Businesses | |
| | | √ | DP Steering Group, WDC (Waikato District Council) ELT (Executive Leadership Team) | |

7. Next steps Ahu whakamua

After endorsement of the FWP from Policy and Regulatory Committee:

- The FWP will be amended if required to add/remove items, and to confirm the prioritisation.
- The top priority items will undergo a more detailed assessment of the work required to better understand the cost and programme of works required to implement changes to DP.
- The cost assessment will inform application for budget in the 2024-2034 LTP.
- A resource management policy planner will be assigned to an individual project and is responsible for leading the work going forward. This planner will itemise activities and commence project management, working with the DP Programme Manager to understand and plan for linkages with other work programmes across the Council.
- The Planner will identify stakeholders, and commence engagement with internal and external partners, and a Communication Plan will be prepared dependant on the size/scale, risk, and sensitivity of the project.

- In order to ensure good steerage, the projects will become standing items at the DP Steering Group meetings where issues and risks can be assessed.
- Updates to the P&R Committee will be made as appropriate to inform, proposed changes.
- If a Variation or Plan Change is required then the activities and processes required under the RMA will be completed for engagement, preparation, and notification.

8. Confirmation of statutory compliance Te Whakatuuturutanga aa-ture

As required by the Local Government Act 2002, staff confirm the following: Confirmed The report fits with Council's role and Committee's/Community Board's Terms of Reference and Delegations. The report contains sufficient information about all Not applicable reasonably practicable options identified and assessed in terms of their advantages and disadvantages (Section 5.1). Staff assessment of the level of significance of the issues in Low the report after consideration of the Council's Significance and Engagement Policy (Section 6.1). The report contains adequate consideration of the views Confirmed and preferences of affected and interested persons taking account of any proposed or previous community engagement and assessed level of significance (Section 6.2). The report considers impact on Maaori (Section 5.5) Confirmed The report and recommendations are consistent with Confirmed Council's plans and policies (Section 5.4).

Confirmed

9. AttachmentsNgaa taapirihanga

Attachment 1 – Forward Works Programme 23 June 2023

The report and recommendations comply with Council's

legal duties and responsibilities (Section 5.3).

KEY

Item in earlier FWP, priorities changed for June 2023

New item

| Distri 2023 | ct Plan Forwa | ord Work Programme - 23 June | |
|----------------|---|---|--|
| Priority | Item | Why | Indicative Timeframe |
| 1 | Respond to Waikato Tainui Priorities | JMA - Build relationships to understand key direction and aspirations, and how these can be implemented through the DP, and through other non-statutory initiatives. | Ongoing work. |
| 1 | Technical 'mop-up' post PDP decision | Variation required to resolve consistency, 'gaps', (such as min housing targets included in ODP) and unintended consequences arising from PDP Hearings decisions. Variation for rules/obs/policies not eligible for clause 16 amendments. | June 2023 - June 2024. Ongoing work. |
| 1 | Pokeno Town Centre expansion - Variation to DP | To ensure DP provisions are effective and deliver on the Pokeno Public Realm Concept Plan. This could include new provisions to address the Catchment Management Plan work, NoR for the heavy vehicle bypass, walkway/cycleway loop, change in land use zoning or change in rules. | 2023 - 2025 |
| 1 | Re-zone DP land identified for development in Waikato 2070 | Plan Change/Variation - Land that has been identified as a growth cell in Waikato 2070 - beyond ten years, namely rural zoned land, needs to be incorporated into the plan for residential/employment or future urban zone. Includes places like north Ohinewai, northeast Pokeno, Maramarua employment cell, Horotiu west. First action is to undertake ground truthing. | 2024 - 2026 |
| 1 | Inclusionary zoning / Affordable Housing | Waikato Housing Initiative, Investigate requirement, linkages with UD, and Papakainga housing. | Not programmed. |
| 2 | Review Urban Design controls | To deliver on the policies in the NPS-Urban Development Incorporation of the design controls into the DP, to support MDRS provided in V3. | July 2023 - 2024 |
| 2 | Amendments to business and industrial zones spatial extents | Ensure adequate employment land supply is located in proximity to residential land. This is dependent on Future Proof work for industrial land and the NPS-UD Housing and Business assessment update. Requires initial analysis and then potential PC/Variation. | Two years' work. |
| 2 | Implement the new NPS Highly Productive Land | A P C / Variation to implement the new NPS-HPL. | Reliant on regional mapping. |

| 2 | Indicative road layer - district wide | PC / V to identify indicative road layout for each of the growth cells and undeveloped urban land. This will commence once the Roading Team complete initial planning work. | PC/V will take two years. |
|---|---|---|---------------------------------------|
| 3 | Ohinewai Variation | Variation The Ohinewai provisions are not in the NPS format. This needs to be completed by 2024 | July 2023 - three months' work. |
| 3 | Telecommunication and Water/Wastewater reticulation connection and treatment | PC / Variation assessment of requirement to be undertaken. | 2024 - 2028 |
| 3 | Mapping of sight lines for Marae | PC / Variation. Issue potentially addressed by V3. | 2023 - 2025 |
| 3 | Update various zones | PC / Variation. Update Business Town Centre, Commercial, and Local Services Zone provisions to manage desired employment outcomes. | Not programmed |
| 3 | Ngaruawahia, Hopuhopu and Taupiri Structure Plan | Required to implement the structure plan once it is adopted. | 2024 |
| 3 | Review walking and cycling (micro mobility) | PC / Variation. Walking and cycling layer in DP requires review. | Not programmed |
| 4 | Open spaces and Reserves zoning to be reviewed | PC/Variation to map Council reserves. | 2024 - six months work |
| 4 | Overland Flow paths, ponding areas | Work undertaken by V3 identified new areas. rules that fall out of catchment management plans for each of our towns. | 2023 - 2024 |
| 4 | RMA reform analysis | Implementation of any required changes. Known requirements but work currently unprogrammed. Included here for future programme awareness. | Not programmed. |
| 4 | Climate response - Variation to DP | Climate strategy required changes to DP. | Not programmed. |
| 4 | Solid Waste - Variation | PC /Variation investigation relation to waste/recycling bin locations for ROW or Private Ways dwellings. | Not programmed. |
| 4 | Sub regional 3 Waters Work | Sub regional work, feeding into Future Proof assessments of 3 waters infrastructure. | Not programmed. |
| 4 | Amend signage rules in relation to election signs, currently inconsistency between bylaw and DP | Variation to DP to include rules in relation to signs. | Not programmed |