

Agenda for a meeting of the Ngaruawahia Community Board to be held in the Committee Rooms I & 2, District Office, I5 Galileo Street, Ngaruawahia on **TUESDAY 5 DECEMBER 2017** commencing at **6.15pm**.

Note: A public forum will be held at 5.45pm prior to the commencement of the meeting

Information and recommendations are included in the reports to assist the Board in the decision making process and may not constitute Council's decision or policy until considered by the Board.

# I. APOLOGIES AND LEAVE OF ABSENCE

# 2. CONFIRMATION OF STATUS OF AGENDA

# 3. <u>DISCLOSURES OF INTEREST</u>

# 4. CONFIRMATION OF MINUTES

Meeting held on Tuesday 14 November 2017

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# 5. REPORTS

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5.8	Public Forum	Verbal
5.9	Chairperson's Report	Verbal
5.10	Councillors' Report	Verbal
5.11	Community Board Members' Report	Verbal

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# G| Ion

#### **CHIEF EXECUTIVE**

Agenda2017\NCB\171205 NCB OP.dot



# Open Meeting

To Ngaruawahia Community Board

From Gavin Ion

Chief Executive

Date | 15 November 2017

**Prepared by** Wanda Wright

Committee Secretary

**Chief Executive Approved** Y

Reference # Gov0508

**Report Title** | Confirmation of Minutes

# I. EXECUTIVE SUMMARY

To confirm the minutes of a meeting of the Ngaruawahia Community Board held on Tuesday 14 November 2017.

# 2. RECOMMENDATION

THAT the minutes of a meeting of the Ngaruawahia Community Board held on Tuesday 14 November 2017 be confirmed as a true and correct record of that meeting.

#### 3. ATTACHMENTS

**NCB** Minutes



MINUTES of a meeting of the Ngaruawahia Community Board held in the Committee Rooms I & 2, District Office, I5 Galileo Street, Ngaruawahia on TUESDAY I4 NOVEMBER 2017 commencing at 6.15pm

#### **Present:**

Mr J Whetu (Chair)
Cr JM Gibb [until 8.34pm]
Cr E Patterson
Mrs W Diamond
Ms R Kirkwood
Ms K Morgan
Mr BJ Sherson

# Attending:

Ms A Parquist (Acting General Manager)
Mrs W Wright (Committee Secretary)
Mrs L van den Bemd (Community Development Adviser)
Ms J Remihana (Programme Delivery Manager)
Mr S Solomon (Mulitpurpose Community Facility Working Group)
Ms A Ramsay (Ngaruawahia Community House)
Ms V Rice (Ngaruawahia Community House)
14 Members of the public

The Chair opened the meeting with a karakia.

# **APOLOGIES AND LEAVE OF ABSENCE**

Resolved: (Ms Morgan/Cr Patterson)

THAT an apology be received from Ms Stevens.

**CARRIED** on the voices

NCB1711/01

# **CONFIRMATION OF STATUS OF AGENDA ITEMS**

Resolved: (Mr Whetu/Ms Kirkwood)

THAT the agenda for a meeting of the Ngaruawahia Community Board held on Tuesday 14 November 2017 be confirmed and all items therein be considered in open meeting;

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AND THAT all reports be received.

**CARRIED** on the voices

NCB1711/02

Minutes: 14 November 2017

# **DISCLOSURES OF INTEREST**

There were no disclosures of interest.

#### **CONFIRMATION OF MINUTES**

Resolved: (Mr Whetu/Ms Morgan)

THAT the minutes of a meeting of the Ngaruawahia Community Board held on Tuesday 12 September 2017 be confirmed as a true and correct record of that meeting.

#### **CARRIED** on the voices

NCB1711/03

#### **REPORTS**

Ngaruawahia Community Facility Agenda Item 5.1

The report was received [NCB1711/02 refers] and the Multipurpose Community Facility Working Group (Mr Solomon & Ms Ramsay) & the Programme Delivery Manager spoke to this item.

The meeting was adjourned to invite public input into the discussion at 6.29pm and resumed at 6.46pm.

# **REPORTS** (CONTINUED)

Ngaruawahia Community Facility Agenda Item 5.1

This item was further discussed at this time.

Resolved: (Cr Patterson/Ms Diamond)

THAT the Ngaruawahia Community Board supports option 2 of the agenda report (Utilise the Long Term Plan 2018/28, to set the direction for Ngaruawahia community facilities) as the preferred option to be recommended to Council through the November Infrastructure Committee;

AND THAT the Ngaruawahia Community Board supports option 3 of the agenda report, split into two points:

- I. Undertake an upgrade of the Memorial Hall (e.g. kitchen and heating) to make the Hall more attractive for hire and
- 2. Future proof for potential Community priorities through the upgrade and extension of the Library, in conjunction with any construction changes (staged approach) as a priority for the Long Term Plan 2018/2028.

# **CARRIED** on the voices

NCB1711/04

Discretionary Fund Report to 31 October 2017

Agenda Item 5.2

The report was received [NCB1711/02 refers] and discussion was held.

Resolved: (Ms Kirkwood/Cr Gibb)

THAT a commitment be made of \$4,782.00 towards the outdoor fitness stations to be placed along the Waikato Esplanade;

AND THAT a commitment be made towards the expenditure of maintenance for the town cross in the amount of \$1,500.00.

## **CARRIED** on the voices

NCB1711/05

Application for Funding – Ngaruawahia Community House Inc Agenda Item 5.3

Ms Ramsay & Ms Rice was present and answered questions from the Board.

Resolved: (Ms Morgan/Cr Gibb)

THAT an allocation of \$5,000.00 be made to the Ngaruawahia Community House Inc. towards the cost of Christmas on Jesmond Street event.

#### **CARRIED** on the voices

NCB1711/06

Wastewater Overflow CIP Education Programme Update Agenda Item 5.4

Resolved: (Ms Morgan/Cr Patterson)

THAT the Ngaruawahia Community Board representative (Ms Kirkwood) will complete the collateral 'wish list' and return it to Teresa Hancock in the WDC Communications Team.

# **CARRIED** on the voices

NCB1711/07

Minutes: 14 November 2017

Youth Engagement Update November 2017 Agenda Item 5.5

The report was received [NCB1711/02 refers] and discussion was held.

Resolved: (Mr Whetu/Ms Morgan)

THAT if there are any issues identified in the Youth Engagement Update that the Board wishes to progress, that these be added to the Board's Works and Issues report so that progress on implementation can be monitored;

AND THAT the Community Board appoints Cory Newport as the new 2018 youth representative for the Ngaruawahia Community Board.

# **CARRIED** on the voices

NCB1711/08

Ngaruawahia Works and Issues Report Agenda Item 5.6

The report was received [NCB1711/02 refers] and discussion was held.

Ngaruawahia Community Board Resolution/Action Register Agenda Item 5.7

The report was received [NCB1711/02 refers] and discussion was held.

Resolved: (Ms Diamond/Ms Morgan)

**THAT** the following item be deleted from the Register:

- Item 5 – Heritage Walkway – this is now complete

# **CARRIED** on the voices

NCB1711/09

Year to Date Service Request Reports Agenda Item 5.8

The report was received [NCB1711/02 refers] and discussion was held.

Joint Community Board and Community Committee December Meeting Agenda Item 5.9

Resolved: (Ms Kirkwood/Mr Sherson)

THAT the Ngaruawahia Community Board agrees to support the joint meeting of Community Boards and Community Committees on Tuesday, 19 December;

AND THAT the Ngaruawahia Community Board chooses to still have its meeting on the 5<sup>th</sup> of December.

**CARRIED** on the voices

NCB1711/10

Public Forum Agenda Item 5.10

The following items were discussed at the public forum:

- Continued road safety concerns on Waingaro Road
- Ratepayers not happy paying towards Hamilton City for Library services
- Still awaiting the financial report on the maple trees (James to follow up)
- New Perry Bridge/Cycleway; there is a sharp point there health and safety concern
- Has the survey on Community Halls finished and what was the outcome?
- EQC Surveys done on houses in the area due to cracks appearing in their houses
- QV evaluation notices received 0800 number gave wrong information; public not sure how they got to their information?
- Will Council be reminding residents re water meter rates due prior to Christmas for next year? Maybe in the Community Notices/Link/Comms Team?
- Graffiti in the community. Local residents are trying to keep it clean but also want to raise awareness by taking pictures of the new blue ones appearing. Looking at painting of power boxes (Chorus). Community House has a programme for volunteers helping with the cleaning up of graffiti for those who are interested.
- It was stated that the growing interest in the community to come along to Board meetings is well appreciated

# Chairperson's Report

Agenda Item 5.11

The Chair gave an update on current issues including those around the LTP and -process.

Cr Gibb retired from the meeting during discussion on the above item.

# Councillors' Report

Agenda Item 5.12

Cr Patterson gave a verbal overview on current council and community issues.

#### Community Board Members' Report

Agenda Item 5.13

Members provided updates on current community issues.

There being no further business the meeting was declared closed at 8.54pm.

Minutes approved and confirmed this

day of

2017.

J Whetu

#### **CHAIRPERSON**

Minutes 2017/NCB/171114 NCB Minutes



# Open Meeting

To Ngaruawahia Community Board

From | Tony Whittaker

General Manager Strategy & Support

Date | 05 December 2017

**Prepared by** Kelly Nicolson

Senior Policy Planner

**Chief Executive Approved** | Y

**Reference #** | GOV0508 / 1860795

**Report Title** | Waikato District Plan Review – Update

# I. EXECUTIVE SUMMARY

This report is to provide the Ngaruawahia Community Board with an update on the District Plan Review project.

# 2. RECOMMENDATION

THAT the report from the General Manager Strategy & Support be received.

# 3. UPDATE

The review of the Waikato District Plan was initiated in 2014 as a result of the difficulties with implementing the fundamentally different planning provisions contained in the Franklin and Waikato sections of the district plan. The main focus of the review has therefore been to develop a new district plan that contains a consistent planning framework for the entire Waikato district.

The district plan contains a large number of resource management issues relevant to the Waikato district and for the purpose of the district plan review, these issues have been divided into following topics:

- Strategic Growth and Zoning
- Heritage and Archaeology including Maaori Sites and Areas of Significance
- Use and Development of Maaori Freehold Land including Papakaainga and Marae Development
- Outstanding Natural Features and Landscapes
- Indigenous Vegetation and Biodiversity including Significant Natural Areas
- Natural Hazards and Climate Change

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- Natural Resources Aggregate Extraction, Mining
- Rural Subdivision and Land Use
- Urban Including Residential, Town Centre, Industrial, Business Land Uses, Subdivision and Development and Urban Design Guides
- Amenity
- Reserves and Recreation
- Infrastructure and Energy
- Designations
- Hazardous Substances, Contaminated Land
- Solid Waste

The District Plan Review Team has been reviewing the issues, objectives, policies and methods for each of these topics. This process has included input from stakeholders and Councillors through individual stakeholder meetings, Council workshops and stakeholder and partner council information days.

A draft version of the Proposed District Plan has now been completed and was released for public feedback on 20 November 2017. The main changes to the Draft District Plan are:

- The use of deferred residential and village zoning for land that does not currently have access to municipal water and wastewater infrastructure but that have been identified for future residential development through recent structure plans;
- Design guidance for residential, multi-unit and town centre subdivision and development;
- A district wide chapter for infrastructure;
- The identification of Significant Natural Areas, Outstanding Natural Features and Landscapes and Significant Amenity Landscape;
- Provision for papakaainga development on all Maaori Freehold Land;
- The 1% Design Flood Extents for the Waikato and Waipa Rivers. The assessment of coastal hazard areas is still a work in progress.

The team has also initiated a series of public open days to provide information on the draft (including planning maps) to each community; to give public the opportunity to talk to staff face to face; and to encourage public to provide their feedback on the draft.

The Ngaruawahia public open day will be held on Thursday, 07 December at the Ngaruawahia Memorial Hall starting at 2.00pm to 7.00pm.

# 4. ATTACHMENTS

NIL

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# **Open Meeting**

To Ngaruawahia Community Board

From Tony Whittaker

General Manager Strategy & Support

Date 20 November 2017

**Prepared by** Juliene Calambuhay

Management Accountant

**Chief Executive Approved** | Y

Reference/Doc Set # GOV0508

**Report Title** Discretionary Fund Report to 20 November 2017

# I. EXECUTIVE SUMMARY

To update the Board on the Discretionary Fund Report to 20 November 2017.

# 2. RECOMMENDATION

THAT the report from the General Manager Strategy & Support be received.

# 3. ATTACHMENTS

Discretionary Fund Report to 20 November 2017

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# NGARUAWAHIA COMMUNITY BOARD DISCRETIONARY FUND 2017/2018

			GL 1.205.1704				
2017/18 Annual Plan							
Carry forward from 2016/17							
	Total Funding		58,438.11				
Expenditure							
04-Aug-17	Contribution towards adult playground fitness equipment	NCB1511/06/2	10,000.00				
12-Sep-17	NZCB Conference (Methven, May 2017) - Mr Sherson's accommodation expenses	NCB1709/04	150.00				
16-Nov-17	Ngaruawahia Community House Inc - Christmas on Jesmond Street event	NCB1711/06	5,000.00				
Total Expen	diture		15,150.00				
Income							
Total Incom	e		-				
Net Expend	iture		15,150.00				
Net Funding	Remaining (Excluding commitments)		43,288.11				
Commitme	nts						
09-Sep-14	Commitment for workshop costs/room - ongoing	NCB1409/06/2	100.00				
09-Sep-14	Commitment for information signage boards	NCB1409/06/2	5,000.00				
10-Nov-15	Commitment for workshop expenses	NCB 1511/06/2	300.00				
14-Jun-16	Te Mana o Te Rangi Reserve	NCB1606/06/1	8,000.00				
09-May-17	Table fee for tea and coffee per meeting - ongoing	NCB1705/04/2	10.00				
14-Nov-17	Outdoor fitness stations to be placed along Waikato Esplanade	NCB1711/05	4,782.00				
14-Nov-17	Commitment towards the expenditure of maintenance for the town	NCB1711/05	1,500.00				
Total Comn	nitments		19,692.00				
Net Funding Remaining (Including commitments) as of 20 November 2017							



# **Open Meeting**

**To** Ngaruawahia Community Board

From Gavin Ion

Chief Executive

Date 23 November 2017

**Chief Executive Approved** Y

**DWS Document Set #** | NCB2017; GOV0508

Report Title | Ngaruawahia Works and Issues Report

# I. EXECUTIVE SUMMARY

To update the Community Board on issues arising from the previous meeting and on contracts and projects underway in Ngaruawahia.

# 2. RECOMMENDATION

THAT the report from the Chief Executive be received.

# 3. ATTACHMENTS

Issues Report

# **REPORT**

Issue	Area	Action
Issue  Patterson Park netball courts – the courts have been resealed but the surface is not level, as they are used by four netball clubs this needs to be addressed prior to the winter. The work has been completed and the issue of an un-level surface remains.	Area Service Delivery	August 2017 Original topography survey of the netball courts (which design was based on) showed a number of height inconsistencies between 10mm and 50mm over the area of the court. The surface was uneven and there was no level fall over the length of the court. The original court surface had large depressions where water would pond.  Now the courts are designed and constructed to have a 0.5% grade to allow water to run off. This has improved the surface of the courts and reduced the amount of ponding significantly.  September 2017 Photos of Patterson Park Courts received from Kiri Morgan August 23rd and awaiting a response.  November 2017 The Long Term Plan held an allocation for the upgrade of the Ngaruawahia Netball Courts of \$180,236.  Staff approached the project by determining what type of upgrade could be accommodated within that budget allocation.  Staff assessed two options:  1. Reshape and reseal court to improve drainage, replace nets, hoops signs etc.  2. Full NZ Netball specification rebuild, plus replace nets,
		hoops, signs etc.  Assessment of costs for each option was completed by an external consultant. The costs for meeting NZ Netball

•	Issue	Area	Action
			specification was excessive and would exceed budget (est. by Waikato District Alliance is approximately \$300,000 total project cost). The cost for option one fell inside budget and was completed at a total cost of \$152,000.  The courts have been shaped as best as possible to shed water during rainfall events. Staff will continue to inspect through rainfall events to ensure that site drainage is effective and operating as expected. Staff are also happy to meet with netball club/teams representatives and discuss options moving.  A full copy of the consultant review and as built drawings are attached for information.  December  A site meeting has been organised for early December with Kiri Morgan. Mark Janssen and Tim Harty.
2	Light on the cross at the top of the water reservoir on the Hakarimata walkway is not working. A service request has been lodged by Pastor David Wells.	Service Delivery	August 2017 The cross is not a Council asset, however staff are happy to work with the Community Board if there is a desire to keep operational, however external funding will need to be sourced.  Councillor Patterson has gained further insight into the history of the cross and also discussed with Tim Harty.  September 2017 This will be progressed by Councillor Patterson.  December 2017 Councillor Patterson continues to progress.
3	Concerns about the Squash Club, Rowing Club & Dog Sheds – conditions, appearance & upkeep. The NCB are asking for the details of the lease conditions and arrangements in place.	Service Delivery	August 2017 The Point is currently undergoing a draft management plan process where all leases are being considered, and during this process all expired and current leases will look to be aligned.

Issue	Area	Action
		This will include the way that repairs and maintenance are carried out for those buildings that Council own (the kennel club) and those that we do not (the squash and rowing clubs). In the meantime, the property maintenance team will review the buildings with a view to determining what, if anything requires immediate attention while the management plan process continues.
		September 2017 After looking into the leases of the occupants at The Point, and discussions with the wider Parks and Facilities unit, conversations regarding the recently commenced Reserve Management Plan process for The Point were raised. The Reserve Management Plan has been out for its initial public consultation round which closed 7th July 2017. The Reserves Planner is now working through integrating the key themes from the first round and it will go out for a second round according to Strategy as soon as this has happened.
		November 2017 Until the Reserve Management Plan is finalised there will be no changes to the agreements or current occupation. The Reserve Management Plan may have effect on those occupants and it is unreasonable to expect the occupants to outlay costs with no guarantee of occupation following the Reserve Management Plan coming into effect.
December 2017 When is this plan finalised?		The draft Reserve Management Plan for The Point is due to be completed by the end of January 2018. It will then go out for public consultation after approval from the 2018 February Council meeting. A presentation will be made to the February Community Board meeting. Consultation would be over February-April 2018 period, review submissions in April-May, hearings if required in May, final plan will go back to Council for adoption in June-July 2018. The Board will be kept informed of progress.

	Issue	Area	Action
5	Major H&S issue: Roading to review safety of River Road from 70km sign to Duke Street.  1) Islands 2) Signage 3) Speed 4) Lighting (corner Great South Road and River Road intersection) 5) Tyre truck parked near the corner of River Road and Great South Road.	Service Delivery	The Safety Engineer has visited the site and investigated the speed data from traffic counts. The Safety Engineer reports that the operating speed is below the posted speed limit, however he notes that there are some vehicles that exceed the limit. Lighting and signage is reported as adequate and functional and meets requirements, however additional speed limit repeater signs are recommended in the section adjacent to the school. The safety engineer notes that the section of River road adjacent to the school has a high number of school children crossing and may warrant a school activated warning sign, this will be investigated further.  The Safety Engineer, as well as Council Monitoring staff have undertaken site visits to observe the truck noted, however, on those visits the truck was not present. We will continue to monitor this.
	I, 2, 3, 4: Community Board maintain that this is not safe. A member has requested that roading consider that the safety engineer does a night time assessment and also look at painting the front side of the islands in white paint, or at the least a waterblast. Could roading confirm if this could be looked at over the coming month?		The Road Safety Engineer will undertake a night time assessment within 14 days and report back to the Board on the findings.
6	Princess Street level crossing – uneven and repair likely to fail.  Have staff managed to contact Kiwirail?	Service Delivery	Staff have tried contacting Kiwirail on two occasions regarding the defects and are awaiting a response.  December  Kiwirail consider the crossing to be adequate. Staff continue to discuss the matter with Kiwirail and monitor the crossing.

# **Service Delivery**

# Ngaruawahia Town Clock

The town clock has had a lot of water damage to the electronics and drive mechanism. The clock needs to be removed and refurbished. An inspection has been completed and staff are awaiting a quote from the contractor.

14/11/2017 Community Board want staff to be aware and vigilant when working on this site as it is believes a time capsule is still buried beneath the clock – please acknowledge this is part of the project planning

# December

Staff are only looking at replacing the clock not the structure.



# **Open Meeting**

To Ngaruawahia Community Board

From Gavin Ion

Chief Executive

Date 23 November 2017

**Chief Executive Approved** Y

**DWS Document Set #** GOV0508

Report Title Ngaruawahia Community Board Resolution/Action

Register

# I. EXECUTIVE SUMMARY

To update the Ngaruawahia Community Board Resolution/Action Register.

# 2. RECOMMENDATION

**THAT** the report of the Chief Executive be received.

# 3. ATTACHMENTS

	Project	Action required	Refer to	Up- dated	Action
	Beautifying the Riverbank [NCB03/23/10]	Ngaruawahia Community Plan 'Clean up the river and riverbanks'. Planting on River Road side.	SD	1 June 2017	This work has been completed.
1	A pontoon on Waipa River in relation to launching canoes particularly for the Waipa School	A pontoon on Waipa river is suggested to enable Waipa Primary students and the wider community access to the river for waka-ama and other water sports.	NCB	1 May 2017	This project is currently not funded in the LTP and therefore the Community Board will either need to apply for funding at the next LTP (2018) or lead and fund the project as a Board initiative.
2	Green Belt [NCB1304/06/6]	Investigate proposed green belt around township.	S&S	1 June 2017	A green belt is an area of open land around a city or town on which building is restricted. Rules in the District Plan help ensure that fragmentation of the rural land around Ngaruawahia township is avoided, thus providing a

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	Project	Action required	Refer to	Up- dated	Action
					rural interface at the town's northern entrance that supports this green belt concept. District plan rules ensure residential growth occurs within defined zones.
3	Centennial Park toilet [NCB1302/06/8]	Installation of toilet	SD	1 May 2017	A report is being presented to the NCB on placement of this facility.
4	Wedding Quarry	Wedding Quarry – over spraying of the quarry appears to be causing erosion and is visually unpleasant, is there anything that can be done about this?	CS	l August 2015	Council is unable to undertake any formal action for activity. There is no breach of the District Plan. We understand that it is for weed control purposes and is authorised by Waikato Regional Council.  Slip noted and followed up via Works and Issues report.  August 2017 — this is WRC issue and can't be progressed by NCB.
5	Adult fitness trail	The adult fitness trail would install fitness equipment on a suitable site to encourage adults to exercise as part of the cycle way and the Hakarimata stairs.	SD	l June 2017	\$10K granted from the Community Wellbeing Trust. Awaiting further funding and council advice on suitable sites. The Te Awa cycleway is recommended by parks and facilities as a suitable site for the proposed fitness trail. Wendy Diamond provided update at NCB workshop.  13/06/2017 - \$40K received from WEL Energy Trust.
6	Te Mana o Te Rangi Reserve development	The beautification of the old dump site to enable recreational enjoyment and to comply with the landfill aftercare management plan.	SD	16 March 2017	Board have been through consultation and will put project forward as LTP item.
7	The Point – photo frame	The Youth Action Group is investigating the opportunity to erect a giant photo frame at The Point.	S&S	9 May 2017	Embrace the Future (ETF) have made contact with WDC lwi Liaison to ensure that ETF are not crossing any cultural and sacred boundaries. Are awaiting response. ETF have approved initial design for community consultation and have engaged with Community Development Coordinator to initiate the Placemaking process for this.

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Project		Action required	Refer to	Up- dated	Action
					9/05/2017 — Youth Action Group advise the project is on hold until further notice.  13/06/2017 - The Community Board continue to support and encourage the Youth Group to move this forward.
8	House on the poles/drums on 7 Uenuku St, this is a historic issue.	For record purposes. NCB1709/04	CS/S&S	Sept 2017	We had hoped to deal with the matter in connection with other unrelated issues to be resolved in respect of the property. However, this option is no longer available, and we are now considering other avenues as to how to deal with the building.  Nothing else can be done, keeping it in the register for information only.

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# Open Meeting

**To** Community Boards

From | Gavin Ion

Chief Executive

Date | 23 November 2017

**Chief Executive Approved** | Y

**ECM #** | GOV0508

**Report Title** | Code of Conduct

#### I. EXECUTIVE SUMMARY

The following report was deferred from the August meeting.

To provide an updated draft code of conduct for adoption by Community Boards. This updated code was recently adopted by Council.

#### 2. RECOMMENDATION

**THAT** the report from the Chief Executive be received;

AND THAT the updated Code of Conduct attached be adopted by the Community Board.

# 3. BACKGROUND

The Local Government Act 2002 (Schedule 7 clause 15) requires all Councils to put a Code of Conduct in place. This Council has consistently done so since 2002. A copy of an updated Code of Conduct is attached. This was recently adopted by Council and Community Boards are being asked to replace their existing Code of Conduct with this version.

# 4. DISCUSSION AND ANALYSIS OF OPTIONS

#### 4.1 DISCUSSION

The Code of Conduct sets out what is expected of elected members and how they should behave in Council situations. There is an expectation that elected members will behave with dignity and respect towards staff, the public, other elected members and other interested parties.

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The existing Community Board Code of Conduct was put in place at the commencement of the Council term and is binding on the Community Board and its successors. In general terms, the Code of Conduct was based on a standard originally developed by Local Government New Zealand, and is largely common sense.

A review of the Code of Conduct has been undertaken based on a new template from Local Government New Zealand. The latest version is easier to read, more modern and generally seems to cover concerns that have been raised about the previous version. In practice, the Code of Conduct may only be amended if there is a 75% majority of the Board supporting the changes.

# 4.2 OPTIONS

The existing Code of Conduct is valid and could continue. Alternatively, the Board could decide to approve the attached updated version. A third option is for the Board not to have a Code of Conduct at all.

# 5. Consideration

#### 5.1 FINANCIAL

There would be a direct cost associated with the appointment of independent investigators as proposed by the updated version of the Code of Conduct. This would however be in place of time and resources used by staff and elected members.

# 5.2 LEGAL

Council is required to have a Code of Conduct in place as a requirement of the Local Government Act.

# 5.3 STRATEGY, PLANS, POLICY AND PARTNERSHIP ALIGNMENT

The Code of Conduct deals with how elected members behave and affect others. The Code provides a series of guidelines and procedures to protect affected parties.

# 5.4 ASSESSMENT OF SIGNIFICANCE AND ENGAGEMENT POLICY AND OF EXTERNAL STAKEHOLDERS

(Ascertain if the Significance & Engagement Policy is triggered or not and specify the level/s of engagement that will be required as per the table below (refer to the Policy for more detail and an explanation of each level of engagement):

Highest levels of engagement	Inform	Consult	Involve ✓	Collaborate	Empower
Tick the appropriate box/boxes and specify what it involves by providing a brief explanation of the tools which will be used to engage (refer	The Code of discussion the community or	Conduct gove by have on all materials.	rns the behavio	sideration of best p ur of elected me is no direct link to well-beings.	mbers and the

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to the project	There are no specific Tangata Whenua issues associated with the establishment
engagement plan if applicable).	of a code of conduct.

State below which external stakeholders have been or will be engaged with:

Planned	In Progress	Complete	
		✓	Internal
	✓		Community Boards/Community Committees
			Waikato-Tainui/Local iwi
			Households
			Business
			Other Please Specify

# 6. CONCLUSION

The Code of Conduct is considered best practice for community boards and it is proposed to moderise it based on the Local Government New Zealand template released late last year.

The Code of Conduct can only be changed by a vote of more than 75% of the members present.

# 7. ATTACHMENTS

Code of Conduct

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# Waikato District Council DRAFT Code of Conduct

Adopted on the ......

# I. Introduction

The code of Conduct (the Code) sets out the standards of behavior expected from elected members ("members") in the exercise of their duties. Its purpose is to:

- enhance the effectiveness of the local authority and the provision of good local government for the community and district;
- promote effective decision-making and community engagement;
- enhance the credibility and accountability of the local authority to its communities;
   and
- develop a culture of mutual trust, respect and tolerance between the members of the local authority and between the members and management.

This purpose is given effect through the values, roles, responsibilities and specific behaviors agreed in the code.

# 2. Scope

The Code has been adopted in accordance with clause 15(1) of Schedule 7 of the Local Government Act 2002 (LGA 2002) and applies to all members, including the members of any community committees as well as the members of any community boards that have agreed to adopt it. The Code is designed to deal with the behaviour of members towards:

- each other:
- the chief executive and staff:
- the media; and
- the general public.

It is also concerned with the disclosure of information that members receive in their capacity as elected members and information which impacts on the ability of the local authority to give effect to its statutory responsibilities.

The code can only be amended (or substituted by a replacement Code) by a vote of at least 75 per cent of members present at a meeting when amendment to the Code is being considered. The Code should be read in conjunction with the council's Standing Orders.

# 3. Values

The Code is designed to give effect to the following values:

- Public interest: members will serve the best interests of the people within their community and district and discharge their duties conscientiously, to the best of their ability.
- 2. **Public trust:** members, in order to foster community confidence and trust in their Council, will work together constructively and uphold the values of honesty, integrity, accountability and transparency.
- 3. **Ethical behaviour**: members will not place themselves in situations where their honesty and integrity may be questioned, will not behave improperly and will avoid the appearance of any such behaviour.
- 4. **Objectivity:** members will make decisions on merit; including appointments, awarding contracts, and recommending individuals for rewards or benefits.
- 5. **Respect for others**: will treat people, including other members, with respect and courtesy, regardless of their race, age, religion, gender, sexual orientation, or disability. Members will respect the impartiality and integrity of officials.
- 6. **Duty to uphold the law:** members will comply with all legislative requirements applying to their role, abide by the Code of Conduct, and act in accordance with the trust placed in them by the public.
- 7. **Equitable contribution:** members will take all reasonable steps to ensure they fulfil the duties and responsibilities of office, including attending meetings and workshops, preparing for meetings, attending civic events, and participating in relevant training seminars.
- 8. **Leadership:** members will actively promote and support these principles and ensure they are reflected in the way in which the Council operates, including a regular review and assessment of the Council's collective performance.

These values complement, and work in conjunction with, the principles of s14 of the LGA 2002 and the governance principles of s39 of the LGA 2002.

# 4. Role and responsibilities

Good governance requires clarity of roles and respect between those charged with responsibility for the leadership of the council and those responsible for advice and the implementation of council decisions. The key roles are:

#### 4.1 Members

The role of the governing body includes:

- representing the interests of the people of the community and district;
- developing and adopting plans, policies and budgets;
- monitoring the performance of the council against stated goals and objectives set out in its long term plan;
- providing prudent stewardship of the council's resources;
- employing and monitoring the performance of the chief executive; and
- ensuring the council fulfils its responsibilities to be a 'good employer' and meets the requirements of the Health and Safety at Work Act 2015.

#### 4.2 Chief executive

The role of the chief executive includes:

- implementing the decisions of the council;
- ensuring that all responsibilities delegated to the chief executive are properly performed or exercised;
- ensuring the effective and efficient management of the activities of the local authority;
- maintaining systems to enable effective planning and accurate reporting of the financial and service performance of the local authority;
- providing leadership for the staff of the council; and
- employing staff on behalf of the council (including negotiation of the terms of employment for those staff).

Under s42 of the LGA 2002 the chief executive is the only person *directly* employed by the council itself. All concerns about the performance of an individual member of staff must, in the first instance, be referred to the chief executive.

# 5. Relationships

This section of the Code sets out agreed standards of behaviour between members; members and staff; and members and the public.

# 5.1 Relationships between members

Given the importance of relationships to the effective performance of the council, members will conduct their dealings with each other in a manner that:

- maintains public confidence;
- is open and honest;
- is courteous;
- is focused on issues rather than personalities;
- avoids abuse of meeting procedures, such as a pattern of unnecessary notices of motion and/or repetitious points of order; and
- avoids aggressive, offensive or abusive conduct, including the use of disrespectful or malicious language.

Any failure by members to act in the manner described in this clause represents a breach of the code.

Please note that nothing in this section of the Code is intended to limit robust debate within the council as long as it is conducted in a respectful and insightful manner.

# 5.2 Relationships with staff

An important element of good governance involves the relationship between the council and its chief executive. Members will respect arrangements put in place to facilitate this relationship, and:

- raise any concerns about employees, officers or contracted officials with the chief executive;
- raise any concerns about the performance or behaviour of the chief executive with the mayor or the chairperson of the chief executive performance review subcommittee (or its successors);
- make themselves aware of the obligations that the council and the chief executive
  have as employers and observe those requirements at all times, such as the duty to
  be a good employer;
- treat all employees with courtesy and respect and avoid publicly criticising any employee;
- observe any protocols put in place by the chief executive concerning contact between members and employees;
- avoid doing anything which might compromise, or could be seen as compromising, the impartiality of an employee;
- avoid any act or decision which might put staff at risk from a health and safety perspective.

Any failure by members to act in the manner described above represents a breach of the code.

**Please note**: Elected members should be aware that failure to observe this portion of the Code may compromise the council's obligations to be a good employer and consequently expose the council to civil litigation or affect the risk assessment of council's management and governance control processes undertaken as part of the council's audit.

# 5.3 Relationship with the public

Given that the performance of the council requires the trust and respect of individual citizens, members will:

- interact with members of the public in a fair, respectful, equitable and honest manner;
- be available to listen and respond openly and honestly to community concerns;
- consider all points of view or interests when participating in debate and making decisions;
- treat members of the public in a courteous manner; and
- act in a way that upholds the reputation of the local authority;
- avoid any act or decision which might put members of the public and community at risk because of zero harm.

Any failure by members to act in the manner described above represents a breach of the code.

#### 6. Contact with the media

The media play an important part in the operation and efficacy of local democracy. In order to fulfil this role the media needs access to accurate and timely information about the affairs of council.

From time to time individual members will be approached to comment on a particular issue either on behalf of the council, or as an elected member in their own right. When responding to requests for comment members must be mindful that operational questions should be referred to the chief executive and policy-related questions referred to the mayor, or the member with the appropriate delegated authority.

When speaking to the media more generally members will abide by the following provisions:

#### 6.1 Media contact on behalf of the council

- the mayor is the first point of contact for an official view on any issue, unless
  delegations state otherwise. Where the mayor is absent, requests for comment
  will be referred to the deputy mayor or relevant committee chairperson or
  portfolio holder;
- the mayor may refer any matter to the relevant committee chairperson or to the chief executive for their comment; and
- no other member may comment on behalf of the council without having first obtained the approval of the mayor.

#### 6.2 Media comment on a member's own behalf

Elected members are free to express a personal view in the media, at any time, provided the following rules are observed:

- media comments must not state or imply that they represent the views of the council;
- media comments which are contrary to a council decision or policy must clearly state that they do not represent the views of the majority of members;
- media comments must observe the other requirements of the Code; for example, comments should not disclose confidential information, criticise, or compromise the impartiality or integrity of staff or other members; and
- media comments must not be misleading and should be accurate within the bounds of reasonableness.

Any failure by members to meet the standards set out above represents a breach of the code.

#### 7. Information

Access to information is critical to the effective performance of a local authority and the level of public trust felt by the public.

# 7.1 Confidential information

In the course of their duties members will occasionally receive information that is confidential. This will generally be information that is either commercially sensitive or is personal to a particular individual or organisation. Accordingly, members agree not to use or disclose confidential information for any purpose other than the purpose for which the information was supplied to the member.

# 7.2 Information received in capacity as an elected member

Members will disclose to other members and, where appropriate the chief executive, any information received in their capacity as a member that concerns the council's ability to give effect to its responsibilities.

Members who are offered information on the condition that it remains confidential will honour that duty and responsibility.

Any failure by members to act in the manner described above represents a breach of the code.

**Please note**: failure to observe these provisions may impede the performance of the council by inhibiting information flows and undermining public confidence. It may also expose the council to prosecution under the Privacy Act and/or civil litigation.

# 8. Conflicts of Interest

Elected members will maintain a clear separation between their personal interests and their duties as elected members in order to ensure that they are free from bias (whether real or perceived). Members therefore must familiarise themselves with the provisions of the Local Authorities (Members' Interests) Act 1968 (LAMIA).

Members will not participate in any council discussion or vote on any matter in which they have a pecuniary interest, other than an interest in common with the general public. This rule also applies where the member's spouse contracts with the authority or has a pecuniary interest. Members shall make a declaration of interest as soon as practicable after becoming aware of any such interests.

If a member is in any doubt as to whether or not a particular course of action (including a decision to take no action) raises a conflict of interest, then the member should seek guidance from the chief executive *immediately*. Members may also contact the Office of the Auditor General for guidance as to whether they have a pecuniary interest, and if so, may seek an exemption to allow that member to participate or vote on a particular issue in which they may have a pecuniary interest. The latter must be done before the discussion or vote.

**Please note:** Failure to observe the requirements of the LAMIA could potentially invalidate the decision made, or the action taken, by the council. Failure to observe these requirements could also leave the elected member open to prosecution (see Appendix A). In the event of a conviction, elected members can be ousted from office.

# 9. Register of Interests

Members shall annually make a declaration of interest. These declarations are recorded in a Register of Interests maintained by the council. The declaration must include information on the nature and extent of any interest, including:

- any employment, trade or profession carried on by the member or the members' spouse for profit or gain;
- b) any company, trust, partnership etc for which the member or their spouse is a director, partner or trustee;
- c) the address of any land in which the member has a beneficial interest within the jurisdiction of the local authority; and
- d) the address of any land owned by the local authority in which the member or their spouse is:
  - a tenant; or
  - the land is tenanted by a firm in which the member or spouse is a partner, a company of which the member or spouse is a director, or a trust of which the member or spouse is a trustee:
- e) any other matters which the public might reasonably regard as likely to influence the member's actions during the course of their duties as a member (if the member is in any doubt on this, the member should seek guidance from the chief executive)

**Please note**: Where a member's circumstances change they must ensure that the Register of Interests is updated as soon as practicable.

#### 10. Ethical behaviour

Members will seek to promote the highest standards of ethical conduct. Accordingly members will:

- claim only for legitimate expenses as determined by the Remuneration Authority and any lawful policy of the council developed in accordance with that determination;
- not influence, or attempt to influence, any council employee, officer or member in order to benefit their own, or families personal or business interests;
- only use the Council resources (such as facilities, staff, equipment and supplies) in the course of their duties and not in connection with any election campaign or personal interests; and

 not solicit, demand, or request any gift, reward or benefit by virtue of their position and notify the chief executive if any such gifts are accepted. Where a gift to the value of \$100 or more is accepted by a member, that member must immediately disclose this to the chief executive for inclusion in the publicly available register of interests.

Any failure by members to comply with the provisions set out in this section represents a breach of the code.

# 10.1 Undischarged bankrupt

In accordance with clause 15(5) of Schedule 7 (LGA 2002) any member who is an "undischarged bankrupt" will notify the chief executive prior to the inaugural meeting or as soon as practicable after being declared bankrupt. The member will also provide the chief executive with a brief explanatory statement of the circumstances surrounding the member's adjudication and the likely outcome of the bankruptcy.

# 11. Creating a supportive and inclusive environment

In accordance with the purpose of the Code, members agree to take all reasonable steps in order to participate in activities scheduled to promote a culture of mutual trust, respect and tolerance. These include:

- Attending post-election induction programmes organised by the council for the purpose of facilitating agreement on the council's vision, goals and objectives and the manner and operating style by which members will work.
- Taking part in any assessment of the Council's overall performance and operating style during the triennium.<sup>1</sup>
- Taking all reasonable steps to ensure they possess the skills and knowledge to
  effectively fulfill their Declaration of Office and contribute to the good governance
  of the city, district or region.

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<sup>&</sup>lt;sup>1</sup> A self assessment template is provided in the Guidance to the code.

# 12. Breaches of the Code

Members must comply with the provisions of the code (LGA 2002, schedule 7, s15(4)). Any member, or the chief executive, who believes that the Code has been breached by the behaviour of a member, may make a complaint to that effect. All complaints will be considered in a manner that is consistent with the following principles.

# 12.1 Principles:

The following principles will guide any processes for investigating and determining whether or not a breach under the code has occurred:

- that the approach for investigating and assessing a complaint will be proportionate to the apparent seriousness of the breach complained about;
- that the roles of complaint, investigation, advice and decision-making will be kept separate as appropriate to the nature and complexity of the alleged breach; and
- that the concepts of natural justice and fairness will apply in the determination of any complaints made under the Code. This requires, conditional on the nature of an alleged breach, that affected parties:
  - o have a right to know that an investigation process is underway;
  - o are given due notice and are provided with an opportunity to be heard;
  - o have a right to seek appropriate advice and be represented; and
  - have their privacy respected.

# 12.2 Complaints

All complaints made under the code must be made in writing and forwarded to the chief executive. On receipt of a complaint the chief executive must forward that complaint to an independent investigator for a preliminary assessment to determine whether the issue is sufficiently serious to warrant a full investigation.<sup>2</sup>

Only elected members and the chief executive may make a complaint under the code.

#### 12.3 Investigation, advice and decision

The process, following receipt of a complaint, will follow the steps outlined in Appendix B.

# 12.4 Materiality

An alleged breach under the code is material if, in the opinion of the independent investigator, it would, if proven, bring a member or the council into disrepute or, if not addressed; reflect adversely on another member of the council.

<sup>&</sup>lt;sup>2</sup> On behalf of the Council the Chief Executive will, shortly after the start of a triennium, prepare, in consultation with the Mayor, a list of investigators for this purpose of undertaking a preliminary assessment.

# 13. Penalties and actions

Where a complaint is determined to be material and referred to the council the nature of any penalty or action will depend on the seriousness of the breach.

#### 13.1 Material breaches

In the case of material breaches of the code the council may require one of the following:

- I. a letter of censure to the member;
- 2. a request (made either privately or publicly) for an apology;
- 3. a vote of no confidence in the member;
- 4. removal of certain council-funded privileges (such as attendance at conferences);
- 5. restricted entry to council offices, such as no access to staff areas (where restrictions may not previously have existed);
- 6. limitation on any dealings with council staff so that they are confined to the chief executive only;
- 7. suspension from committees or other bodies; or
- 8. an invitation for the member to consider resigning from the council.

A council or committee may decide that a penalty will not be imposed where a respondent agrees to one or more of the following:

- attend a relevant training course; and/or
- work with a mentor for a period of time; and/or
- participate in voluntary mediation (if the complaint involves a conflict between two members); and/or
- tender an unreserved apology.

The process is based on the presumption that the outcome of a complaints process will be made public unless there are grounds, such as those set out in the Local Government Official Information and Meetings Act 1987 (LGOIMA), for not doing so.

# 13.2 Statutory breaches

In cases where a breach of the Code is found to involve regulatory or legislative requirements, the complaint will be referred to the relevant agency. For example:

- breaches relating to members' interests (where members may be liable for prosecution by the Auditor-General under the LAMIA);
- breaches which result in the council suffering financial loss or damage (where the Auditor-General may make a report on the loss or damage under s44 LGA 2002 which may result in the member having to make good the loss or damage); or

• breaches relating to the commission of a criminal offence which will be referred to the Police (which may leave the elected member liable for criminal prosecution).

# 14. Review

Once adopted, a Code of Conduct continues in force until amended by the council. The Code can be amended at any time but cannot be revoked unless the council replaces it with another Code. Once adopted, amendments to the Code require a resolution supported by 75 per cent of the members of the council present at a council meeting where the amendment is considered.

Council may formally review the Code as soon as practicable after the beginning of each triennium. The results of that review will be considered by the council in regard to potential changes for improving the Code.

# Appendix A: Legislation bearing on the role and conduct of elected members

This is a summary of the legislative requirements that have some bearing on the duties and conduct of elected members. The full statutes can be found at www.legislation.govt.nz.

# The Local Authorities (Members' Interests) Act 1968

The Local Authorities (Members' Interests) Act 1968 (LAMIA) provides rules about members discussing and voting on matters in which they have a pecuniary interest and about contracts between members and the council.

A pecuniary interest is likely to exist if a matter under consideration could reasonably give rise to an expectation of a gain or loss of money for a member personally (or for their spouse or a company in which they have an interest). In relation to pecuniary interests the LAMIA applies to both contracting and participating in decision-making processes.

With regard to pecuniary or financial interests a person is deemed to be "concerned or interested" in a contract or interested "directly or indirectly" in a decision when:

- a person, or spouse or partner, is "concerned or interested" in the contract or where they have a pecuniary interest in the decision; or
- a person, or their spouse or partner, is involved in a company that is "concerned or interested" in the contract or where the company has a pecuniary interest in the decision.

There can also be additional situations where a person is potentially "concerned or interested" in a contract or have a pecuniary interest in a decision, such as where a contract is between an elected members' family trust and the council.

# Determining whether a pecuniary interest exists

Elected members are often faced with the question of whether or not they have a pecuniary interest in a decision and if so whether they should participate in discussion on that decision and vote. When determining if this is the case or not the following test is applied:

"...whether, if the matter were dealt with in a particular way, discussing or voting on that matter could reasonably give rise to an expectation of a gain or loss of money for the member concerned." (OAG, 2001)

In deciding whether you have a pecuniary interest, members should consider the following factors.

- What is the nature of the decision being made?
- Do I have a financial interest in that decision do I have a reasonable expectation of gain or loss of money by making that decision?
- Is my financial interest one that is in common with the public?
- Do any of the exceptions in the LAMIA apply to me?
- Could I apply to the Auditor-General for approval to participate?

Members may seek assistance from the mayor/chair or other person to determine if they should discuss or vote on an issue but ultimately it is their own judgment as to whether or not they have pecuniary interest in the decision. Any member who is uncertain as to whether they have a pecuniary interest is advised to seek legal advice. Where uncertainty exists members may adopt a least-risk approach which is to not participate in discussions or vote on any decisions.

Members who do have a pecuniary interest will declare the pecuniary interest to the meeting and not participate in the discussion or voting. The declaration and abstention needs to be recorded in the meeting minutes. (Further requirements are set out in the council's Standing Orders.)

# The contracting rule

A member is disqualified from office if he or she is "concerned or interested" in contracts with their council if the total payments made, or to be made, by or on behalf of the council exceed \$25,000 in any financial year. The \$25,000 limit includes GST. The limit relates to the value of all payments made for all contracts in which you are interested during the financial year. It does not apply separately to each contract, nor is it just the amount of the profit the contractor expects to make or the portion of the payments to be personally received by you.

The Auditor-General can give prior approval, and in limited cases, retrospective approval for contracts that would otherwise disqualify you under the Act. It is an offence under the Act for a person to act as a member of the council (or committee of the council) while disqualified.

#### Non-pecuniary conflicts of interest

In addition to the issue of pecuniary interests, rules and common law govern conflicts of interest more generally. These rules apply to non-pecuniary conflicts of interest, including common law rules about bias. In order to determine if bias exists or not members need to ask:

"Is there a real danger of bias on the part of the member of the decision-making body, in the sense that he or she might unfairly regard with favour (or disfavour) the case of a party to the issue under consideration?"

The question is not limited to actual bias, but relates to the appearance or possibility of bias reflecting the principle that justice should not only be done, but should be seen to be done. Whether or not members believe they are not biased is irrelevant.

Members should focus on the nature of the conflicting interest or relationship and the risk it could pose for the decision-making process. The most common risks of non-pecuniary bias are where:

- members' statements or conduct indicate that they have predetermined the decision before hearing all relevant information (that is, members have a "closed mind"); and
- members have a close relationship or involvement with an individual or organisation affected by the decision.

In determining whether or not they might be perceived as biased, members must also take into account the context and circumstance of the issue or question under consideration. For example, if a member has stood on a platform and been voted into office on the promise of implementing that platform then voters would have every expectation that the member would give effect to that promise, however he/she must still be seen to be open to considering new information (this may not apply to decisions made in quasi-judicial settings, such as an RMA hearing).

# **Local Government Official Information and Meetings Act 1987**

The Local Government Official Information and Meetings Act 1987 sets out a list of meetings procedures and requirements that apply to local authorities and local/community boards. Of particular importance for the roles and conduct of elected members is the fact that the chairperson has the responsibility to maintain order at meetings, but all elected members should accept a personal responsibility to maintain acceptable standards of address and debate. No elected member should:

- create a disturbance or a distraction while another councillor is speaking;
- be disrespectful when they refer to each other or other people; or
- use offensive language about the council, other members, any employee of the council or any member of the public.

See Standing Orders for more detail.

#### **Secret Commissions Act 1910**

Under this Act it is unlawful for an elected member (or officer) to advise anyone to enter into a contract with a third person and receive a gift or reward from that third person as a result, or to present false receipts to council.

If convicted of any offence under this Act a person can be imprisoned for up to two years, and/or fines up to \$1000. A conviction would therefore trigger the ouster provisions of the LGA 2002 and result in the removal of the member from office.

#### Crimes Act 1961

Under this Act it is unlawful for an elected member (or officer) to:

- accept or solicit for themselves (or anyone else) any gift or reward for acting or not acting in relation to the business of council; and
- use information gained in the course of their duties for their, or another persons, monetary gain or advantage.

These offences are punishable by a term of imprisonment not exceeding seven years. Elected members convicted of these offences will automatically cease to be members.

#### **Financial Markets Conduct Act 2013**

Financial Markets Conduct Act 2013 (previously the Securities Act 1978) essentially places elected members in the same position as company directors whenever council offers stock to the public. Elected members may be personally liable if investment documents such as a prospectus contain untrue statements and may be liable for criminal prosecution if the requirements of the Act are not met.

#### The Local Government Act 2002

The Local Government Act 2002 (LGA 2002) sets out the general powers of local government, its purpose and operating principles. Provisions directly relevant to the code include:

# Personal liability of members

Although having qualified privilege, elected members can be held personally accountable for losses incurred by a local authority where, following a report from the Auditor General under s44 LGA 2002, it is found that one of the following applies:

- a) money belonging to, or administered by, a local authority has been unlawfully expended; or
- b) an asset has been unlawfully sold or other wise disposed of by the local authority; or
- c) a liability has been unlawfully incurred by the local authority; or
- d) a local authority has intentionally or negligently failed to enforce the collection of money it is lawfully entitled to receive.

Members will not be personally liable where they can prove that the act or failure to act resulting in the loss occurred as a result of one of the following:

- a) without the member's knowledge;
- b) with the member's knowledge but against the member's protest made at or before the time when the loss occurred;
- c) contrary to the manner in which the member voted on the issue; and
- d) in circumstances where, although being a party to the act or failure to act, the member acted in good faith and relied on reports, statements, financial data, or other information from professional or expert advisers, namely staff or external experts on the matters.

In certain situation members will also be responsible for paying the costs of proceedings (s47 LGA 2002).

# Appendix B: Process for the determination and investigation of complaints

# Step 1: Chief executive receives complaint

On receipt of a complaint under the code the chief executive will refer the complaint to an investigator selected from a panel agreed at the start of the triennium. The chief executive will also:

- inform the complainant that the complaint has been referred to the independent investigator and the name of the investigator, and refer them to the process for dealing with complaints as set out in the Code; and
- inform the respondent that a complaint has been made against them, the name of the investigator and refer them to the process for dealing with complaints as set out in the Code.

# Step 2: Investigator makes preliminary assessment

On receipt of a complaint the investigator will assess whether:

- 1. the complaint is frivolous or without substance and should be dismissed;
- 2. the complaint is outside the scope of the Code and should be redirected to another agency or process;
- 3. the complaint is non-material; and
- 4. the complaint is material and a full investigation is required.

In making the assessment the investigator may make whatever initial inquiry is necessary to determine the appropriate course of action. The investigator has full discretion to dismiss any complaint which, in their view, fails to meet the test of materiality.

On receiving the investigator's preliminary assessment the chief executive will:

- I. where an investigator determines that a complaint is frivolous or without substance, inform the complainant and respondent directly and inform other elected members (if there are no grounds for confidentiality) of the investigator's decision;
- 2. in cases where the investigator finds that the complaint involves a potential legislative breach and outside the scope of the Code, forward the complaint to the relevant agency and inform both the complainant and respondent of the action.

# Step 3: Actions where a breach is found to be non-material

If the subject of a complaint is found to be non-material the investigator will inform the chief executive and, if they choose, recommend a course of action appropriate to the breach, such as;

- that the respondent seek guidance from the Mayor;
- that the respondent attend appropriate courses or programmes to increase their knowledge and understanding of the matters leading to the complaint.

The chief executive will advise both the complainant and the respondent of the investigator's decision and any recommendations, neither of which are open to challenge. Any recommendations made in response to a non-material breach are non-binding on the respondent and the council.

# Step 4: Actions where a breach is found to be material

If the subject of a complaint is found to be material the investigator will inform the chief executive, who will inform the complainant and respondent. The investigator will then prepare a report for the council on the seriousness of the breach.

In preparing that report the investigator may:

- consult with the complainant, respondent and any affected parties;
- undertake a hearing with relevant parties; and/or
- refer to any relevant documents or information.

On receipt of the investigator's report the chief executive will prepare a report for the council, which will meet to consider the findings and determine whether or not a penalty, or some other form of action, will be imposed. The chief executive's report will include the full report prepared by the investigator.

#### Step 5: Process for considering the investigator's report

Depending upon the nature of the complaint and alleged breach the investigator's report may be considered by the full council, excluding the complainant, respondent and any other 'interested' members.

The council will consider the chief executive's report in the public excluded section of the meeting, to protect the privacy of the individuals involved.

Before making any decision in respect of the investigator's report the council will give the member against whom the complaint has been made an opportunity to appear and speak in their own defense. Members with an interest in the proceedings, including the complainant and the respondent, may not take part in these proceedings.

The form of penalty that might be applied will depend on the nature of the breach and may include actions set out in clause 13.1 of the Code.