

Planning | Surveying | Engineering | Environmental

Integrated Transportation Assessment

Quigley Family Trust
233 Wilton Collieries Road, Glen Massey

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TABLE OF CONTENTS

1	Int	troduction	1
2	Sit	e Location	2
3	Exi	isting Road Network	3
	3.1	Physical Environment	3
	3.2	Traffic Volumes	7
	3.3	Road Safety	7
4	Su	stainable Travel Modes	7
	4.1	Walking and Cycling	7
	4.2	Public Transport	7
5	Со	ommitted Environmental Changes	8
6	De	evelopment Proposals	8
7	Tra	affic Effects	9
8	Ac	ccess	10
9	Pa	rking Effects	11
10	Pla	anning Framework	12
	10.1	Proposed District Plan	12
11	Со	onclusions and Recommendations	17
TA	BLE	OF TABLES	
Та	ble 1:	Proposed District Plan Compliance	12
Та	ble 2:	Proposed District Plan Transportation Objectives/Polices Assessment	15
T/	BLE	OF FIGURES	
Fig	ure 1	: Site Location	2
Fig	ure 2	: Typical Cross Section of Wilton Collieries Road (Site frontage looking north)	3

Quigley Family Trust | Integrated Transportation Assessment | 233 Wilton Collieries Road, Glen Massey

Figure 3: Narrow Road Section at 127 Wilton Collieries Road	4
Figure 4: Signs of Benching	5
Figure 5: Areas Requiring Benching	6
Figure 6: Previously Consented Subdivision Layout and Access Locations	9

1 Introduction

- 1.1.1 CKL has been engaged by the Quigley Family Trust to assess the effects of a proposed change to the zoning in the Waikato Proposed District Plan for 233 Wilton Collieries Road, Glen Massey known legally as Lot 20 DP 431591. A consent was granted for an 18-lot residential subdivision of the site in 2007. It is understood that, of those 18, only two lots were created on the basis of this consent, however consent lapsed before completion of the project.
- 1.1.2 The site is in included within the Rural zone within both the Operative District Plan and the notified version of the Proposed District Plan (PDP). It is proposed to rezone the site to a Country Living Zone to reflect the activity anticipated by the previous residential subdivision consent.
- 1.1.3 In summary, given the effects of the proposed rezoning to Country Living are similar to what has been previously been assessed and accepted by Council through the previous subdivision consent and no significant changes to the roading environment have occurred, the previously assessed effects and mitigations remain appropriate. Subject to those mitigations being in place, there is no traffic or transportation reason why the proposed rezoning cannot be adopted.

2 Site Location

2.1.1 The site is located at 233 Wilton Collieries Road south of Glen Massey as highlighted in red in Figure 1. The site and the surrounding area is rural in nature. It covers approximately 29ha and is irregular in shape.



Figure 1: Site Location

3 Existing Road Network

3.1 Physical Environment

- 3.1.1 Wilton Collieries Road is a no-exit road that branches off from Waingaro Road in Glen Massey to the north of the site. From Glen Massey, Wilton Collieries Road is sealed up to 118 Wilton Collieries Road, which is approximately 2km north of the site. It is generally around 5m 6m wide. The posted speed limit is 100km/h however the unsealed nature of the road means that the operating environment is assessed as being 30km/h 40km/h. A new gravel surface has recently been applied.
- 3.1.2 Figure 2 shows the typical cross section along Wilton Collieries Road. This photo is taken approximately halfway along the site frontage.



Figure 2: Typical Cross Section of Wilton Collieries Road (Site frontage looking north)

3.1.3 Figure 3 shows a narrow section of Wilton Collieries Road at number 127. Full visibility is available along this section which is approximately 30m long and has a useable surface 3.8m wide. Driveways on either side of the road are able to be used as informal passing bays.



Figure 3: Narrow Road Section at 127 Wilton Collieries Road

- 3.1.4 As part of the previous resource consent granted for the subdivision of the site, benching was required in two locations on Wilton Collieries Road in the vicinity of the site. Benching is a type of excavation consisting of a series of horizontal steps with steep sloping surfaces between them, as shown in Figure 4. While the subdivision consent lapsed, the required benching was undertaken. The two curves that required benching can be seen on Figure 5.
- 3.1.5 In addition, widening of the road was required to maintain a 6m carriageway with their being acceptance by Waikato District Council ¹that in some areas, there would be narrower sections due to physical constraints. Other roading conditions such as vehicle crossings as indicated on the approved plan must be constructed in accordance with WDC Plan No. TSG-EI to the satisfaction of Council.

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¹ Consent Condition RC10 Advisory Note A

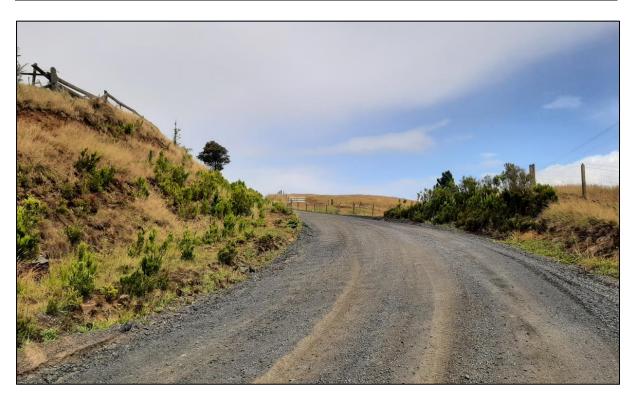


Figure 4: Signs of Benching

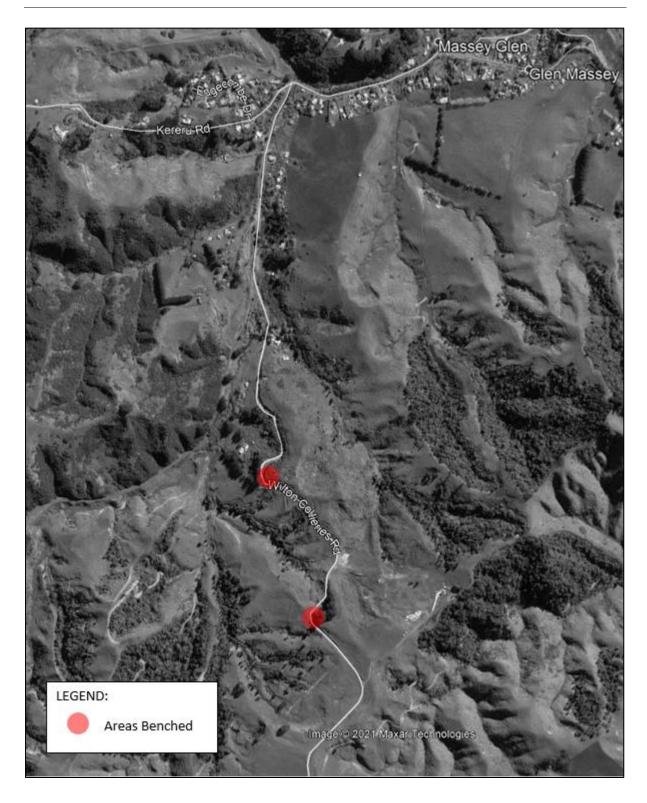


Figure 5: Areas Requiring Benching

3.2 Traffic Volumes

3.2.1 The latest traffic volumes on Wilton Collieries Road have been sourced from the MobileRoads database. This section of Wilton Collieries Road has an estimated 75 vehicles per day (vpd). The peak hour volumes are typically 10% of the daily volumes which is approximately 8 vehicles per hour (vph).

3.3 Road Safety

- 3.3.1 A search was made of the Waka Kotahi NZTA Crash Analysis System for all crashes that had been reported along the length of Wilton Collieries Road in the last five-year period.
- 3.3.2 No crashes have been reported in the last five-year period along Wilton Collieries Road. This is to be expected given the very low traffic volumes using Wilton Collieries Road. The vertical and horizontal alignment of the road is such that visibility is constrained compared to the requirements for the posted speed limit. However, the minimum sight distance for a local road with an operating speed of 40km/h is 40m. Given the assessed speed environment and unsealed nature of the carriageway, forward visibility is generally considered to be in keeping with expectations.

4 Sustainable Travel Modes

4.1 Walking and Cycling

4.1.1 Currently there are no specific provisions for pedestrians and cyclists in the area around the proposed site. Pedestrians and cyclists would be expected to share the road with other vehicles or use the berm which is typical of a rural environment.

4.2 Public Transport

4.2.1 Currently there are no provisions for public transport within 600m of the site. Only school buses currently service the Glen Massey area. The nearest school bus stop is on Waingaro Road.

5 Committed Environmental Changes

5.1.1 No future projects are known to be committed or planned in the vicinity of the site that would affect the transportation environment in the Glen Massey area.

6 Development Proposals

- 6.1.1 It is proposed to rezone the site at 233 Wilton Collieries Road in Glen Massey from the Rural Zone to Country Living Zone. In order to consider the potential effects of the proposed rezoning, the previously consented subdivision layout has been used as a baseline. This is shown in Figure 6 below with the previously consented access locations shown in blue.
- 6.1.2 The previous consent required benching for two corners as previously mentioned and also for the road to be upgraded to a 6m width. However, subsequent discussions with council which can be found in consent condition RC10 advisory note A, have resulted in a 5m road width being acceptable if site constraints are present. Some sections of Wilton Collieries Road have some sections that are less than 5m in width, but based on on-site observations, adequate visibility available, passing opportunities, and the low traffic volumes expected, the current road width is assessed as being sufficient for the proposed plan change.

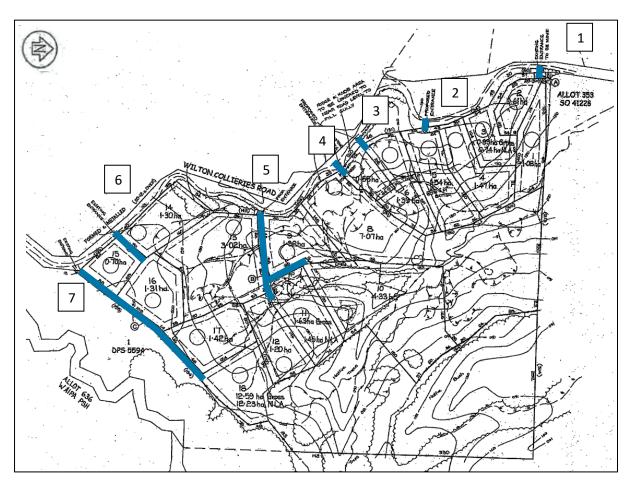


Figure 6: Previously Consented Subdivision Layout and Access Locations

- 6.1.3 Previously, a total of seven vehicle crossings were consented to serve the site and it would be reasonable to anticipate a similar level of vehicle crossing provision to Wilton Collieries Road in future, with each crossing providing access to one to five lots.
- 6.1.4 The future design of each lot would be determined as part of future subdivision applications. Given that the lots are expected to all be at least 0.5ha, it is likely that each lot will be able to provide sufficient on-site parking to accommodate the expected parking demands.

7 Traffic Effects

7.1.1 The number of trips expected to be generated by the proposed Country Living Zone has been derived from Waka Kotahi NZTA Research Report 453 *Trips and Parking Related to Land Use* (RR453). The 85th percentile rate provided for residential dwellings in a rural setting is 1.4 trips per unit in the peak hour and 10.1 trips per unit over the course of the day. Therefore, the

estimated 18 dwellings would be expected to generate some 25vph in the peak hour and 182vpd.

- 7.1.2 Wilton Collieries Road is reported as carrying an average of approximately 8vph and 75vpd. The additional traffic expected to be generated by the site is likely to increase hourly volumes to approximately 30vph to 40vph and daily volumes to 250-260vpd. The Waka Kotahi NZTA One Network Road Classification (ONRC) document states that a road serving less than 250 population would be classified as an access road which is the lowest classification in this hierarchy. Similarly, the Code of Practice for Temporary Traffic Management (CoPTTM) states that a low volume road is one that carries less than 500vpd. With the proposed rezoning, traffic volumes are likely to still be well below 500vpd and therefore the nature of the road and its function is unlikely to change. As such it is considered to be of an appropriate form to accommodate the assessed future traffic demands.
- 7.1.3 It is assessed that the surrounding road network is able to safely and efficiently accommodate the traffic volumes associated with the proposed rezoning.

8 Access

- 8.1.1 It is anticipated that a number of vehicle crossings would be required to access a potential 18-lot subdivision, ensuring that all lots have access to a public road. These previously consented crossings are identified in Figure 6 . All accesses are expected to be privately owned, and no public roads are anticipated within the new Country Living Zone.
- 8.1.2 The PDP states that for vehicle accesses in the Rural or Country Living zone, that an access serving 1 to 3 lots should have a 6m width while an access serving 4 to 8 lots should have a 10m width. The previously consented access widths are compliant with the PDP standards and are therefore considered to be appropriate for the proposed rezoning and any potential future subdivision.
- 8.1.3 Visibility from each vehicle crossing has been measured in accordance with the Proposed District Plan. The operating speed environment is considered to be 30km/h 40km/h given the unsealed nature of the road. The lowest operating speed within the District Plan standard is 40km/h and this will be adopted for the visibility assessment. For vehicle crossings with less than 40 vehicle movements per day, at least 40m visibility is required. For vehicle crossings in rural areas with more than 40 vehicle movements per day, this increases to 70m.

- 8.1.4 Of the previously consented vehicle crossings, only one would be expected to generate more than 40 vehicle movements per day. Therefore, visibility for this access is required to be at least 70m while 40m is the standard for the other vehicle crossings. All of the previously consented vehicle crossings satisfy the visibility requirements of the District Plan.
- 8.1.5 The PDP requires at least 30m separation from vehicle crossings to nearby intersections. No intersections are within 500m of the site and this requirement can be readily satisfied in the design of any future subdivision within the proposed Country Living zone.
- 8.1.6 The PDP also requires at least 15m between vehicle crossings however this does not include vehicle crossings on the opposite side of the road. All of the previously consented vehicle crossings to the site are at least 50m apart and no vehicle crossings to other sites on the same side of the road are within 50m. There is one vehicle crossing opposite the site located between vehicle crossings 2 and 3. This is located over 50m from both vehicle crossings and therefore a potential future subdivision is able to satisfy the separation criteria of the PDP.
- 8.1.7 Benching was previously required for two curves on Wilton Collieries Road as part of the consent conditions as shown previously in Figure 5. However, this has already been completed.
- 8.1.8 Widening the road to 6m was also part of the previous consent conditions, with 5m being acceptable if site constraints are present. No further mitigation measures were required as part of the previously granted consent for the subdivision.
- 8.1.9 The narrow section in Figure 3 will have low volumes of traffic and tidal patterns therefore unlikely for opposing vehicles i.e. most people would exit site in the morning with few inbound movements and vice versa in the evening. This section also has adequate visibility along the 30m length and driveways can be used as informal passing bays if necessary.
- 8.1.10 Overall, it is assessed that a potential future subdivision can comply with the relevant standard of the PDP.

9 Parking Effects

9.1.1 The notified version of the PDP states that only two car parks are required for dwellings with two or more bedrooms. Given the scale of lots expected within the Country Living zone, there is no reason to expect that they will not be able to comply with the PDP parking requirements.

10 Planning Framework

10.1 Proposed District Plan

10.1.1 Table 1 below summarises the expected effects of a future subdivision (based on that previously consented) against the transportation criteria from Section 14.12 of the notified version of the Proposed District Plan.

Table 1: Proposed District Plan Compliance

Rule	Requirement	Proposed	Compliance	
14.12.1.1 Vehicle Access for All Activities				
1a	The site has a vehicle access to a formed road	All sites will have access to a	Compliance	
	that is maintained by a road controlling	formed public road	achievable	
1b	authority The site has a vehicle access that is constructed	Vehicle crossings expected to	Compliance	
10	to comply with the relevant requirements of	comply to these standards	achievable	
	Table 14.12.5.1, Figure 14.12.5.2, Table	, , , , , , , , , , , , , , , , , , , ,		
	14.12.5.3 and Figure 14.12.5.4			
1c	No new vehicle access shall be created from	Site not near Newell Road	N/A	
	Newell Road (south of Birchwood Lane)			
1d	No access, access leg or right-of-way shall run	No parallel access roads	Compliance	
	parallel to any road within 30m of the road	expected	achievable	
1e	On a site with legal access to two roads, the	Site only has frontage to one road.	N/A	
	activity only accesses the road with the lower classification in the road hierarchy in Tables	road.		
	14.12.5.5 and 14.12.5.6 (where the roads have			
	the same classification, access is only to the			
	road with the lower average daily traffic			
	movements)			
1f	New vehicle accesses/entrances are not to be	No listed roads are near site	N/A	
	constructed to any site from the following roads			
1g	No new vehicle access shall be created within	No nearby level crossings	N/A	
	30 metres of a railway level crossing			
14.12.1.2	On-Site Parking and Loading			
1a	The parking requirements in Table 14.12.5.7	Parking spaces expected to	Compliance	
	and 14.12.5.11,	meet requirements	achievable	
1b	On-site bicycle space requirements in Table	Parking spaces expected to	Compliance	
	14.12.5.10,	meet requirements	achievable	
1c	Any on-site car parking spaces for non-	No non-residential activities	N/A	
	residential activities within the Residential	proposed		
	Zones must be set back at least 3m from the			
	road boundary of the site and screened by			
1 -1	planting or fencing	Dayling appears averaged to	Camadiana	
1d	On-site car parking spaces and loading bays are to be provided in accordance with the	Parking spaces expected to	Compliance achievable	
	requirements of Table 14.12.5.7, Figure	meet requirements	acilievable	
	14.12.5.8 and Table 14.12.5.11 and be located			
	on the same site as the activity for which they			
	are required;			
	a. a . aquin cu)	1		

1e	On-site car parking spaces and loading bays are	Parking spaces expected to	Compliance
	formed	meet requirements	achievable
1 f	On-site car parking spaces and loading bays are	Parking spaces expected to	Compliance
	to be permanently marked if five or more	meet requirements	achievable
1 σ	parking spaces are required;	Parking spaces expected to	Compliance
1g	On-site car parking spaces and loading bays are not to be located on any shared access or	Parking spaces expected to meet requirements	Compliance achievable
	residential court;	meet requirements	acilievable
1h	Vehicles occupying any on-site car parking or	Parking spaces expected to	Compliance
111	loading spaces must have ready access to the	meet requirements	achievable
	road (or relevant access or right of way) at all	meerequirements	demevable
	times, without needing to move any other		
	vehicle occupying other on-site car parking or		
	loading spaces;		
1i	On-site car parking spaces and loading bays are	No listed roads are near site	N/A
	not required on sites with sole frontages to the		
	following		
14.12.1.	3 On-Site Manoeuvring and Queuing		
1a	On-site manoeuvring space shall be provided to	Future sites expected to	Compliance
	ensure that no vehicle is required to reverse	meet requirements	achievable
	onto a road		
1b	A 90 percentile car, as defined in Figure	Future sites expected to	Compliance
	14.12.5.8, can enter and exit all parking spaces	meet requirements	achievable
	without making more than one reverse		
	movement, excluding spaces required for a		
	dwelling		
1c	On-site manoeuvring space for any heavy	Future sites expected to	Compliance
	vehicle shall comply with the tracking curve	meet requirements	achievable
	(relevant for the type of activities to be carried		
	out on the site and trucks to be used),		0 !:
1d	On-site manoeuvring space shall be formed	Future sites expected to	Compliance
1-	On site supplies are as shall be a recided in	meet requirements	achievable
1e	On-site queuing space shall be provided in accordance with Table 14.12.5.12 for vehicles	Future sites expected to meet requirements	Compliance achievable
	entering and exiting any on-site car parking,	meet requirements	acilievable
	loading or manoeuvring space		
1f	On-site manoeuvring and queuing spaces are	No listed roads are near site	N/A
not required on sites with vehicle		No listed roads are freat site	N/A
	accesses/entrances to the following:		
14.12.1.	4 Traffic Generation		
1a	Within the Residential, Village or Country Living	No individual site expected	Compliance
	Zones there is a maximum of 100 vehicle	to generate more than 100	achievable
	movements per day, and no more than 15% of	movements per day	
	these vehicle movements are heavy vehicle		
	movements;		
1b	Within the Rangitahi Peninsula Zone	Site not in this zone	N/A
1c	Within the Business Zone Tamahere, Business	Site not in these zones	N/A
	Zone or Business Town Centre Zone		
1d	Within the Rural Zone	Site not in this zone	N/A
1e	Within the Industrial Zone and Heavy Industrial	Site not in this zone	N/A
	Zone (excluding the Huntly Power Station and		
	Huntly Quarry)		
1f	From the Huntly Power Station	Site not in this zone	N/A
1g	From the Huntly Quarry	Site not in this zone	N/A
1h	Within Precincts A and B of the Te Kowhai	Site not in this zone	N/A
	Airpark Zone		

1i	Within Precincts C and D of the Te Kowhai Airpark Zone	Site not in this zone	N/A
14.12.1	5 Operation, maintenance and minor upgrading of e	L xisting nublic roads	
1a	The works occur within the road or unformed	Upgrade works to occur	Compliance
	road	within road reserve	achievable
1b	Works within the road must be:	Upgrade works will be	Compliance
	i) Incidental to, and serve a supportive	support future development	achievable
	function for, the existing public road; or		
	ii) Required for the safety of road users; or		
	iii) Required for the safety of adjacent		
	landowners or occupiers;		
1c	Lighting shall be designed and located to comply	Lighting expected to comply	Compliance
	with the Australia New Zealand Roading Lighting	with these standards	achievable
	Standard 1158, (series) – Lighting for Roads and		
	Public Spaces: 2005		
1d	Any earthworks must comply with Rule 14.3.1.3	Earthworks expected to	Compliance
		comply	achievable
	6 New Public Roads		
1a	The public road is located within road or	No new public roads	N/A
	unformed road	proposed	
1b	The public road is not located within an	No new public roads	N/A
	Identified Area	proposed	
1c	The design requirements of Table 14.12.5.14 or	No new public roads	N/A
	14.12.5.15, based on their function within the	proposed	
	Road Hierarchy as set out in Table 14.12.5.5		
1d	Within road or unformed road located within	No new public roads	N/A
	the Tamahere Country Living Zone	proposed	21/2
1e	Within road or unformed road located within	No new public roads	N/A
	the Rangitahi Peninsula Zone, the relevant	proposed	
	access and road requirements of the Rangitahi		
	Structure Plan take priority over the conditions in Table 14.12.5.14 or 14.12.5.15 in the event of		
	any conflict		
1f	Within road or unformed road located within	No new public roads	N/A
	the Te Kauwhata Structure Plan area	proposed	,
1g	Any earthworks must comply with Rule 14.3.1.3	No new public roads	N/A
J	, , , , , , , , , , , , , , , , , , , ,	proposed	,
14.12.1	7. Access and New Roads – Te Kowhai Airpark Zone	,	
1a	Airpark roads which are to be vested in Council	Site is not in this zone	N/A
	must comply with the following conditions: The		
	design requirements of Table 14.12.5.14 or		
	14.12.5.15, based on their function within the		
	Road Hierarchy as set out in Table 14.12.5.5,		
2	Road alignment and the taxiway network within	Site is not in this zone	N/A
	the Te Kowhai Airpark Zone shall be in		
	accordance with Appendix 9 – The Te Kowhai		
	Airpark Framework Plan		
3	The western boundary of the Te Kowhai Airpark	Site is not in this zone	N/A
	Zone shall provide for future connectivity		
	options (vehicular and / or pedestrian) in		
	accordance with the location identified in		
	Appendix 9 – The Te Kowhai Airpark Framework		
4	Plan.	6	N1/6
4	Any earthworks must comply with Rule 14.3.1.3.	Site is not in this zone	N/A
14.12.1.	8 Off-Road Pedestrian and Cycle Facilities	No off was 1 11	N1/6
I	Have a minimum 2.0m width	No off-road paths proposed	N/A

li	Are formed	No off-road paths proposed	N/A	
lii	Comply with the relevant setback standards for the applicable zone	No off-road paths proposed	N/A	
lv	Any earthworks must comply with Rule 14.3.1.3	No off-road paths proposed	N/A	
V	Are not located within an Identified Area.	No off-road paths proposed N/A		
14.12.	14.12.1.9 Stock Underpasses			
1a	Any earthworks must comply with Rule 14.3.1.3	No stock underpasses proposed	N/A	
1b	Are not located within an Identified Area	No stock underpasses proposed	N/A	

- 10.1.2 Overall, future subdivision based on the proposed Country Living zone is expected to be able to comply with the standards of the PDP.
- 10.1.3 An assessment has also been made against the transportation objectives and policies outlined in section 6.5 of the PDP. This assessment is summarised in Table 2 below.

Table 2: Proposed District Plan Transportation Objectives/Polices Assessment

Objective/Policy	Comment	Compliance
6.5.1 Objective – Land Transport Network a) An integrated land transport network where:	The proposed rezoning is not considered to exacerbate road safety issues, concerns,	Aligns
i) All transport modes are accessible, safe and efficientii) Adverse effects from construction, maintenance and operation of the transport	or efficiency.	
network are managed		
6.5.2 Policy – Construction and Operation of the Land Transport Network a) Promote the construction and operation of an efficient, effective, integrated, safe, resilient and sustainable land transport network through: (i)Corridor, carriageway and intersection design which is appropriate to the road function as specified in the road hierarchy and in accordance with relevant guidelines; (ii)The appropriate design and location of sites accesses; (iii)Traffic signage, road marking, lighting, rest areas and parking as appropriate; (iv)Provision for pedestrians and cyclists that addresses accessibility, including off-road facilities and connections; (v)Corridor and carriageway design which is sufficient to enable provision of public transport; (vi)Provision for other infrastructure, including where suitable low impact design stormwater facilities; (vii)Provision for stock underpasses where	The proposed rezoning is not considered to exacerbate road safety issues, concerns, or efficiency.	Aligns
suitable access is not readily available;		

(viii)Discouraging the installation of new at		
grade road and pedestrian rail level		
crossings:		
A. Controlling the location of buildings and		
other visual obstructions within the sightline		
areas of rail level crossings; and		
B. Railway crossing design in accordance with		
the requirements of the rail operator.		
6.5.3 Policy – Road hierarchy and function	The proposed rezoning	Aligns
Provide a hierarchy of roads for different	respects the road hierarchy	
functions and modes of land transport while	by not providing direct	
recognising the nature of the surrounding	access to the state highway	
land use within the district.	or arterial network	
6.5.4 Policy – Road standards	No new road proposed	N/A
Ensure that the construction and operation		
of roads is consistent with their function in		
the road hierarchy.		
6.5.5 Policy - Road safety	Lighting, signage etc are	Aligns
Ensure that structures, lighting, signage and	expected to be designed to	
vegetation are located and designed so as to	the appropriate standards	
not compromise the safe and efficient	thereby not compromising	
operation of the land transport network, or	the safe or efficient	
obscure RAPID numbers.	operation of the land	
	transport network	
6.5.6 Policy – Network utility location	No new roads proposed.	Aligns
Encourage the location of network utility	Access widths can comply	
infrastructure within transport corridors	with PDP standards	
where the function, safety and efficiency of		
the transport network will not be		
compromised.		
6.5.7 Policy – Vehicle access	No nearby accesses or level	Aligns
Control the location of new vehicle accesses	crossings to proposed	
to sites adjacent to other accesses and rail	vehicle crossings.	
level crossings to improve the safety and		
efficiency of the land transport network.		

10.1.4 Overall, the proposed rezoning is considered to align with the objectives and policies of the Proposed District Plan.

11 Conclusions and Recommendations

- 11.1.1 As part of the update to the Waikato District Plan, it is proposed to rezone the site known legally as Lot 20 DP 431591 in Glen Massey from the Rural Zone to Country Living Zone.
- 11.1.2 A consent was previously granted for the site to be subdivided and developed into 18 lots, with associated road upgrades. The subdivision consent was actioned in part, however lapsed before project completion.
- 11.1.3 Based on the assessment undertaken, it is concluded that:
 - As Country Living zone, the site may reasonably be expected generate some 182vpd and 25 vehicles in the peak hour. The surrounding road network is able to accommodate these traffic volumes.
 - Access to future lots is assessed as being able to comply with the PDP standards.
 - The large lot sizes are considered to be sufficient to provide sufficient on-site parking spaces.
 - It is noted that some sections of Wilton Collieries Road are less than 5m in width. Based on on-site observations, adequate visibility available, passing opportunities, and the low traffic volumes expected, the current road width is assessed as being sufficient for the proposed plan change.
- 11.1.4 It is concluded that the transportation effects of the proposed rezoning to Country Living will be less than minor and that the mitigations previously required as part of an 18-lot residential subdivision consent remain applicable.

CKL