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Waikato District Council Private Bag 544 Ngaruawahia 3742

By email: districtplan@waidc.govt.nz

ECM Project: DPRPh5-Q3
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Customer #
Property #

## SUBMISSION ON PROPOSED WAIKATO DISTRICT PLAN

### NAME OF SUBMITTER:

KiwiRail Holdings Limited (KiwiRail)

## ADDRESS FOR SERVICE:

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### KiwiRail Submissions on Proposed Waikato District Plan

KiwiRail could not gain an advantage in trade competition through this submission.

# **Background**

KiwiRail Holdings Limited (KiwiRail) is the State-Owned Enterprise responsible for the management and operation of the national railway network. This includes managing railway infrastructure and land, as well as rail freight and passenger services within New Zealand. KiwiRail is also the Requiring Authority for land designated "Railway Purposes" (or similar) in District Plans throughout New Zealand.

The North Island Main Trunk Line (NIMT) and the East Coast Main Trunk (ECMT) pass through the Waikato District. The Hautapu and Rotowaro Branch Lines also run within the District. The railway network plays a critical role in supporting the social and economic well-being of the District and the Waikato region. KiwiRail's submissions on the Proposed Waikato District Plan (Plan) therefore seek to protect its ability to operate, maintain and upgrade these lines well into the future.

To achieve this, KiwiRail encourages land uses near the railway corridor that do not compromise the short or long-term ability to operate a safe and efficient rail network, both day and night. Where noise sensitive activities are proposed on land near railway corridors, appropriate controls should be added in the Plan to ensure their long-term amenity, including at the subdivision stage.

Safety is a key concern for KiwiRail. Ensuring level crossing sightlines are kept clear and that access and activity setbacks are provided is increasingly important as development intensifies. To date, safety has been less of an issue in rural areas, where larger lot sizes have meant that there has been greater flexibility and buildings could be located a good distance away from the rail corridor. The width of the rail corridor has also generally been sufficient to incorporate railway infrastructure at some distance from boundaries with private properties. As the District grows, the tolerance for effects arising from living near an operational rail line will tend to reduce and level crossing use will increase. This means that protecting those people who choose to live near or travel across a rail line is now a greater priority for KiwiRail.

In addition to population growth, greater operational use is planned. Sustainable rail transport must be enabled to service new population and economic growth in and through the District. KiwiRail seeks enabling Plan provisions which will allow its infrastructure to be installed, maintained, upgraded and replaced to support local and national social and economic growth.

### Format of submission

KiwiRail's submission on the Plan is set out in the attached table. The comments largely follow the structure of the Plan but there are some areas where comments are grouped into topic or issue areas. In terms of relief sought, insertions are marked in **bold** and **underlined**, while any recommended deletions of text are shown in italics and struck out. All requested changes include any consequential changes to the Plan to link and/or accommodate the requested change in the stated, or alternate location.

I am happy to clarify any of KiwiRail's submissions and / or supporting comments, if necessary.

KiwiRail wishes to be heard in support of this submission.

If other parties make similar submissions, KiwiRail would consider presenting a joint case with those parties at the hearing.

Kind regards

Pam Butler

Senior RMA Advisor

KiwiRail

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
Introduc	tion	Amendment		
1	Strategic directions 1.5.4 Urban growth Clauses: (a) (b)	Support	The rail network (like other land transport networks) traverses through multiple districts. It is critical to the ongoing operation and effectiveness of the rail network that it is coordinated across different districts (a).  Uncoordinated or ad hoc urban growth can have significant adverse effects on, and undermine, the efficient provision and use of infrastructure (b), particularly in terms of reverse sensitivity.	Retain as notified
2			Retain as notified	
3	Strategic directions 1.5.6 Transport and Logistics clauses; (a) (d)	Support	effectively and safely. KiwiRail therefore support Council in working to ensure that the infrastructure is protected and can operate appropriately (g). KiwiRail supports recognition of the importance of land transport networks to the District (a) and the rail network (d) as significant infrastructure networks and seeks that recognition is provided for the social, economic, environmental, and health and safety benefits to the community that arise from those networks.	Retain as notified
4	Strategic directions 1.12.8 Strategic objectives	Seek Amendment	There is a need to plan for and protect regionally significant infrastructure from the adverse effects of inappropriate urban development. The two elements should be integrated, supportive and beneficial. Urban development should not only be sited so as to utilise existing or planned infrastructure most effectively, it must also be located where it minimizes impacts on infrastructure (such as regional land transport networks) to allow them to operate effectively. The concept of integration of both infrastructure and development is a critical Plan theme which should be referenced here by changing the policy so that it promotes integration.	Amend 1.12.8 Strategic objectives as follows:  "The matters set out in paragraphs 4.1.1 — 4.1.7 1.12.1 — 1.12.7 provide the overarching directions for the development of the objectives, policies and other provisions within the district plan.  (b)In summary, the overarching directions include the following:  (i)Urban development takes place within areas identified for the purpose in a manner which utilises and integrates land and infrastructure most efficiently
N	-		Paragraph 1.12.8 refers to "paragraphs 4.1.1-4.17", which appears to be an error and should presumably refer to 1.12.1-1.12.7.	
5	Environment 3.2 Significant Natural Areas 3.2.3 Policy	Support	KiwiRail supports the management of Significant Natural Areas (SNAs) and the recognition that where development is necessary these effects on SNA values can be managed by a suite of options including avoiding, remedying, mitigating and offsetting. The rail network is not able to be easily relocated and given the function it provides for the region and the country, the rail network may cross or run parallel SNAs. Given KiwiRail's operational need to maintain existing corridor, it is important that it is able to utilise the measures identified in the Policy to address any adverse environmental effects.	Retain as notified
6	3.2 Significant Natural Areas	Support and seek	KiwiRail supports the management of SNAs and the recognition that where development is necessary SNA values are protected by avoiding,	Amend 3.2.3 (b) (ii) Policy Biodiversity off setting so that it reads:

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	3.2.4 Policy— Biodiversity Offsetting (b)	amendment	remedying, mitigating and offsetting any effects. KiwiRail has a narrow, linear corridor which cannot easily be relocated nor can the effects of works to maintain it be completely avoided be times. The ability to off-set is important for linear infrastructure providers, such as KiwiRail, where functional and locational constraints apply. Offsetting and its application to projects are part of the RMA framework, and the term is not exclusive to biodiversity values e.g. this could include a financial offset. In some cases, it may not be possible to achieve a 100% 'no net loss' and the policy should be broadened to accommodate acceptable proposals. It is noted that the imperative is inconsistent with Policy 11.1 of the Regional Policy Statement.	the biodiversity offset can achieve <u>an equivalent level of no net loss of</u> indigenous biodiversity:
7	3.2 Significant Natural Areas 3.2.6 Policy - Providing for vegetation clearance	Seek Amendment	Reasonable works required to keep tracks and equipment functioning and clear of vegetation should be permitted in SNAs to ensure existing infrastructure is able to be maintained in an operational condition.	Amend 3.2.6 Policy - Providing for vegetation clearance as follows:  (a) Provide for the clearance of indigenous vegetation in Significant Natural Areas when:  (v) operating, maintaining or upgrading existing infrastructure
8	3.2 Significant Natural Areas 3.2.8 Policy – Incentivise subdivision	Seek amendment	The policy can be read as though widespread subdivision in the Rural zone is encouraged rather than the object, which is to incentivise the legal protection of SNAs where rural subdivision is otherwise appropriate. KiwiRail would be concerned if the policy promoted subdivision which could have adverse effects on land transport infrastructure by being encouraged where it otherwise does not meet the Rural subdivision rules. As notified, the policy could be read as supporting ad-hoc rural subdivision and not as it is intended to be, which is to incentivise sustainable subdivision in and around SNAs.	Amend 3.2.8 Policy – Incentivise subdivision that Protects Significant Natural Areas as follows;  (a) Incentivise appropriate subdivision in the Rural zone when there is the which provides for the legal and physical protection of Significant Natural Areas, provided the areas are of a suitable size and quality to achieve a functioning ecosystem.
9	Outstanding Natural Features and Landscapes  3.3.2 Policy Recognising values and qualities	Seek amendment	As a continuous linear network KiwiRail's railway corridor is located within some ONL areas. The policy should include recognition that the location of significant land infrastructure in these areas is an attribute similar to the farming and recreational activities also noted.	Amend 3.3.2 Policy Recognizes values and qualities by adding new item (vii):  (b)Recognise the attributes of the Waikato River delta and wetlands, Whangamarino Wetland and Lake Whangape identified as Outstanding Natural Features, including:  (vii) existing infrastructure, including land transport networks.
10	Natural Character  3.5.4 Policy - Protecting the natural character of wetlands, and lakes and rivers and their margins	Seek amendment	This clause is unreasonably restrictive for linear land transport networks like KiwiRail. KiwiRail supports Council in requiring activities to be setback from rivers, lakes and the coastal marine area, however this policy as worded gives no recognition to existing encroachments or where activities have a functional and operational need to be located in these areas. The rail network is not able to be easily relocated and frequently crosses watercourses.	Amend 3.5.4 Policy as follows;  (iv)requiring appropriate setbacks of new activities from wetlands, lakes and rivers.
Urban Er	vironment			
11	Chapter 4: Urban Environment 4.1.1 Objective – Strategic (a) Liveable, thriving and connected communities that are sustainable, efficient and coordinated.	Support	KiwiRail supports the objective as it recognises the interconnected nature of land use and transport planning.	Retain as notified
12	Chapter 4: Urban Environment 4.1.2 Objective – Urban growth and development	Support	KiwiRail support that there is a focus on consolidating growth near existing settlements.	Retain as notified
13	Chapter 4: Urban Environment 4.1.8 Policy –	Seek amendment	Policy 4.1.3 (a) and (b) cover integration and connectivity issues. The railway network provides for freight transport which is an essential part of meeting the District's economic and social wellbeing. Rail should therefore	Amend Policy 4.1.8 (1) (i)—Integration and connectivity as follows:  (i)Providing good access to facilities and services by a range of transport modes through the

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	Integration and connectivity	Amendment	be added to the policy.  Urban development locating near land transport networks need to address reverse sensitivity effects on infrastructure which is largely dealt with in the Objectives and Policies in Chapter 6. However, given urban development needs to address certain restrictions relating to setbacks and acoustic protection across the Plan and not just in specific growth areas, there should be some mention of reverse sensitivity in this part of the Plan and in a 'location' policy topic. This higher tier policy would then apply to all the specific growth nodes which follow.  Submissions are made to each of the nodes following 4.1.8 Policy — Integration and connectivity, in case this submission is not accepted. The purpose and principles of the Resource Management Act 1991 (the Act) are stated in Part 2. The rail network is a physical resource that needs to be sustainably managed through the Plan. Of specific relevance to the issue of safety (a key concern for KiwiRail), is that the Act seeks to enable people and communities to provide for their well-being and their health and safety. Section 7 of the Act identifies 'other matters' which need to be given particularly regard to in achieving the purpose of the Act. These include the efficient use and development of natural and physical resources.  Part 2 of the Act also supports the efficient use and development of the rail network while also enabling people and communities to provide for their well-being and their health and safety. An appropriate balance needs to be	provision of integrated networks of roads, rail, public transport, cycle, and pedestrian routes;  Add a new item (v) as follows:  (v) Avoiding or managing reverse sensitivity effects on the strategic transport infrastructure networks
14	Chapter 4: Urban Environment 4.1.10 Policy – Tuakau	Seek amendment	achieved between ensuring the rail network is efficiently utilised and adjacent development can be facilitated, without compromising safety of people and communities.  Tuakau is near the NIMT which bisects the township. Growth can impact the line and any level crossings to a greater or lesser degree depending upon location of new development. The policy should be amended to provide for the avoidance of reverse sensitivity effects on strategic transport infrastructure, as this will enable development proposals to be assessed to achieve sustainable growth.	Amend 4.1.10 Policy – Tuakau by adding a further item a new (iv)  Reverse sensitivity effects on strategic transport infrastructure networks are avoided or managed:  or:  Adopt the relief set out in the KiwiRail submission number 13 to add Avoiding or managing
15	Chapter 4: Urban Environment 4.1.11 Policy – Pokeno	Seek amendment	KiwiRail supports the specific recognition that reverse sensitivity effects (which includes those on the land transport network) are required to be addressed in Pokeno, but considers the wording needs to be amended to more accurately capture the concept of reverse sensitivity. Reverse sensitivity effects are effects on existing infrastructure (and other lawfully established, effects-generating activities) that arise from the location of	reverse sensitivity effects on the strategic transport infrastructure networks to 4.1.8  Policy – Integration and connectivity, to then apply equally to all towns and growth nodes in Chapter 4.  Amend 4.1.11 Policy – Pokeno (a) (iii)  Reverse sensitivity effects from on the strategic transport infrastructure networks are avoided or managed;
16	Chapter 4: Urban Environment 4.1.12 Policy - Te Kauwhata	Seek amendment	incompatible sensitive activities in proximity.  KiwiRail seeks specific recognition that reverse sensitivity effects (which includes those on the land transport network) are required to be addressed in Te Kauwhata. KiwiRail has recently canvassed reverse sensitivity issues with the developer in this area via Plan Change 20.	Amend 4.1.12 Policy – Te Kauwhata (b) to add a new item (vii)  Avoids or manages reverse sensitivity effects on strategic transport infrastructure networks.
17	Chapter 4: Urban Environment 4.1.13 Policy – Huntly	Seek amendment	KiwiRail supports the specific recognition that reverse sensitivity effects (which includes those on the land transport network) are required to be addressed in Huntly, but considers the wording needs to be amended to	Amend 4.1.13 Policy – Huntly (a)(ii)

ltem	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)		
			more accurately capture the concept of reverse sensitivity.	Reverse sensitivity effects from on the-strategic transport infrastructure networks are avoided or managed;		
18	Chapter 4: Urban Environment 4.1.14 Policy – Taupiri	Seek amendment	The North Island Main Trunk Line will continue to pass through Taupiri township. Growth can impact the line and any crossings or a greater of lessor degree depending upon location of new development and this should be added to the policy to enable development proposals to be assessed to achieve sustainable growth.	Amend 4.1.14 Policy – Taupiri by adding a further item a new (v)  Reverse sensitivity effects on the strategic transport infrastructure networks are avoided or managed.  Or  Adopt the relief in KiwiRail submission 13 to add Avoiding or remedying reverse sensitivity effects on the strategic transport infrastructure networks to 4.1.8 Policy – Integration and connectivity, to then apply equally to all towns and growth nodes in Chapter 4		
19	Chapter 4: Urban Environment 4.1.15 Policy – Ngaruawahia	Seek amendment	While the SH1 alignment has changed, the NIMT runs through Ngaruawahia township. Growth can impact the line and any crossings to a greater of lesser degree depending upon the location of new development and this should be added to the policy to enable development proposals to be assessed to achieve sustainable growth.	Amend 4.1.15 Policy – Ngaruawahia by adding a further item new (vi)  Reverse sensitivity effects on the strategic transport infrastructure networks are avoided or managed.  Or  Adopt the relief in KiwiRail submission 13 to add Avoiding or remedying reverse sensitivity effects on the strategic transport infrastructure networks to 4.1.8 Policy – Integration and connectivity, to then apply equally to all towns and growth nodes in Chapter 4		
20	Chapter 4: Urban Environment 4.1.16 Policy – Horotiu	Seek amendment	KiwiRail supports the specific recognition that reverse sensitivity effects (which includes those on the land transport network) are required to be addressed in Horotiu, but considers the wording needs to be amended to more accurately capture the concept of reverse sensitivity.	Amend_4.1.16 Policy – Horotiu  Reverse sensitivity effects from on the strategic transport infrastructure networks are avoid or managed;		
21	Chapter 4 Urban Environment 4.2.15 Policy – Earthworks (b)	Support with amendments	Policy 4.2.15(b) seeks to ensure that earthworks do not undermine surrounding land, buildings and structures. KiwiRail seeks to add the word infrastructure to the policy to recognise the need to protect it from adjacent earthworks activity.	Amend_Policy 4.2.15(b) as follows:  "Earthworks are designed and undertaken in a manner that ensures the stability and safety of surrounding land, buildings, infrastructure and structures."		
22	Chapter 4 Urban Environment 4.4.2 Policy Noise	Support with amendments	KiwiRail supports the policy, particularly clauses (iii)-(v). These clauses support noise sensitive activities managing reverse sensitivity effects on the railway corridor including through both setbacks and acoustic design. The terminology used in the policy is 'sensitive land uses'. The policy should be expanded to include 'noise' sensitive activities (as this is also defined in the Plan). A separate KiwiRail submission seeks that the definitions of 'noise sensitive' and 'sensitive' land uses be clarified or combined.	Retain Policy 4.4.2 and Amend Policy 4.4.2 (iii)-(v) as follows;  (iii) Maintaining appropriate setback distances between high noise environments and sensitive land uses noise-sensitive activities;  (iv) Managing the location of sensitive land uses and noise-sensitive activities, particularly in relation to lawfully-established high noise generating activities; and		
23		Support with	KiwiRail supports the policy as it provides for the assessment of the effects	(v)Requiring acoustic insulation where <u>noise-</u> sensitive activities are located within high noise environments.  Retain Policy 4.4.7 and Amend Policy 4.4.7(a) as follows:		
	Chapter 4 Urban Environment 4.4.7 Managing the adverse effects of signs	amendments	of signs on land transport safety. This is reflected in the minor amendment sought.	(a) The location, colour, content, and appearance of signs directed at traffic is controlled to ensure signs do not distract, confuse or obstruct motorists, pedestrians and other read land transport users;		
24	Urban Outcomes	Support with	KiwiRail supports the policy which seeks to ensure that any urban	Retain Policy 4.7.11 and Amend 4.7.11 Policy (a) – Reverse sensitivity as follows:		

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	4.7.11 Policy	amendments	development addresses reverse sensitivity effects. While there are policies in the Infrastructure section supporting this, it is important that the effects of subdivision on the safety and efficiency of existing network utilities such as land transport networks are considered at the time of subdivision. Good subdivision design can address many issues for example; stormwater arrangements, noise bunds and lot design.  The addition of the term 'lawfully established activities' reflects its use in 5.6.3 Policy – Subdivision within the Country Living Zone.  In addition, there are no targeted policies relating to KiwiRail's standards to manage reverse sensitivity effects. The requested changes relate to the setbacks (i.e. adjacent to the corridor, acoustic controls, access at level crossings) and other mitigation required to achieve sustainable development.	(a)Development and subdivision design minimises reverse sensitivity effects on adjacent sites, adjacent lawfully established activities (including infrastructure) or the wider environment; and (b)Avoid the potential for reverse sensitivity effects from the location of new dwellings in the vicinity of an intensive farming, extraction industry or industrial activity, or infrastructure; (c) Development of noise-sensitive activities is designed to avoid or mitigate reverse sensitivity effects on transport networks
Rural Env			THE STATE OF THE S	是一种的一种,但是一种的一种,是一种的一种的一种,但是一种的一种的一种。
25	Chapter 5 Rural Environment Policy 5.3.7 (c)	Support	KiwiRail supports this clause of the policy as it addresses the need for appropriate setbacks from lawfully established activities where reverse sensitivity effects may arise.	Retain as notified
26	Chapter 5 Rural Environment Policy 5.3.14	Support with amendments	KiwiRail supports the policy as it provides for the assessment of the effects of signs on land transport safety. This is reflected in the minor amendment sought.	Retain Policy and Amend Policy 5.3.14 (b) as follows (b)Ensure signage directed at traffic does not distract, confuse or obstruct motorists, pedestrians and other land transport read-users.
27	Chapter 5 Rural Environment 5.3.15 Policy – Noise and vibration	Support with amendments	KiwiRail supports the policy which recognises that reverse sensitivity effects occur and need to be managed through managing the location of sensitive land uses in relation to lawfully-established activities, including by maintaining appropriate buffers between high noise environments and noise sensitive activities. The railway corridor operates 24/7 and can produce adverse effects that extend beyond the corridor boundary, such as noise and vibration, emissions, lighting/glare and dust.  Development near the railway corridor needs to take into account the potential for these effects to be experienced and should be designed to avoid/mitigate them.	Retain Policy 5.3.15 and Amend Policy 5.3.15 (vi) as follows Requiring acoustic insulation where sensitive land use activities are located within high noise environments, including near the railway corridor. Airport Noise Outer Control Boundary, Huntly Power Station, the Gun Club Noise Control Boundary.
28	Chapter 5 Rural environment 5.6.3 Policy – Subdivision within the Country Living Zone	Support	KiwiRail supports the policy's direction that existing infrastructure is not to be compromised by inappropriate subdivision, building and development, and that lawfully established activities are to be protected from reverse sensitivity effects in the zone.	Retain Policy 5.6.3 as notified
29	Chapter 5 Countryside Living zone 5.6.16 Policy Noise	Support with amendments	KiwiRail supports the policy, in particular clauses (iii)-(v). These clauses support noise sensitive activities managing reverse sensitivity effects on the railway corridor, including through both setbacks and acoustic design. The terminology used in the policy is 'sensitive land uses'. The policy should be expanded to include 'noise' sensitive activities (as this is also defined in the Plan). A separate KiwiRail submission seeks that the definitions of 'noise sensitive' and 'sensitive' land uses be clarified or combined.	Retain Policy 5.6.16 Noise, particularly clauses (iii)-(v) and Amend Policy 5.6.16 (iii)-(v) as follows;  (iii)Maintaining appropriate setback distances between high noise environments and sensitive land uses and noise-sensitive activities; (iv)Managing the location of sensitive land uses and noise-sensitive activities, particularly in relation to lawfully-established high noise generating activities; and (v)Requiring acoustic insulation where noise sensitive activities are located within high noise
Infrastruct			14 000 00 00 00 00 00 00 00 00 00 00 00 0	
30	Chapter 6  6.1.1 Objective – Development, operation and maintenance of infrastructure	Support	KiwiRail supports the objective seeking that infrastructure is developed, operated and maintained to benefit the social, economic, cultural and environmental well-being of the district but requests that it is amended to have a wider focus, to include national and district benefits of infrastructure but seeks an amendment to recognise the wider benefits of infrastructure within and beyond the district.	Amend Objective 6.1.1 as follows;  Infrastructure is developed, operated and maintained to benefit the social, economic, cultural and environmental well-being of the district.
31	General infrastructure section	Support	KiwiRail supports the policy which provides for the ongoing use, maintenance and development of infrastructure throughout the District. KiwiRail supports policy 6.1.2 as it recognises the benefits infrastructure	Retain Policy 6.1.2 as notified

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	6.1.2 Policy - Development, operation and maintenance  delivers to the District by enabling network utility operators to operate, maintain, repair, replace, upgrade or remove network utilities in a way with enables the efficient on going use and development of assets. Like other linear networks, the rail network is unable to easily be relocated and therefore supports recognition of issues such as functional need and		maintain, repair, replace, upgrade or remove network utilities in a way which enables the efficient on going use and development of assets. Like other linear networks, the rail network is unable to easily be relocated and therefore supports recognition of issues such as functional need and locational constraints as part of this policy.	;h		
32	Chapter 6 Infrastructure 6.1.3 Policy - Technological advances	Support	This policy allows for the ongoing improvements created by technological advances and their implementation throughout utility networks. Given the fast pace of change it is important the new operational equipment is enabled to be rolled out quickly under the Plan.	Retain as notified		
33	Chapter 6 6.1.4 Policy – Infrastructure benefits	Support	Infrastructure development and operations yield significant benefits within the District as recorded in (a) (i) – (vii). These benefits can be maximised by providing for its effective operation, upgrading, maintenance and development.	Retain as notified		
34	Chapter 6 Infrastructure 6.1.6 Objective – Reverse sensitivity	Support	KiwiRail supports the Plan direction to ensure that subdivision, use and development avoids reverse sensitivity effects. The operation, maintenance and development of the land transport network has the potential to adversely impact on the social and economic wellbeing, as well as the health and safety of the community if not able to operate efficiently, effectively and safely.	Retain as notified		
35	General infrastructure section  6.1.7 Policy – Reverse sensitivity and infrastructure	Amend	KiwiRail supports the broad intent to ensure that subdivision, use and development avoids reverse sensitivity effects. The operation, maintenance and development of the land transport network has the potential to adversely impact on the social and economic wellbeing, as well as the health and safety of the community if not able to operate efficiently, effectively and safely. KiwiRail seeks to slightly amend the policy wording to reflect planned as well as existing infrastructure.	Amend policy 6.1.7 as follows;  Avoid reverse sensitivity effects on existing and planned infrastructure from subdivision, and development as far as reasonably practicable, so that the ongoing and efficient opera of infrastructure is not compromised.		
36	Chapter 6 Infrastructure 6.1.8 Objective – Infrastructure in the community and identified areas	Support	KiwiRail acknowledges that the provision of new infrastructure is influenced by the natural and physical environment within which it is located.	Retain as notified		
37	Chapter 6 Infrastructure 6.1.9 Policy - Environmental effects, community health, safety and amenity	Support	KiwiRail acknowledges that the provision and operation of infrastructure be within appropriate health and safety parameters. This has been addressed in KiwiRail's requests for Plan standards which address both the health and safety of road users and residents.	Retain as notified		
38	Chapter 6 Infrastructure 6.4.4 Policy – Road and rail network  (a)Discourage subdivision, use and development that would compromise: (i)The road function, as specified in the road hierarchy, or the safety and efficiency of the roading network; and (ii)The safety and efficiency of the railway network.	Support with amendments	KiwiRail supports the intent of the Policy, which seeks to discourage subdivision, use and development which compromises regional land transport infrastructure (including both road and rail).  However, it seeks the following amendments:  Change the title to reflect that it is specific to land transport networks  Use the Resource Management Act 1991 defined word "avoid" rather than "discourage" subdivision; and  Take into account the full range of functions and activities on the land transport network (including road and rail).  KiwiRail also seeks that further arm is added to the policy to address the specific measures sought to be added to the Plan to address reverse sensitivity effects. An additional item is sought to address the mitigation needed through setbacks and acoustic insulation.	Retain Policy 6.4.4 Road and rail network except for the amendments sought below;  1. Alter policy 6.4.1 heading to read 6.4.4 Policy – Read and rail: Land Transport Network  2. Alter 6.4.1(a) to read:  Discourage Avoid subdivision use and development that would compromise:  3. Alter 6.4.4 (a) (ii) as follows;  (ii) The safety and efficiency; including the maintenance, upgrading, development and operation of the railway land transport network.  4. Add a new policy 6.4.4 (b)  (b) Avoid reverse sensitivity effects on the land transport network through setbacks and design controls for new residential and other noise sensitive activities established in proximity to existing or planned transport corridors.		

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39	Chapter 6 Infrastructure 6.5 Transport 6.5.1 Objective – Land transport network	Support	The objective is supported as it recognises the integral role transport infrastructure plays in the District and that it meets several key community wellbeings. Development which is inappropriately located can result in adverse effects as well as compromised amenity if not appropriately designed and located.	Retain Objective 6.5.1(a)(ii) Land transport and Amend as sought below  (a)An integrated land transport network where: (i)All transport modes are accessible, safe and efficient; and (ii)Adverse effects from the construction, maintenance, upgrading and operation of the transport network are managed	
40	Chapter 6 Infrastructure 6.5.2 Policy – Construction and operation of the land transport network	Support with amendments	KiwiRail supports the policy but considers it would be better expressed as separate items for clarity. KiwiRail supports the policy as it discourages new level crossings on the network. Where any new crossing is sought as part of new development, KiwiRail would need to be formally consulted and approve any proposal. Level crossings are a hazard to both rail and road traffic and every effort should be made to manage risks associated with them.	Retain Policy 6.5.2 Construction and operation of the land transport network and Amend 6.5.2 Policy (viii) as follows:  (viii)Discouraging the installation of new at grade road and pedestrian rail level crossings:  (ix) Controlling the location of buildings and other visual obstructions within the sightline areas of rail level crossings  (x) Railway crossing design in accordance with the requirements of the rail operator.	
41	Chapter 6 Infrastructure 6.5.5 Policy - Road safety	Seek alteration	Widen to apply to land transport networks which include road and rail. Including 'vehicle accesses provides further policy support for KiwiRail level crossing standard.	Amend as follows:  6.5.5 Policy – Read Land transport safety  (a)Ensure that structures, <u>vehicle access</u> , lighting, signage and vegetation are located and designed so as to not compromise the safe and efficient operation of the land transport network, or obscure RAPID numbers.	
42	Chapter 6 Infrastructure 6.5.7 Policy – Vehicle access (a)Control the location of new vehicle accesses to sites adjacent to other accesses and rail level crossings to improve the safety and efficiency of the land transport network.	Support	The policy is supported in that it provides support for Plan rules restricting new access ways near level crossings.	Retain as notified	
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43 Definition	Chapter 7 7.1 Protection of Historic Heritage and Notable Trees	Support	KiwiRail supports the identification and protection of NZ's archaeological and historic heritage. In selected circumstances, the removal of heritage sites is acceptable and the policy provides for an assessment of the reasons for the removal in these (relatively rare) occurrences.	Retain Policy 7.1.3 (e) as notified	
44	Chapter 13 Definitions Infrastructure	Support	KiwiRail support that this replicates the definition in s2 of the RMA, and that at (g) this includes rail. This is consistent with the Proposed National Planning Standards.	Retain as notified	
45	Chapter 13 Definitions Network Utility Operator	Support	KiwiRail supports that the definition directly references s166 of the Resource Management including at (f) it includes rail. This is consistent with the Proposed National Standards.	Retain as notified	
46	Section B Definitions: New definition Reverse sensitivity	Seek amendment	The definition for reverse sensitivity is sought to be added to support KiwiRail's requested measures to avoid and manage reverse sensitivity effects.	Add a definition of reverse sensitivity based on the Proposed National Planning Standard as follows.  means the potential for the operation of an existing lawfully established activity to be compromised, constrained, or curtailed by the more recent establishment or alteration of another activity which may be sensitive to the actual, potential or perceived adverse environmental effects generated by an existing activity.	

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47	Chapter 13 Definitions Road network activities	Seek amendment	The 'road network activities' definition contains specific road and rail activities and others which could equally apply to all land based linear transport networks including rail. The definition should be amended to clarify that it provides coverage for all listed infrastructure activities within the railway corridor by changing the definition to 'road and rail network activities'.	Alter the 'road network activities' definition to include the railway corridor as follows:  Land transport Road network activities  And;  Means road or rail infrastructure and transport services provided within the road a land transport network corridor. including:  And;  Add additional item to list  (p) railway tracks. bridges. tunnels. signaling. access tracks and facilities
48	Chapter 13 Definitions Noise-sensitive activity	Seek amendment	The definitions of noise sensitive activity and sensitive land use are used interchangeability in the Proposed Plan. KiwiRail seeks changes to the definition of 'noise sensitive activity' to better align it with its proposed noise and vibration standards to address reverse sensitivity in the Plan. The definition of noise sensitive activity proposed is wider than the proposed definition for 'sensitive activity'. KiwiRail would support the definitions being consolidated; as it could be confusing when using the Plan when there are two very similar terms.	Alter definition of Noise-sensitive activity  (a) buildings used for residential activities, including boarding establishments, rest homes, retirement villages, papakaainga housing development, in-house aged care facilities, travellers' accommodation, and other buildings used for residential accommodation but excluding camping grounds; (b) marae and marae complex; (c) hospitals; (d) educational facilities including teaching areas and sleeping rooms in an education facility and student accommodation; (e) places of assembly
49	Chapter 13 Definitions Sensitive land use	Support with amendments	KiwiRail supports the definition of sensitive land use, but considers it should be amended to provide clarity as to the activities that fall within the definition. As notified, the definition could be read as saying that all sensitive land uses are education facilities.	Retain definition of Sensitive land use with the following amendments  Means:  (a) an education facility including a childcare facility, waananga and kohanga reo;  (b) a residential activity, including papakainga building, rest home, retirement village, travellers' accommodation, home stay; or  (c) a health facility or hospital.
50	Chapter 13 Definitions Forestry	Seek amendment	The National Environmental Standards for Plantation Forestry defines afforestation as 'planting and growing plantation forestry trees on land where there is no plantation forestry and where plantation forestry harvesting has not occurred within the last 5 years'. Other Plan definitions do not cover small woodlots, nor shelter belts. The planting of shelter belts and woodlots poses a similar risk and danger to the operation of the railway network as commercial forestry. When planted near to the rail corridor, woodlot or commercial forestry species can intrude into sight lines which raises particular safety issues at level crossings and around curves. Such plantings often also drop branches or leaves onto the rail corridor, increasing the risk of derailment. Trains cannot stop in a hurry, nor are they able to drive over such impediments. Roots from trees can also result in undermining of the rail corridor through the creation of mud spots. Mud spots occur where ballast under the rails is removed. When a train goes over a mud spot, the track bounces, creating a risk that either the track breaks or the train derails. Further, replanting trees often get closer and closer to the boundary and can end up encroaching into rail land. Modifying the Plan's definition of 'forestry' as sought supports a new rule seeking a 10m setback from the operational railway corridor.	Amend definition of forestry to read;  Forestry  Means the planting and growing of trees (including shelterbelts and woodlots) and is an integrated land use including land preparation, roading, tree planting and maintenance (i.e. thinning, pruning, noxious weeds and animal control) and harvesting of trees and includes the use of accessory buildings, but not the establishment and/or use of permanent sawmills or other methods of timber processing.
Infrastruc 51	ture and energy (and varie	Add new rule	ghout the Plan)  KiwiRail seeks that provisions be inserted requiring all new, or alterations	Amend either by adding to;
01	Infrastructure and	applying to	to, buildings for noise sensitive activities be appropriately mitigated in	(a) Chapter 14 Infrastructure a new rule section called 'Rules applying to development

em	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
	Zones as listed below, and Section D: Appendices and Schedules Appendix 1 Acoustic Insulation.	all listed zones	relation to rail noise and vibration. The proposed Plan acknowledges reverse sensitivity with some supportive policies and objectives, which are supported by KiwiRail but does not contain a definition of reverse sensitivity – which is sought by KiwiRail. The Plan protects some activities sensitive to noise but not the effects from operational railway and road noise and vibration within in the District.	adjacent to railway corridors' applying to new, or alterations to buildings for any Noise Sensitive Activity at any point within 100 metres from the legal boundary of any railway network:  Or
	The zones are;  Chapter 16: Residential zone 16.1.2 Permitted activities 16.3 Land Use – Building  Chapter 17: Business zone 17.1.2 Permitted activities 17.3 Land Use - Building  Chapter 18: Business town Centre zone 18.1.2 Permitted activities 18.3 Land Use - Building  Chapter 20: Industrial zone 20.1.1 Permitted activities		The KiwiRail submission seeks to introduce new rule, which has been developed collaboratively with NZTA, providing for the Plan and developers to ensure potential adverse effects (including conflicts between incompatible activities and associated reverse sensitivity effects) are mitigated (where they cannot be avoided). Two options are proposed:  The first, which is KiwiRail's preferred option, is to locate the Rule where it will apply to all plan zones; or  Alternatively, add the Rule to each of the zones where state highways or rail networks are located.  The rail network operates 24 hours a day, 7 days a week operation, and the frequency, length and weight of trains can change without community consultation. Noise and vibration effects can interrupt people's amenity and enjoyment of their dwelling, as well as people's ability to sleep. Appropriate mitigation, installed to ensure that the health and wellbeing of those living near to the rail network is not adversely affected, is pivotal to ensure that undue restrictions are not placed on the operation of the rail network.  Part 2 of the Act supports the efficient use and development of the rail network while also enabling people and communities to provide for their	(b) Add to the following Plan Zones a new permitted activity;  Chapter 16: Residential zone  Chapter 17: Business zone  Chapter 18: Business town Centre zone  Chapter 20: Industrial zone  Chapter 21: Industrial zone heavy  Chapter 22: Rural zone  Chapter 23: Country Living  Chapter 24: Village zone  Chapter 25: Country Living  The new Rule, to be added either to Chapter 14 only relief (a), or to all of the above listed zones relief (b), is as follows:
	20.3 Land Use - Building Chapter 21: Industrial zone heavy 21.1.1 Permitted activities 21.3 Land Use - Building Chapter 22: Rural zone 22.1.2 Permitted activities 22.3.7.4 Building – Noise Sensitive Activity Chapter 23: Country Living 23.1.1 Permitted activities 23.3 Land Use - Building Chapter 24: Village zone 24.1.1 Permitted activities 24.3 Land Use - Building Chapter 25: Country Living 25.1.2 Permitted activities		well-being and their health and safety. An appropriate balance needs to be achieved between ensuring the rail network is efficiently utilised and adjacent development can be facilitated, without compromising safety of people and communities.  The new Rule provides for new or altered buildings within 100m of the railway boundary, which can achieve the required internal noise standard, to be permitted activities. Where windows need to be closed to achieve the desired internal noise levels then ventilation performance is prescribed. Where a new or altered building is 50m away from the railway corridor boundary and there is a line of sight i.e. a cut or a physical barrier removing line of sight to 3.8m high, this can also be assessed as a permitted activity.  Enhancements to building are best achieved at the time of construction. The further removed from the rail corridor a building is, the less additional mitigation may be required. The noise level proposed is in accordance with World Health Organisation standards.  The mitigation for reverse sensitivity effects proposed through these provisions reflects that in some circumstances, e.g. smaller residential sites near the rail corridor, requiring a greater setback from the rail boundary as a means of addressing noise and vibration effects may not always be practicable. The rules seek to ensure that building development options can still maximise the use of a site, while at the same time having standards for mitigating noise and vibration effects arising from the rail corridor.	X. X Building — Noise Sensitive Activities    Activity
	25.3 Land Use - Building		Plan-wide rules are already included in the proposed Plan in respect of other types of infrastructure, including for example the National Grid.	G. Chapter 23: Country Living H. Chapter 24: Village zone

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought	(as stated or	similar to achieve the	requested relief)
				I. Chapter 25:	Country Livin	ng	
				Add to Apper	ndix 1 a new s	tandard as follows:	
					sitive Activitie	s within 100m of a Rai	
				All zones –		sitive to noise near a raus: Permitted	allway network
				at any			
				point within 100 metres		building or alteration	
				from the		hat contains an activi re the building or alter	
				legal boundary of any railway network	achieve i	ed. constructed and n ndoor design noise le railway not exceeding the following table: o	vels resulting the maximum
					Building type	Occupancy/activity	Maximum railway noise level LAeq(1h)
					Residenti	Sleeping spaces	35 dB
					al	All other habitable rooms	40 dB
					Education	Lecture rooms/theatres. music studios. assembly halls	35 dB
						Teaching areas. conference rooms. drama studios. sleeping areas	40 dB
						Libraries	45 dB
					Health	Overnight medical care, wards	40 dB
						Clinics, consulting rooms, theatres, nurses' stations	45 dB
					Cultural	Places of worship. marae	35 dB
					and is de complete doors and above rai (c) is a sing with hab	t 50 metres from any risigned so that a noise sly blocks line-of-sight d windows, to all point liway tracks, or le-storey framed resignation rooms designed tained in accordance to the schedule in Sc	barrier from all parts of s 3.8 metres  lential building d. constructed with the
					2(c). or if w	ntilation og is constructed in ac vindows must be close ise levels in clause 2(a	ed to achieve the

ltem	Proposed Plan Amendment Section	Relief sought (as stated or similar to achieve the requested relief)		
		Amendment		designed, constructed and maintained with a
				mechanical ventilation system that
	-			(a) For habitable rooms for a residential activity. achieves the following requirements:
				i. provides mechanical ventilation to satisfy clause G4 of the New Zealand Building Code; and
				ii. is adjustable by the occupant to control the ventilation rate in increments up to a high air flow setting that provides at least 6 air changes per hour: and
				iii. provides relief for equivalent volumes of spill air:
				iv. provides cooling and heating that is controllable by the occupant and can maintain the inside temperature between 18°C and 25°C: and
				y. does not generate more than 35 dB.  Lasgidges when measured 1 metre away from any grille or diffuser.
				(b) For other spaces, is as determined by a suitably qualified and experienced person.
				Indoor railway vibration
				3. Any new buildings or alterations to existing buildings containing an activity sensitive to noise. closer than 60 metres from the boundary of a railway network:
				(a) is designed, constructed and maintained to achieve rail vibration levels not exceeding.  0.3 mm/s vw.95 or
				(b) is a single-storey framed residential building with:
				i. a constant level floor slab on a full- surface vibration isolation bearing with natural frequency not exceeding 10 Hz. installed in accordance with the supplier's instructions and recommendations: and
				ii. <u>vibration isolation separating the</u> <u>sides of the floor slab from the</u> <u>ground: and</u>
				iii. no rigid connections between the building and the ground.
				Design report latternatively may be replaced with development meeting construction schedule 'Y' to demonstrate compliance]
				4. A report is submitted to the council demonstrating compliance with clauses (1) to (4) above (as relevant) prior to the construction or alteration of any building containing an activity sensitive to noise. In the design:
				(a) railway noise is assumed to be 70 LAeq(1h) at a

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
				distance of 12 metres from the track. and must be deemed to reduce at a rate of 3 dB per doubling of distance up to 40 metres and 6 dB per doubling of distance beyond 40 metres. Where the activity complies with the following rule requirements:
				Add: Construction Schedule Y
				Schedule Y Construction schedule for indoor noise control  Elements Minimum construction for noise control in addition to the
				requirements of the New Zealand Building Code  Wall cavity intill of fibrous insulation, batts or similar (minimum density of 9 kg/m3)  Cladding and internal wall lining complying with either Options A, B or C below:  Option A - Light cladding: timber weatherboard or sheet materials with surface mass between 8 kg/m2 and 130 kg/m2 of wall cladding timber wood lasterboard, such as 130 kg/m2 of wall cladding thick high density plasterboard, on resilient/isolating.
				Option B - Medium cladding: surface Internal lining of mass between 30 kg/m2 and 80 kg/m2 minimum 17 kg/m2 of wall cladding plasterboard. such as two layers of 10 mm thick high density plasterboard
				Option C - Heavy cladding: surface  Mo requirements  mass between 80 kg/m2 and  additional to New  220 kg/m2 of wall cladding  Zealand Building Code
				Roof/ceiling  Ceiling cavity infill of fibrous insulation, batts or similar  (minimum density of 7 kg/m3)  Ceiling penetrations, such as for recessed lighting or ventilation shall not allow additional noise break-in  Roof type and internal ceiling lining complying with either.  Options A, B or C below:  Option A - Skillion roof with light cladding: surface mass up to minimum 25 kg/m2, plasterboard, such as
				Option B - Pitched roof with light Internal lining of cladding: surface mass up to plasterboard. such as two layers of 10 mm thick high density plasterboard.
				Option C - Roof with heavy cladding: Surface mass between 20 kg/m2 and additional to New  60 kg/m2 of roof cladding  Zealand Building Code

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as	stated or similar to achieve the requeste	d relief)
					Glazed areas shall be less than 35% ( Either, double-glazing with:  a laminated pane of glass at least a cavity between the two panes of and a second pane of glass at least 4 Or, any other glazing with a minimun	6 mm thick: and f glass at least 12 mm deep: mm thick
				Exterior doors	Exterior door with line-of-sight, to any part of the state highway road surface or to any point 3.8 metres above railway tracks  Exterior door shielded by the building	Solid core exterior door. minimum surface mass. 24 kg/m2. with edge and threshold compression. seals: or other doorset with minimum. performance of Rw 30 dB Exterior door with edge
					so there is no line-of-sight to any parts of the state highway road surface or any points 3.8 metres above railway tracks	and threshold compression seals
52	Various zones including; Chapter 14 Infrastructure Chapter 16: Residential 16.1.3 Chapter 17: Business 17.1.3 Chapter 18: Business Town Centre 18.1.3 Chapter 20: Industrial 20.1 Chapter 21: Industrial	Amend	In view of the KiwiRail request to add a Permitted Activity Rule in submission 51, new Restricted Discretionary activity criteria are required. It is noted that some zones have an RDA category and others do not. KiwiRail's policy is to seek RDA status for non-compliance with its noise and vibration performance standards. The criteria allow for a bespoke consideration of site specific effects.	corridors sought in performance stand. Add a new Restrict discretionary activit the zones listed be  Chapter 16: Resid Chapter 17: Busin Chapter 18: Busin Chapter 20: Indus Chapter 21: Indus Chapter 21: Indus	lential 16.1.3 less 17.1.3 less Town Centre 18.1.3 trial 20.1 trial Heavy 21.1	omply with the new ssion; <b>or</b> e no current listed restricted
	Heavy 21.1 Chapter 22: Rural 22.1.3 Chapter 23: Country Living 23.1 Chapter 24: Village 24.1 Chapter 25: Reserve 25.1			Chapter 22: Rural Chapter 23: Count Chapter 24: Villag Chapter 25: Reser	try Living 23.1 le 24.1 rve 25.1 onary Activities	
				(2) Discretion to gra	sted below are restricted discretionary active ant or decline consent and impose condition the following table;	
				Activity	Council's dis	scretion shall be restricted to that

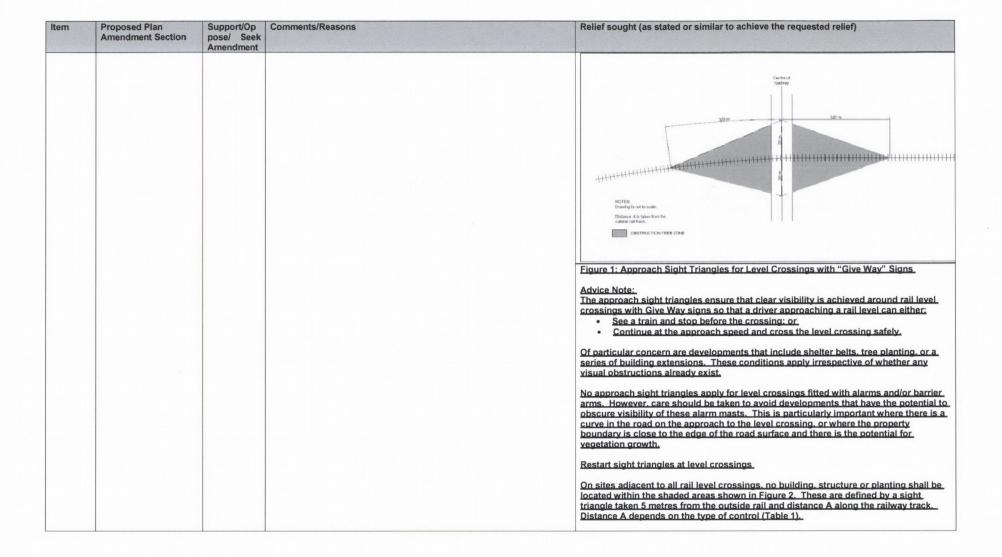
Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve	the requested relief)
				The new or altered building not complying with the standard 'Noise Sensitive Activity near a railway network' in Section D: Appendices and Schedules Appendix 1: Acoustic Insulation proposed new section '7'.	(a) Location of the building: (b) The effects of any non-compliance with the standards in Section 7 of Appendix 1 (c) Special topographical, building features or ground conditions which will mitigate vibration impacts (d)The outcome of any consultation with KiwiRail.
<b>5</b> 2	Marious roops including	Cook	KiwiDail sooke that a Emetro sotbook apply to all pay by ilding do velopment.	Either	
53	Various zones including;  Chapter 16 Residential zone 16.3.9.1 Building setbacks Building setback sensitive land use 16.3.9.2  Chapter 22 Rural zone Building setback sensitive land use 22.3.7.2  Countryside Living zone 23.3.7.2 Building setback - Sensitive land use  Chapter 24: Village Zone 24.3.6.2	Seek amendment	KiwiRail seeks that a 5metre setback apply to all new building development adjacent to operational railway corridor boundaries (i.e. not just sensitive land uses). Ensuring all new structures in all zones are set back from the rail corridor allows access and maintenance to occur without the landowner or occupier needing to gain access to the rail corridor- potentially compromising their own safety. Setting back buildings from the rail corridor boundary is a means of ensuring people's health and wellbeing through good design. Construction of buildings in close proximity to the rail corridor has significant safety risk if it is not managed appropriately in accordance with relevant standards.  A 5m setback is not an acoustic setback. It allows for vehicular access to the backs of buildings (e.g. a cherry picker) and would also allow scaffolding to be erected safely. This in turn fosters visual amenity as lineside properties can then be regularly maintained. A setback is the most efficient method of ensuring intensification does not result in additional safety issues for activities adjacent to the rail corridor, whilst not restricting the ongoing operation and growth of activity within the rail corridor.  The proposed provisions would require any development within the setback to obtain consent with matters of discretion relating to: (i)location, design and use of the proposed building or structure as it relates to the rail network (ii)impacts on the safe operation, maintenance and development of the rail network (iii)construction and maintenance management.	Alter Building setback – Sensitive land use as for Building setback – Sensitive land use P1 Sensitive land use (a) Any new building or alteration to an existive set back a minimum of: (i) Sm from the designated boundary of the rape P2 Railway corridor any new buildings or alterations to an existing any designated railway corridor boundary.  Or, if the primary relief above is not granted Retain Residential 16.3.9.2 P1(a)(i) Retain Rural 22.3.7.2 P1 (a)(i) Retain Countryside Living 23.3.7.2 P1 (a)(i) Retain Village zone 24.3.6.2 P1 (a)(i)	ng building for a sensitive land use must ilway corridor

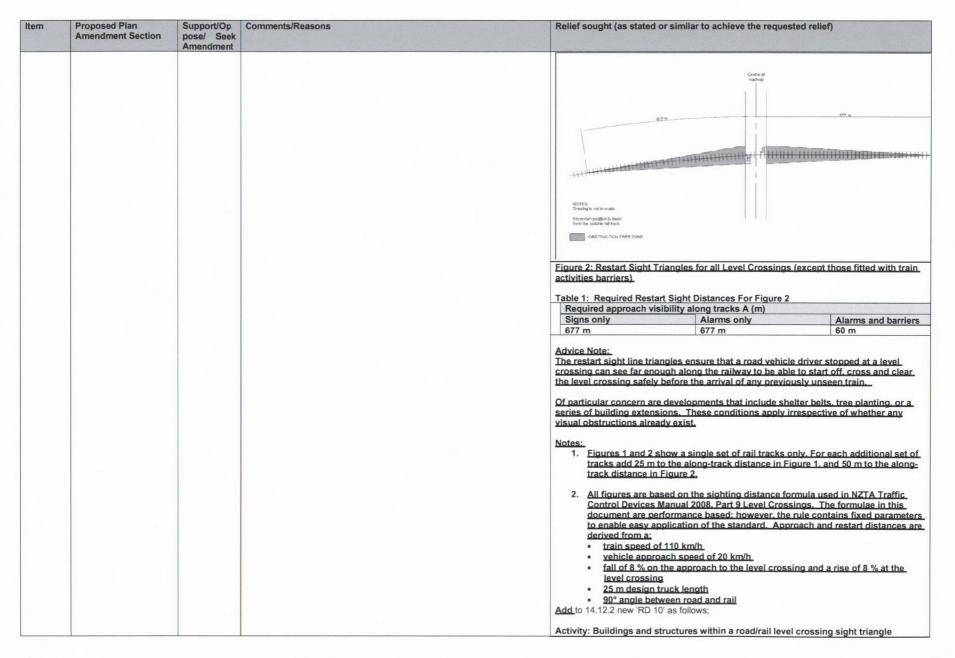
Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
	use			
54	Various zones listed below:  Business zone Land use building 17.3.4  Business Town Centre zone 8.3 Land Use  Industrial Zone 20.3 Land use Building, 20.3.4  Industrial Zone Heavy Building setback 21.3.4.1 Building setbacks – all boundaries  Reserve zone to 25.3.5 Land use building	Seek amendment	KiwiRail seeks that a 5 metre setback apply to all new building development adjacent to operational railway corridor boundaries (i.e. not just sensitive land uses). Ensuring all new structures in all zones are set back from the rail corridor allows access and maintenance to occur without the landowner or occupier needing to gain access to the rail corridor- potentially compromising their own safety. For these safety reasons setting back buildings from the rail corridor boundary is a means of ensuring people's health and wellbeing through good design. Construction of buildings in close proximity to the rail corridor has significant safety risk if it is not managed appropriately in accordance with relevant standards.  A 5m setback allows for vehicular access to the backs of buildings (e.g. a cherry picker) and would also allow scaffolding to be erected safely. This in turn fosters visual amenity as lineside properties can then be regularly maintained. A setback is the most efficient method of ensuring intensification does not result in additional safety issues for activities adjacent to the rail corridor, whilst not restricting the ongoing operation and growth of activity within the rail corridor.  The proposed provisions would require any development within the setback to obtain consent with matters of discretion relating to:  (i) location, design and use of the proposed building or structure as it relates to the rail network  (ii) impacts on the safe operation, maintenance and development of the rail network	Add new building setback rule to each of the zones listed as follows:  Building setback - railway corridor. (a) any new buildings or alterations to an existing building must be setback 5 metres from any designated railway corridor boundary.
55	Various zones including:  Residential zone section 16.1  Business zone section 17.1  Business Town Centre Section 18.1  Industrial Zone Section 20.1  Industrial Zone Heavy Section 21.1  Rural zone Section 22.1  Countryside living zone Section 23.1	Seek amendment	KiwiRail accepts that there will be at times situations where the proposed 5 metre Building setback - railway corridor rule cannot be met, or it is inappropriate to require compliance.  It is noted that some zones have restricted discretionary activity categories and some don't. It's been KiwiRail's policy to seek restricted discretionary activity status for non-compliance with its noise and vibration performance standards. The criteria allow for a bespoke consideration of site specific effects.  Application for resource consent under this rule can be decided without public notification. KiwiRail are likely to be the only affected person determined in accordance with section 95B of the Resource Management Act 1991.	Add new matters of discretion relating to noncompliance with proposed 5m Building setback - railway corridor in the listed zones:  1. The size, nature and location of the buildings on the site, 2. The extent to which the safety and efficiency of rail and road operations will be adversely affected, 3. The outcome of any consultation with KiwiRail, 4. Any characteristics of the proposed use that will make compliance unnecessary.

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
	Village zone     Section 24.1      Reserve zone     Section 25.1			
56	Various including:  Residential zone 4.2.5 Policy – Setback: Side boundaries Village zone 4.3.5 Policy – Building setbacks Business and Town centre zones 4.5.33 Policy - Reverse sensitivity Industrial and heavy industrial zone 4.6.7 Policy Management of adverse effects within industrial zones Rural environment 5.6.4 Policy – Building setbacks Reserves 8.1.2 Policies – Provision, use and development of public open space and reserves	Seek amendment	The policies applying to each zone requiring setbacks from the railway corridor should include reference to the purpose of the setback. Existing and sought changes to the Plans objectives lend sufficient support the need for setbacks for amenity and safety, and the efficient integration of development and infrastructure. Adding an additional item to these plan sections will also facilitate assessment of situations where the proposed 5 metre Building setback - railway corridor rule cannot be met, or it is inappropriate to require compliance.	(a) Amend the following policies by adding a new item;  4.2.5 Policy – Setback: Side boundaries: add a new clause (c) as worded below and change the heading  4.3.5 Policy – Building setbacks add a new clause (b) as worded below  4.6.7 Policy Management of adverse effects within industrial zones add a new clause (b) as worded below  5.6.4 Policy – Building setbacks add a new clause (b) as worded below  8.1.2 Policies – Provision, use and development of public open space and reserves add a new clause (e) as worded below  New clause:  Manage Reverse sensitivity by providing sufficient setbacks buildings to provide for residents' safety and amenity  And  (b) Amend 4.5.33 Policy as follows:  4.5.33 Policy - Reverse sensitivity – add a new clause (b) as follows:  Reverse sensitivity is managed by providing sufficient setbacks to provide for residents' safety and amenity
57	14.2.1 Rules applying to all infrastructure Permitted Activities 14.2.1 (a) (P1) and (P2)	Support	KiwiRail supports P1 as this provides for the maintenance of the railway network.  KiwiRail supports P2 as it enables the maintenance upgrading and operation of land transport networks across a range of routine activities within reasonable parameters.	Retain 14.2.1 (a) P1 and P2 as notified.
58	14.3.1 Permitted Activities Activity P1	Support	KiwiRail supports the provision which permits the operation, maintenance, repair and removal of existing infrastructure as this enables the District to meet its requirements for effective and efficient land transport network systems.	Retain as notified.
59	14.3.1 Permitted Activities Activity P2	Support	KiwiRail supports the provision for minor upgrades to existing infrastructure.	Retain as notified
60	14.3.1 Permitted Activities 14.3.1 P3 Temporary infrastructure	Support	KiwiRail supports provision for Temporary infrastructure activities in the Plan subject to criteria.	Retain as notified
61	14.3.1.3 Earthworks activities associated with infrastructure 14.3.1.3 (1) (a) and (b)	Seek amendment	Parts of the railway corridor lie either within Landscape and Natural Character Areas, Significant Amenity Landscape (SAL), High or Outstanding Natural Character areas of the coastal environment or Outstanding Natural Feature (ONF) or Outstanding Natural Landscapes (ONLs). As the operator of a linear transport network KiwiRail carries out	Amend P4 earthworks activities associated with infrastructure 14.3.1.3 (1) (a) and (b) as follows;  (a) Do not exceed a volume of more than 2,500m3 for any single activity (with the exception of works associated with Regionally Significant Infrastructure):

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
			linear project works within the railway corridor. These projects are usually carried out either during operations, or during blocks of line - when as much work is done as possible. The small limits applying to any works undertaken for the operation, maintenance or upgrading of the railway corridor would create significant difficulties where for instance work sites may need to setup, only a small amount of the works completed, then the site(s) had to be broken down await another 'activity' period. Linear projects on the railway corridor tend to be relatively narrow.	(b) Do not exceed an area of more than 2,500m2 for any single activity (with the exception of works associated with Regionally Significant Infrastructure):
62	Earthworks 14.3.1.3 Earthworks activities associated with infrastructure Rule 14.3.1.3 (3)	Seek amendment	Parts of the railway corridor lie either within Landscape and Natural Character Areas, Significant Amenity Landscape (SAL), High or Outstanding Natural Character areas of the coastal environment or Outstanding Natural Feature (ONF) or Outstanding Natural Landscapes (ONLs).  Works associated with Regionally Significant Infrastructure often require the use of clean fill. As these works cannot be carried out elsewhere, KiwiRail seeks that the Plan appropriately provides for the use of clean fill in limited circumstances, where necessary to carry out required works on the rail corridor.	Amend Rule 14.3.1.3 (3) as follows; (2) Rule 14.3.1.3(1)(f) does not apply to earthworks required to establish a foundation or surface that will ultimately be sealed or constructed upon.  (3) Earthworks associated with infrastructure in Landscape and Natural Character Areas must not:  (a) Exceed 1.5m in height in relation to the cut or fill batter face; and  (b) Use imported soil other than the placement of aggregate/metal on any access track or in association with laying underground infrastructure and clean fill associated with Regionally Significant Infrastructure; and  (c) Disturb or move more than 50m3 or exceed an area of 250m2 in a Significant Amenity Landscape sand dune over any consecutive 12 month time period; and  (d) Disturb or move more than 50m3 or exceed an area of 250m2 in a High or Outstanding Natural Character Area of the coastal environment over any consecutive 12 month time period; and  (e) Disturb or move more than 50m3 or exceed an area of 250m2 in an Outstanding Natural Feature or Outstanding Natural Landscapes over any consecutive 12 month time period (except for Regionally Significant Infrastructure works):
63	14.3.1 Permitted Activities P4 Earthworks activities associated with infrastructure	Oppose	This clause is unreasonably restrictive for linear land transport networks like KiwiRail. KiwiRail supports Council in requiring activities to be setback from rivers, lakes and the coastal marine area, however this policy as worded gives no recognition to existing encroachments or existing activities already located in these areas. The rail network is not able to be easily relocated and given the function it provides for the district, the region and the country, the rail network often crosses over watercourses. It is therefore likely that works exceeding the limit in (c) would not be capable of being setback in most cases more than 20m from the rivers, lakes or the coastal marine area. Further, there is limited scope to relocate the rail network away from watercourses so that no river crossings were ever required. Parts of the railway corridor lie either within Landscape and Natural Character Areas, Significant Amenity Landscape (SAL), High or Outstanding Natural Feature (ONF) or Outstanding Natural Landscapes (ONLs). The thresholds in (c) are unreasonably low when considering long linear land transport operations like railways; where parts of the corridor are on embankments, in cuttings or in remote and topographically challenging areas. KiwiRail seek that the rule be deleted as the effects of any works are adequately address in the remaining rule criteria e.g. control of sedimentation and overall works limits.	Delete P4 14.3.1.3 (1) (c)  (c) Within 10m of a watercourse or 20m of mean high water springs do not exceed a volume of more than 5m³ and an area of more than 5m² for any single activity.  Or:  Amend P4 14.3.1.3 (1) (c)  (c) Within 10m of a watercourse or 20m of mean high water springs do not exceed a volume of more than 5m³ and an area of more than 5m² for any single activity (excluding existing rail infrastructure).
Transport 64	14.12 Transportation 14.12.1 Permitted Activities	Seek amendment	There are many elements in the 14.12.1 Permitted Activities in the Transport section of Chapter 14 which could equally apply to railway corridor activities, and should be amended so to make this clear.	Amend_14.12.1 Permitted Activities as follows:  P5 Operation, maintenance and minor upgrading of existing public roads, State Highways,

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				rail corridors, and associated transportreed network activities  14.12.1.5 (1) Operation, maintenance and minor upgrading of existing public roads, State Highways, railways and associated road network activities must comply with the following conditions: (a) The works occur within the, road or unformed road or railway corridor; (b) Works within the road or railway corridor must be: (i) Incidental to, and serve a supportive function for, the existing public road or railway corridor; or
65	14.12 Transportation Rule 14.12.1.1(g)	Support	The Rule is consistent with Part 9 of the NZTA Traffic Control Devices Manual, Section 7.8. This rule will ensure that the potential conflicts between new vehicle access ways and level crossings are avoided. Level crossing accidents, whilst rare, are severe and as such require strict safety design criteria. The 30 metre distance enables sufficient stacking distance between the level crossing and the adjacent access way and minimises the risk of traffic being stopped across the railway line.	Retain Rule 14.12.1.1(g) as notified.
66	14.12 Transportation 14.12.2 restricted discretionary activities	Seek amendment	Rule 14.12.1.1(g) provides "No new vehicle access shall be created within 30 metres of a railway level crossing". KiwiRail seeks the addition of new matters of discretion for new vehicle accesses within 30 metres of a railway level crossing, as the general matters identified in RD1 do not address specific effects on the rail network.	Add to 14.12.2 Restricted Discretionary Activities criteria to RD1  (a) The extent to which the safety and efficiency of rail and road operations will be adversely affected, including: (b) The outcome of any consultation with KiwiRail. (c) Any characteristics of the proposed use that will make compliance unnecessary.
67	14.12 Transportation 14.12.1 Permitted Activities 14.12.2 Restricted discretionary activities	Seek amendment	KiwiRail seeks the inclusion of the level crossing sightline controls. KiwiRail has developed a sight triangles standard which requires areas are kept free of physical obstructions (erected or placed) from the standards developed by NZTA, contained in the Traffic Control Devices Manual 2008, Part 9 Level Crossings, which prescribes the formula for sight lines. Including these diagrams in the District Plan addresses the need to avoid the poor location of land uses which can obstruct the required safety sight lines for uncontrolled (i.e. no barriers) railway level crossings.  One of the key factors in maintaining safety is to ensure road vehicle drivers are presented with sufficient visibility along the rail tracks and obstructions do not block the visibility of level crossing signs or alarms to approaching drivers. 6.5.2 Policy – Construction and operation of the land transport network supports the inclusion of level crossing sightline diagrams in the Plan.	Add_new activity specific condition to P1 Vehicle access for all activities 14.12.1.1  (h) All existing and new accesses and roads that cross an operational rail network via a level crossing must be maintained in accordance with the sight line triangles provided in 14.12.5 Railway Level Crossing Sight Triangles and Explanations  Add_the following to 14.12.5 Transportation tables and figures  Railway Level Crossing Sight Triangles and Explanations:  Level Crossing Sight Triangles and Explanations  Developments near Existing Level Crossings It is important to maintain clear visibility around level crossings to reduce the risk of collisions. All the conditions set out in this standard apply during both the construction and operation stages of any development.  Approach sight triangles at level crossings with Give Way signs  On sites adjacent to rail level crossings controlled by Give Way Signs, no building, structure or planting shall be located within the shaded areas shown in Figure 1.  These are defined by a sight triangle taken 30 metres from the outside rail and 320 metres along the railway track.





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				Discretion is restricted to: 1. The extent to which the safety and efficiency of rail and road operations will be adversely affected 2. The outcome of any consultation with KiwiRail 3. Any characteristics of the proposed use that will make compliance unnecessary
Miscellar 68	Subdivision consent criteria in the following zones;  Residential zone Village zone Countryside Living Rural zone Business zone Business Town Centre Industrial Heavy Industrial	Seek Amendment	The design, location and service arrangements for new development carried out in the subdivision process cannot be separated from the future use of the subdivided sites. New buildings, including those containing sensitive or noise sensitive activities, their location and the design and location of access ways may all have an influence on the ultimate impact development has on existing and planned infrastructure. The potential for reverse sensitivity effects is therefore a relevant consideration at this point in the development process.  KiwiRail seeks the addition of matters of discretion relating to reverse sensitivity effects on land transport networks to the subdivision consent criteria in the listed zones.	Add to Subdivision rules in the Residential (16.4.1) and Village Zones (24.4.1) an additional RD1 discretionary criteria:  reverse sensitivity effects. including on land transport networks  Alter Subdivision criteria in the Countryside Living Zone 23.4.2 by adding reverse sensitivity effects, including on land transport networks  Alter Subdivision in the Rural Zone 22.4.1.2 (b) (iv) the potential for reverse sensitivity effects by adding including on land transport networks  Add to Subdivision in the Business17.4.1, Business Town Centre 18.4.1, Industrial 20.4.1. and Heavy Industrial Zones 21.4.1 a further discretionary category; reverse sensitivity effects. including on land transport networks
69	Land use effects General earthworks for Permitted Activities in the following zones:  Residential zone  Village zone Countryside living Rural zone Business zone Business Town Centre Industrial Zone Heavy industrial zone Reserve zone	Seek amendment	KiwiRail supports that earthworks are required to be setback from services and network systems. The rail track itself is most susceptible from adverse effects if adjacent earthworks are not adequately set back. KiwiRail seeks that rule relating to setbacks in certain zones should be amended to reflect that there should be an earthworks setback of 1.5m from infrastructure, to ensure that the efficient and effective operation of the existing network is maintained.  KiwiRail also seeks that the rule relating to revegetation in certain zones be amended to include other available methods to stabilise the ground to prevent runoff, including building or hard cover development. As notified, these rules are ambiguous.	Setbacks  Amend Rules 16.2.4.1(P1)(a), 20.2.5.1(P1)(a), 21.2.5.1(P1)(a) and 24.2.4.1(P1)(a):  (i) Be located more than 1.5 m horizontally from any infrastructure. including a waterway, open drain or overland flow path;  Amend Rules 17.2.5.1(P1)(a), 18.2.4.1(P1)(a), 19.2.4(P1)(a) and 25.2.4.1(P1)(a):  (i) Be located more than 1.5m from infrastructure, including a public sewer, open drain, overland flow path or other service pipe  Amend Rules 22.2.3.1(P2)(a) and 23.2.3.1(P2)(a):  (vii) Be located more than 1.5 m horizontally from any infrastructure. including a waterway. open drain or overland flow path.  Revegetation  Amend Rules 16.2.4.1(P1)(vii), 17.2.5.1(P1)(a)(iv), 18.2.4.1(P1)(a)(iv), 19.2.4(P1)(a)(iv), 20.2.5.1(P1)(a)(vii), 21.2.5.1(P1)(a)(vii), 22.2.3.1(P2)(a)(iv), 23.2.3.1(P2)(a)(iv), 24.2.4.1(P1)(a)(vii) and 25.2.4.1(P1)(a)(iv):  Areas exposed by the earthworks are stabilized to avoid runoff re-vegetated to achieve-80% ground-cover within 1 month of the cessation 6 months of the commencement of the earthworks
70	Signs, in all zones	Seek	Signs erected in the City should not have an adverse effect on the safe and	Amend 'all Signs – Effects on traffic' permitted activity standards in each of the listed zones

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	particularly the provisions relating to 'Signs- effects on traffic' standards;  Residential 16.2.7.2 Business zone 17.2.7.2 Business Town Centre zone 18.2.7.2 Chapter 20 Industrial zone 20.2.7.2 Chapter 23 Countryside Living zone 23.2.6.2 Village zone 24.2.7.2 Reserve zone 25.2.7.2	amendment	efficient functioning of the land transport network, including railways, and the health and safety of road users. Traffic on the railway network will grow, and with more trains the issue of minimizing driver distraction is important to ensure the efficient running of the land transport network.  Further, signs should be restricted where they breach the level crossing sightline areas developed from the NZTA Traffic Control Devices Manual 2008, Part 9 Level Crossings as sought in KiwiRail submission 67. It is appropriate to restrict and prevent the placement of signs within required sight lines for vehicles access and intersections, and within the sight lines required for rail crossings.	as follows;  P1 (a) 'Any sign directed at read land transport users must'  []  (iii) Not obstruct sight lines of drivers turning into or out of a site entrance and intersections or at a level crossing. Contain no more than 40 characters and no more than 6 symbols;
Resident 71	Chapter 16 Residential zone Lakeside Te Kauwhata Precinct 16.5.3 Restricted Discretionary Activities Criteria (a) (iv)	Support	KiwiRail recently engaged for the proponents of Plan Change 20 Lakeside Precinct and developed a comprehensive set of controls relating to upgrades to the level crossing through Te Kauwhata and seek the retention of RDA criteria assessing any non-compliance with the traffic related standards imposed.	Retain 16.5.3 Restricted Discretionary Activities discretionary criteria (a) (iv)
72	Chapter 16 Residential zone Lakeside Te Kauwhata Precinct 16.5.7.1 Noise and vibration – North Island Main Trunk Line (NIMT)	Support	KiwiRail recently engaged the proponents of Plan Change 20 Lakeside Precinct and developed a comprehensive set of controls relating to noise and vibration and activity controls to the North Island Main Trunk Line (NIMT). These have been included in the Proposed Plan and are supported.	Retain_rule 16.5.7.1 Noise and vibration – North Island Main Trunk Line (NIMT) as notified
Rural zo 73	22.1.2 Rural zone Permitted Activities	Seek amendment	Both 'Afforestation not in an Outstanding Landscape Area' and 'Forestry' are defined in the Plan and permitted activities in the Rural Zone. The National Environmental Standard for Plantation Forestry controls the planting and location of plantation forestry. Under regulation 14 of the Resource Management (National Environmental Standards for Plantation Forestry) (NES) Regulations 2017 an afforestation setback of at least 10m is required from an adjoining property (which includes the railway corridor). Afforestation means planting and growing plantation forestry trees on land where there is no plantation forestry, and where plantation forestry harvesting has not occurred within the last 5 years. This leaves a temporal gap under the NES where the replanting of trees within 5 years of harvest, closer than 10m to the adjoining property (e.g. railway corridor) appears to be permitted. This means that if replanting of a harvested forest occurs within 5 years, trees may be located closer than 10m to a property boundary. There is currently no rule in the Plan controlling this time period.	Activity  Activity specific conditions  P6 Afforestation not in an Outstanding Landscape Area  P8 Forestry  Begin and Service

Item	Proposed Plan Amendment Section	Support/Op pose/ Seek Amendment	Comments/Reasons	Relief sought (as stated or similar to achieve the requested relief)
			There are also other forms of forestry which are not covered by the NES – such as woodlots and shelter belts less than 30m wide – which may have a safety impact on transport networks and sightlines. KiwiRail seeks a change to the forestry definition to cover these.	22.1.3 Restricted Discretionary Activities  Add_new RDA:
			KiwiRail has experienced safety issues with forestry and forest lots being too close to the rail corridor and therefore wish to ensure that a standard setback (consistent with the distance provided the NES) is imposed to reduce potential safety risks.	Afforestation or forestry not meeting permitted activity criteria  Council's discretion is restricted to:  Effects on the health, safety and efficiency of the railway corridor
Designat				DESTRUCTION OF THE STATE OF THE
74	Section E Designations	Support	KiwiRail holds designations over its operational railway lines, yards and depots within the District and supports them being shown correctly on the Planning Maps (and as they appeared in the Operative Plan) and in Section E.	Retain all KiwiRail designations as notified under 'L KiwiRail Holdings Limited' and in the Planning maps.
75	Planning maps with KiwiRail Holdings Ltd designations	Seek amendment	KiwiRail submits that its railway designations in the District should not be subject to underlying zoning, but should rather be marked as "un-zoned" as roads or State Highways are. Both corridors are strategic transport infrastructure.	Amend all Planning Maps where KiwiRail's designations apply to change the underlying zoning from 'Rural' to 'unzoned'
			The rail corridor is currently zoned Rural throughout the entire District, despite it not being used for any rural activities and in fact traversing a range of rural and urban environments. As detailed further below in submission point 76, this blanket approach to zoning the rail corridor may lead to perverse outcomes for KiwiRail's tenants, who operate under the zone rules rather than KiwiRail's designations.	
			KiwiRail submits that amending the underlying zoning of the rail corridor to be "un-zoned" is the most effective way to achieve the objectives of the Plan directed towards the development, operation and maintenance of infrastructure, in particular Objective 6.1.1. As the rail corridor provides for linear infrastructure that traverses across multiple zones throughout the District, KiwiRail's activities within the corridor are most appropriately managed through its designations and the provisions of Chapter 14 – Infrastructure and Energy, rather than by reference to particular zones.	
			Amending the underlying zoning of the rail corridor would also have no impact on the ability of the Plan to appropriately manage KiwiRail's railway operations, as these activities are covered under Chapter 14 – Infrastructure and Energy, which specifically provides that the provisions of the underlying zone do not apply to infrastructure activities.	
76	Section E Designations	Seek amendment	Although KiwiRail uses most of its landholdings for railway purposes, parts of KiwiRail's designated land are tenanted by third parties. The activities of KiwiRail's lessees, typically being unrelated to rail operations, are not authorised under KiwiRail's designations and so are subject to the relevant underlying zone provisions.	Amend the second paragraph of the Introduction as follows:  The zone rules regulate activities that are not covered by the designation. Where designated land is un-zoned, activities not covered by the designation will be subject to the rules of the adjacent zone. If there are two different zones, the adjacent zone extends to the centre line of the designated land.
			Under the notified Plan, the activities of KiwiRail's tenants would be subject to provisions of the Rural Zone (as the rail corridor currently has this underlying zoning throughout the District), regardless of the activity or where it is located. The blanket approach of zoning the entire rail corridor "Rural" may lead to perverse outcomes for KiwiRail's tenants, who operate under the reasonable expectation that they will be able to carry out activities or development that are in accordance with the development pattern of the	

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			surrounding zone(s). KiwiRail's lessees should be subject to the same planning controls as the owners / occupiers of the surrounding land. To do otherwise would result in an inequitable situation where KiwiRail's tenants could be subject to stricter planning controls than their immediate neighbours, even though their activities are equally as appropriate in that location (or vice versa).	
			KiwiRail submits that the most effective way to achieve the objectives and policies of the Plan, in particular Objective 6.1.1 and Policy 6.1.2, is to have the land subject to KiwiRail's designations un-zoned but include a rule in Section E providing that where activities are occurring on designated land that is un-zoned, the applicable zoning is determined by the adjacent zone. This will allow for the efficient and effective development, operation and maintenance of infrastructure while at the same time ensuring that KiwiRail's tenants enjoy the appropriate zoning for their activities.	

KiwiRail Submissions to Waikato Proposed District Plan 2018